



Australian Competition & Consumer Commission

Our Ref:

A90811 & A90812

Contact Officer: Gavin Jones

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24 January 2002

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Health Purchasing Victoria Application for Authorisation Nos A90811 & A90812 request for interim authorisation

Dear «Sal»

The Australian Competition and Consumer Commission ('the Commission') has considered the applicant's request for interim authorisation in respect of the above applications for authorisation.

Interim authorisation, if granted by the Commission, would provide HPV with immunity from the TPA for engaging in a conditional tender process for the acquisition of agency nursing services by hospitals treating public patients in Melbourne and Geelong.

The Commission has decided not to grant interim authorisation at this time. As interim authorisation is generally sought before the Commission has had the opportunity to consider the merits of an application, it is only granted in exceptional circumstances, where the applicant is able to demonstrate an urgent need for protection from the Trade Practices Act 1974. In addition, the Commission must be satisfied that the market would be able to return to the state it was in before interim authorisation was granted if the Commission later denies full authorisation.

The Commission was not satisfied on the information before it, that either of these criteria were satisfied. In these circumstances the Commission was not prepared to grant interim authorisation.

Please be advised that the Commission's decision in relation to interim authorisation should not be taken to be indicative of whether or not final authorisation will be granted by the Commission.

I have attached for your information a letter provided to the Commission by the applicant on 16 January 2002, in which it advises of amendments to its applications for substantive authorisation in the form of changes to the proposed tender by Health Purchasing Victoria.

Specifically, the proposed tender document has been amended to:



- implement the HPV Board decision to proceed with Option 1 as detailed in the applicants original submission (HPV making a written direction under the Health Services Act 1988 requiring that each health service (other than the Sisters of Charity Health Service) acquire all their agency nursing staff requirements exclusively from the successful tenderers and that HPV is appointed as their agent to contract on their behalf with the successful tenderers); and
- require that tenderers agree to remunerate nursing agency staff at the Award or enterprise bargaining agreement rate and provide that any tender that does not agree to remunerate nurse agency staff on this basis will be a non-conforming tender which HPV, at its discretion, may disregard in evaluating tender bids.

Full copies of the original and amended drafts of the request for tender and the proposed tender contract are available from the Commission's web site at http://www.accc.gov.au.

Given the amendments to the application the Commission has extended the deadline for submissions in relation to the substantive applications until 15 February 2002, in order to provide interested parties the opportunity to consider these changes and address them in further submissions.

The applicant's letter to the Commission of 16 January 2002, also notes that it understands that the Department of Human Services will issue a direction in March under the *Health Services Act* 1988 requiring that public hospitals only engage nurses (including agency nurses) where those nurses are remunerated at the Award or enterprise bargaining agreement rate. Your submission may also wish to address the likely consequences of such a direction on the public benefits and anti-competitive detriments of the arrangements for which authorisation is sought.

When the Commission has considered all the submissions it receives in respect of the authorisation application and made its evaluation of the proposed arrangements under the *Trade Practices Act*, it will issue a draft decision, a copy of which will be forwarded to you for your information and comment.

Should you have any queries or wish to discuss this matter further, please contact Gavin Jones, Assistant Director, Adjudication Branch, on (02) 6243 1107.

Yours «end»

Tim Grimwade General Manager Adjudication Branch

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