

Non-Confidential Version

Restriction of Publication of Part Claimed

Members of the Australian Engineered Stone Advisory Group (AESAG)

Application for authorisation to the Australian Competition and Consumer Commission (ACCC)

Information

Parties to the proposed conduct

- 1. Provide details of the applicants for authorisation, including:
- 1.1 name, address (registered office), telephone number and ACN

Three members of the Australian Engineered Stone Advisory Group (AESAG) who are:

Caesarstone Australia Pty Ltd (ACN 121 819 976)
 Unit 3, 1 Secombe Place Moorebank NSW 2170
 Phone: 1300 119 119

Smartstone Australia Pty Ltd (ACN 148 937 008)
 29 Henderson Street, Turrella NSW 2205
 Phone: 1300 888 607

WK Marble & Granite Pty Ltd (ACN 074 331 981)
 129 Fairford Road, Padstow NSW 2211
 Phone: (02) 9772 9888

1.2 contact person's name, position, telephone number and email address

Ayman Guirguis	;
Partner	
K&L Gates	
Phone:	
Email:	

1.3 a description of business activities

AESAG is an industry advocate for its members who are Australian suppliers of engineered stone. Its mandate is to respond to the occupational risk of silicosis for stonemasons fabricating Members' products, raise awareness of the risks of unsafe fabrication processes and promote the safe fabrication of engineered stone.

Further information is available at: http://aesag.com.au/about/

1.4 email address for service of documents in Australia

- 2. If applicable, provide details of the other persons and / or classes of persons who also propose to engage, or become engaged, in the proposed conduct and on whose behalf authorisation is sought. Where relevant provide:
- 2.1 name, address (registered office), telephone number and ACN
- 2.2 contact person's name, telephone number and email address
- 2.3 a description of business activities.

The following members of AESAG seek authorisation as suppliers of engineered stone (collectively referred to as 'the Members'):

- Caesarstone Australia Pty Ltd trading as Caesarstone Australia (Caesarstone);
- Smartstone Australia Pty Ltd trading as Smartstone Australia (Smartstone); and
- WK Marble & Granite Pty Ltd trading as Quantum Quartz (Quantum Quartz).

See Annexure A for the contact details of the Members.

The Members also seek authorisation for other current, or potential future, members of AESAG, and other suppliers of engineered stone (who are not members of AESAG), to engage in the proposed conduct as described below.

The proposed conduct

- 3. Provide details of the proposed conduct, including:
- 3.1 a description of the proposed conduct and any documents that detail the terms of the proposed conduct

The Members propose to agree to:

- adopt accreditation standards for fabricators and stonemasons (Fabricators)
 working with engineered stone (Accreditation Standards) that are aligned with
 the "model" work health and safety laws (Model WHS Laws);
- 2. seek to require Fabricators, to whom Members supply engineered stone, to comply with health and safety practices under the Model WHS Laws when working with the engineered stone in order to achieve accreditation; and
- 3. consider whether to refuse to supply engineered stone where Fabricators do not meet the Accreditation Standards

(the **Proposed Conduct**).

- 3.2 the relevant provisions of the Competition and Consumer Act 2010 (Cth) (the Act) which might apply to the proposed conduct, ie:
 - » cartel conduct (Division 1 of Part IV)
 - » contracts, arrangements or understandings that restrict dealings or affect competition (s. 45)
 - » concerted practices (s. 45)
 - » secondary boycotts (sections 45D, 45DA, 45DB, 45E, 45EA)
 - » misuse of market power (s. 46)
 - » exclusive dealing (s. 47)
 - » resale price maintenance (s. 48) and / or
 - » a dual listed company arrangement (s. 49)

The relevant provisions of the Act that might apply to the Proposed Conduct are:

- » cartel conduct (Division 1 of Part IV); and
- » contracts, arrangements or understandings that restrict dealings or affect competition (s. 45).

3.3 the rationale for the proposed conduct

Please refer to section 5.2 of Annexure B.

3.4 the term of authorisation sought and reasons for seeking this period. By default, the ACCC will assume you are seeking authorisation for five years. If a different period is being sought, please specify and explain why.

Authorisation is sought for a period of 10 years.

The Members seek to establish a long term solution to address the risk of stonemasons contracting respirable crystalline silica (**RCS**) related diseases which includes silicosis.

As Annexure B to this application establishes, the benefits derived from the proposed conduct in this application directly apply to stonemasons (and their co-workers and families) and the public health system. However, these benefits will not be immediately evident given that the most common form of silicosis, chronic silicosis, typically has a delayed gestation period of up to 10 years. Therefore, while implementing appropriate safe fabrication measures in the short term may not show immediate results, long term action will reduce the risk of silicosis arising in the future.

Although there is increasing industry and community concern for the risks of unsafe fabrication practices, it is not satisfactory to implement measures today that are not maintained in the future. A consistent and long-term approach is required to ensure safe fabrication practices are maintained throughout the working life of stonemasons.

The Members accordingly submit that a 10 year period will embed awareness and safe fabrication practices in the industry to mitigate the risks to current working stonemasons, who may have already been exposed to unsafe levels of RCS, and to prevent new and future stonemasons from the same risks.

4. Provide documents submitted to the applicant's board or prepared by or for the applicant's senior management for purposes of assessing or making a decision in relation to the proposed conduct and any minutes or record of the decision made.

Please see Annexure C.

5. Provide the names of persons, or classes of persons, who may be directly impacted by the proposed conduct (e.g. targets of a proposed collective bargaining arrangement; suppliers or acquirers of the relevant products or services) and detail how or why they might be impacted.

Please refer to section 5.3 of Annexure B.

Market information and concentration

6. Describe the products and / or services, and the geographic areas, supplied by the applicants. Identify all products and services in which two or more parties to the proposed conduct overlap (compete with each other) or have a vertical relationship (e.g. supplier-customer).

Please refer to section 6.1 of Annexure B.

7. Describe the relevant industry or industries. Where relevant, describe the sales process, the supply chains of any products or services involved, and the manufacturing process.

Please refer to section 6.2 of Annexure B.

8. In respect of the overlapping products and / or services identified, provide estimated market shares for each of the parties where readily available.

Please refer to section 6.1 of Annexure B.

- 9. In assessing an application for authorisation, the ACCC takes into account competition faced by the parties to the proposed conduct. Describe the factors that would limit or prevent any ability for the parties involved to raise prices, reduce quality or choice, reduce innovation, or coordinate rather than compete vigorously. For example, describe:
- 9.1 existing competitors
- 9.2 likely entry by new competitors
- 9.3 any countervailing power of customers and / or suppliers
- 9.4 any other relevant factors

Please refer to sections 7.2 and 9.1 of Annexure B.

Public benefit

10. Describe the benefits to the public that are likely to result from the proposed conduct. Provide information, data, documents or other evidence relevant to the ACCC's assessment of the public benefits.

Please refer to section 8 of Annexure B.

Public detriment (including likely competitive effects)

11. Describe any detriments to the public likely to result from the proposed conduct, including those likely to result from any lessening of competition. Provide information, data, documents, or other evidence relevant to the ACCC's assessment of the detriments.

Please refer to section 9 of Annexure B.

Contact details of relevant market participants

12. Identify and / or provide names and, where possible, contact details (phone number and email address) for likely interested parties such as actual or potential competitors, key customers and suppliers, trade or industry associations and regulators.

No.	Name and ACN	Contact details	Description
Actual or potential competitors			
1.	Cosentino Australia Pty Ltd (a subsidiary of Cosentino, S.A. (trading as Silestone) ACN 150 158 277	270 Beech Road Casula NSW 2170 infoaustralia@cosentino.com Ph: (02) 8311 1516	National supplier of engineered stone and natural stone surfaces
2.	JH Wilberforce Pty Ltd (trading as QStone) ACN 008 823 989	100 Mulgul Road Malaga Western Australia 6090 info@jhwilberforce.com.au Ph: (08) 9340 6222	Supplier of engineered stone in Western Australia
3.	Laminex Group Pty Ltd (trading as Essastone) ACN 004 093 092	2 Foundation Place Prospect NSW 2148 Ph: 13 21 36	National supplier of engineered stone
4.	Stone Ambassador Australia Pty Ltd ACN 160 538 438	31 Burnett Street Somerton VIC 3062 info@stoneambassador.com.au Ph: (03) 9333 8835	Supplier of engineered stone in Victoria, South Australia and Western Australia
5.	YDL Australia Pty Ltd (trading as YDL) ACN 127 034 413	174 Holt Parade Thomastown VIC 3074 info@ydlstone.com.au Ph: (03) 9465 1688	Supplier of engineered stone in Victoria and Queensland
Fabri	cators		
6.	Baron Forge Pty Ltd ACN 006 485 427	405/407 Francis Street Brooklyn VIC 3012 Ph: (03) 9315 3225	Supplier of fabrication services for engineered stone in Victoria, NSW, Queensland, Western Australia and South Australia

No.	Name and ACN	Contact details	Description
7.	Casa Marble Pty Ltd ACN 115 033 826	1 Seddon Street Bankstown NSW 2200 Ph: (02) 9708 0322	Supplier of fabrication services for engineered stone in New South Wales
8.	Deemah Stone Pty Ltd ACN 105 746 610	78 Yerrick Road Lakemba NSW 2195 Ph: (02) 9758 9299	Supplier of fabrication services for engineered stone in New South Wales
9.	Edstein Creative Stone NSW T4220530	128-130 Manning River Drive Taree NSW 2430 info@edstein.com.au Ph: (02) 6551 6266	Supplier of fabrication services for engineered stone in New South Wales
10.	Number One Marble & Granite Pty Ltd ACN 615 311 085	82 Gow Street Padstow NSW 2211 Ph: (02) 9709 2410	Supplier of fabrication services for engineered stone in New South Wales
11.	Willis Bros. Marble & Granite QLD BN6081162	5 Ryecroft Street Carrara QLD 4211 Ph: (07) 5530 6391	Supplier of fabrication services for engineered stone in Queensland
Retail	ers of kitchens and bathroon	ns / cabinetmakers	
12.	Freedom Kitchens Direct Pty Limited (trading as Freedom Kitchens) ACN 097 861 268	PO BOX 457 Willoughby NSW 2148	Kitchen retailer in New South Wales, Canberra, Melbourne and Brisbane
13.	Impala Kitchens Pty Ltd ACN 104 470 091	6/50 Victoria Road Drummoyne NSW 2047 Ph: (02) 9819 6915	Kitchen and bathroom retailer in New South Wales
14.	Nobby Kitchens BN98548305	19 Ryde Rd Pymble NSW 2073 Ph: (02) 9498 1377	Kitchen and laundry retailer in New South Wales

No.	Name and ACN	Contact details	Description
15.	Designer Kitchens Australia Pty Ltd (trading as Nouvelle) ACN 086 306 005	372 Pennant Hills Road Pennant Hills NSW 2120 Ph: (02) 9484 8299	Kitchen and bathroom retailer in New South Wales
16.	Premier Kitchens NSW H0743717	54 Willoughby Road Willoughby NSW 2068 Ph: (02) 9958 4000	Kitchen retailer in New South Wales
17.	The Good Guys Discount Warehouses (Australia) Pty Ltd ACN 004880657	The Good Guys Corporate Office PO BOX 5190 South Melbourne VIC 3205	Kitchen retailer in Queensland, New South Wales, Victoria, ACT, South Australia and Western Australia
Buildi	ng developers		
18.	AV Jennings Properties Ltd ACN 004 601 503	Level 3, 11 Brookhollow Avenue Baulkham Hills NSW 2153 Ph: (02) 9846 6525	Building developer / customer of engineered stone
19.	Meriton Properties Pty Ltd ACN 000 698 626	Level 11, Meriton Tower 528 Kent Street Sydney NSW 2000 Ph: (02) 9287 2888	Building developer / customer of engineered stone
20.	Metricon Homes Pty Ltd ACN 005 108 752	501 Blackburn Road Mount Waverley VIC 3149 (03) 9915 5555	Building developer / customer of engineered stone

No.	Name and ACN	Contact details	Description
21.	Parkview Constructions Pty Ltd ACN 078 064 963	Level 6, 235 Pyrmont Street Pyrmont NSW 2009 Ph: (02) 9506 1500	Building developer / customer of engineered stone
22.	Porter Davis Projects Pty Ltd ACN 140 147 708	Level 10/720 Bourke Street Docklands VIC 3008 tellus@porterdavis.com.au Ph: (03) 8751 2700	Building developer / customer of engineered stone
23.	Simonds Group Limited (trading as Simonds Homes) ACN 143 841 801	1/570 St Kilda Road Melbourne Victoria 3004 (03) 9682 0700	Building developer / customer of engineered stone
WHS	Assessors		
24.	Greencap Pty Ltd ABN 76 006 318 010	Level 2 / 11 Khartoum Road North Ryde, NSW 2113 (02) 9889 1800	National consultant in occupational hygiene / WHS
25.	Prensa Pty Ltd ABN 12 142 106 581	102 / 71 Longueville Road Lane Cove NSW 2066 (02) 8968 2500	Consultant in occupational hygiene / WHS operating in Queensland, New South Wales, Victoria, ACT, Tasmania and Western Australia
Regul	ators / government departme	ents	
26.	SafeWork Australia	GPO Box 641 Canberra ACT 2601 info@swa.gov.au	Regulator
27.	Safe Work NSW	Locked Bag 2906 Lisarow NSW 2252 contact@safework.nsw.gov.au Ph: 13 10 50	Regulator
28.	Workplace Health & Safety Queensland	GPO Box 69 Brisbane QLD 4001 Ph: 1300 362 128	Regulator

No.	Name and ACN	Contact details	Description
29.	WorkSafe Victoria	1 Malop Street Geelong VIC 3220 Ph: 03 9641 1555	Regulator
30.	WorkSafe ACT	Access Canberra Chief Minister, Treasury and Economic Development Directorate GPO Box 158 Canberra ACT 2601 Ph:13 22 81	Regulator
31.	SafeWork SA	GPO Box 465 Adelaide SA 5001 Ph: 1300 365 255	Regulator
32.	NT WorkSafe	GPO Box 1722 Darwin NT 0801 ntworksafe@nt.gov.au Ph: 1800 019 115	Regulator
33.	WorkSafe WA	Mason Bird Building 303 Sevenoaks Street Cannington WA 6107 wscallcentre@dmirs.wa.gov.au Ph: 1300 307 877	Regulator
34.	WorkSafe Tasmania	PO Box 56 Rosny Park TAS 7018 wstinfo@justice.tas.gov.au Ph: 1300 366 322	Regulator
35.	The Department of Health	National Dust Diseases Taskforce dust@health.gov.au	Government department

Additional information

13. Provide any other information or documents you consider relevant to the ACCC's assessment of the application.

Please refer to Annexures B to F.

Declaration by Applicant(s)

Caesarstone Australia Pty Ltd

This 29 day of November

Authorised persons of the applicant(s) must complete the following declaration. Where there are multiple applicants, a separate declaration should be completed by each applicant.

The undersigned declare that, to the best of their knowledge and belief, the information given in response to questions in this form is true, correct and complete, that complete copies of documents required by this form have been supplied, that all estimates are identified as such and are their best estimates of the underlying facts, and that all the opinions expressed are sincere.

The undersigned undertake(s) to advise the ACCC immediately of any material change in circumstances relating to the application. The undersigned are aware that giving false or misleading information is a serious offence and are aware of the provisions of sections 137.1 and 149.1 of the *Criminal Code* (Cth).

Signature of adthorised person		
Office held	Caesanstone	Austrazi A
Print Name of authorised person		

Note: If the Applicant is a corporation, state the position occupied in the corporation by the person signing. If signed by a solicitor on behalf of the Applicant, this fact must be stated.

2019

Smartstone Australia Pty Ltd

Authorised persons of the applicant(s) must complete the following declaration. Where there are multiple applicants, a separate declaration should be completed by each applicant.

The undersigned declare that, to the best of their knowledge and belief, the information given in response to questions in this form is true, correct and complete, that complete copies of documents required by this form have been supplied, that all estimates are identified as such and are their best estimates of the underlying facts, and that all the opinions expressed are sincere.

The undersigned undertake(s) to advise the ACCC immediately of any material change in circumstances relating to the application. The undersigned are aware that giving false or misleading information is a serious offence and are aware of the provisions of sections 137.1 and 149.1 of the *Criminal Code* (Cth).

Signature of authorised person
CEO
Office held
Brice Poyment
Print Name of authorised person
This 29 day of November

Note: If the Applicant is a corporation, state the position occupied in the corporation by the person signing. If signed by a solicitor on behalf of the Applicant, this fact must be stated.

WK Marble & Granite Pty Ltd

Authorised persons of the applicant(s) must complete the following declaration. Where there are multiple applicants, a separate declaration should be completed by each applicant.

The undersigned declare that, to the best of their knowledge and belief, the information given in response to questions in this form is true, correct and complete, that complete copies of documents required by this form have been supplied, that all estimates are identified as such and are their best estimates of the underlying facts, and that all the opinions expressed are sincere.

The undersigned undertake(s) to advise the ACCC immediately of any material change in circumstances relating to the application. The undersigned are aware that giving false or misleading information is a serious offence and are aware of the provisions of sections 137.1 and 149.1 of the *Criminal Code* (Cth).

Signature of authorised person

General Manager Office held

Print Name of authorised person

This <u>27</u> day of *NOVEMBER* 2019

Note: If the Applicant is a corporation, state the position occupied in the corporation by the person signing. If signed by a solicitor on behalf of the Applicant, this fact must be stated.

Annexure A – Parties on whose behalf authorisation is sought

AESAG seeks authorisation on behalf of the Members listed in the table below.

Name, address, telephone number and ACN	Contact person's name, telephone number and email address	Description of business activities
Caesarstone Australia Pty Ltd (trading as Caesarstone Australia) ACN 121 819 976 Unit 3, 1 Secombe Place Moorebank NSW 2170 Ph: 1300 119 119	David Cullen Managing Director	National supplier of engineered stone
Smartstone Australia Pty Ltd (trading as Smartstone Australia) ACN 148 937 008 29 Henderson St, Turrella NSW 2205 Ph: 1300 888 607	Bruce Rayment Chief Executive Officer Halifax Vogel Group Pty Ltd Kon Kalpou Chairman	National supplier of engineered stone
WK Marble & Granite Pty Ltd (trading as Quantum Quartz) ACN 074 331 981 129 Fairford Road Padstow NSW 2211 Ph: 02 97729888	Mark Norman General Manager	National supplier of engineered stone and natural stone

Annexure B – Submission in support of Authorisation Application

1. Executive Summary

This application is made by Caesarstone, Quantum Quartz and Smartstone, on behalf of themselves and other current and future members of AESAG, who are suppliers of engineered stone in Australia. This application also seeks approval for other suppliers of engineered stone, who are not members of AESAG, who may seek to engage in the Proposed Conduct.

Engineered stone is made from natural quartz stone which is blended with pigments and polymer resins to form a "slab" surface. The slab is then prepared, or fabricated, to order and is typically used for kitchen, laundry or bathroom benchtops. Further details of the fabrication process are provided below at section 4.3.

The last few years have seen a rise in diseases related to high exposures of respirable crystalline silica (**RCS**), such as silicosis. These diseases have been attributed, in part, to unsafe fabrication practices of engineered stone.

The fabrication of engineered stone is a separate and independent process to the Members' supply of their products. The Members have undertaken a number of initiatives to address unsafe fabrication practices such as providing guidance on safe practices, including warnings on their products, and working with state Worksafe regulators.

Despite these efforts, more needs to be done to promote safe work practices within the industry. This application is therefore the next step for the Members, as suppliers of engineered stone, to ensure their products are fabricated in safe workplace environments by engaging in the following Proposed Conduct:

- adopting the Accreditation Standards for Fabricators working with engineered stone that are aligned with the Model WHS Laws;
- seeking to require Fabricators, to whom the Members supply engineered stone, to comply
 with health and safety practices under the Model WHS Laws when working with the
 engineered stone in order to achieve accreditation; and
- considering whether to refuse to supply engineered stone to Fabricators where they do not meet the Accreditation Standards.

The Proposed Conduct establishes a holistic approach to address unsafe fabrication practices. The Members consider a consistent approach is required to improve fabrication practices in Australia and ensure that the Model WHS Laws are complied with. While considering whether to refuse to supply engineered stone to certain Fabricators is a significant measure to take, the Members consider that it is inextricably linked to, and necessary for, the success of the Accreditation Standards to ensure that they are capable of being enforced.

The Members submit that the public benefits arising from the Proposed Conduct – such as the benefits to individual stonemasons and employees of Fabricators, the public health system and WorkCover (and by consequence the broader community) – significantly outweigh any public detriment that may result.

This application will set out in detail:

the background to AESAG and its Members,

- current fabrication practices, the risks of RCS exposure, and the regulation of safe fabrication practices in Australia;
- the Proposed Conduct and rationale behind the Proposed Conduct, including the Member's individual initiatives to address safe fabrication practices to date (at Annexure D);
- the market dynamics for the fabrication industry and supply of engineered stone; and
- the expected and potential impacts of the Proposed Conduct, including how those public benefits to the public will outweigh the potential public detriments.

2. Confidentiality

This submission includes information that is confidential and commercially sensitive to the Members, the disclosure of which could result in material financial loss and prejudice to AESAG's members.

As a result, the Members are submitting two versions of this submission to the ACCC – a confidential and non-confidential version. The confidential information contained in the submission will be contained in square parentheses ([]) and marked 'CONFIDENTIAL' and will be redacted in the non-confidential version.

The Members request that the confidential version of the submission and the confidential information contained therein be kept confidential by the ACCC and only the public non-confidential version of the submission be placed on the ACCC's public Authorisation Register.

3. Request for interim authorisation

The Members request the ACCC grant interim authorisation within 28 days of lodgement of this application to engage in the Proposed Conduct.

The ACCC has stated that in considering a request for interim authorisation, it will consider "any possible public benefits or detriments that the ACCC can assess at the time of considering the request for interim authorisation".

In this regard, we refer in particular to sections 8 and 9 of this application which:

- confirm that the Proposed Conduct is likely to have a minimal effect (if any) on the supply on engineered stone to those Fabricators who are already compliant with the Model WHS Laws; and
- set out the benefits of improved health and safety for stonemasons in the fabrication industry, and the flow-on general benefits to the fabrication industry and broader health system, which can be implemented prior to the final determination.

Australian Competition and Consumer Commission, "Guidelines for Authorisation of Conduct (non-merger)" (March 2019),

https://www.accc.gov.au/system/files/Guidelines%20for%20Authorisation%20of%20conduct%20%28non-merger%29.pdf >.

The Members propose to initially work with the Fabricators to assist in achieving accreditation, but seek the opportunity to implement the Proposed Conduct as soon as practicable rather than only after the final determination is granted.

The Members are seeking to ensure that Fabricators, to whom they supply engineered stone, are compliant with the Model WHS Laws by 30 June 2020. Having interim authorisation to engage in the Proposed Conduct, including the ability to refuse to supply engineered stone, will more reliably promote greater compliance with the Model WHS Laws within this timeframe.

Should the Members be given interim authorisation, they intend to use this period of time to:

- engage with Fabricators about the requirements to obtain accreditation;
- educate Fabricators about the potential consequences of non-compliance with the Accreditation Standards which may include, if authorised, the Members refusing to supply engineered stone to non-compliant Fabricators; and
- provide Fabricators with a reasonable amount of time to become compliant before the Members consider whether to refuse to supply engineered stone.

Given the serious ramifications that arise from continued exposure to unsafe levels of RCS, and the growing industry and community concern about unsafe fabrication practices, time is of the essence for the Members to commence implementing the Proposed Conduct.

4. Background

4.1 AESAG

In 2018, AESAG was established by Caesarstone, Quantum Quartz, Smartstone and Cosentino Australia. Its current members are the three Members of this application, and recently Stone Ambassador Australia Pty Ltd (**Stone Ambassador**). As Stone Ambassador is quite a recent member of AESAG, it is not an applicant of this authorisation application. Though the scope of this application is intended to include Stone Ambassador if it sought to engage in the Proposed Conduct. The three Members, who are the applicants of this authorisation, supply approximately 77% of engineered stone in Australia.

AESAG is an industry advocate for its members who are Australian suppliers of engineered stone. Its mandate is to respond to the occupational risk of silicosis exposure for stonemasons fabricating its members' products who are not compliant with the Model WHS Laws.

AESAG's "top priority" is "a safe working environment for stonemasons [who 'cut'] engineered stone". In addition to this application, AESAG has contributed to other initiatives to promote safe working environments for fabricators including:

- working with dedicated government safety taskforces which have been established in New South Wales and Queensland to protect stonemasons;
- promoting safe fabrication practices of engineered stone;
- raising awareness of the risks of RCS exposure; and

² AESAG, "Who we are" < http://aesag.com.au/about/ >.

• supporting government in the regulation of safe work practices in relation to the fabrication of engineered stone.

4.2 The Members seeking authorisation

The three Members, who are the applicants for this authorisation, are:

- CaesarStone: a subsidiary of CaesarStone Ltd, headquartered in Israel. CaesarStone supplies engineered stone throughout Australia;
- Quantum Quartz: which operates under two brands, WK Stone and Quantum Quartz.
 Based in Sydney, Melbourne the Gold Coast, it supplies both engineered stone and natural stone throughout Australia; and
- **Smartstone:** a subsidiary of Halifax Vogel Group Pty Ltd. It supplies engineered stone throughout Australia.

The Members are separate legal entities who supply engineered stone throughout Australia. The Members do not have a direct contractual relationship with end consumers, but enter into contractual arrangements with fabricators to supply slabs of engineered stone for fabrication. Further details about the engineered stone supply chain is set out below at section 6.

4.3 Fabrication of engineered stone

The Members do not undertake the fabrication process. Rather, it is performed by independent companies, businesses or individual stonemasons, which provide fabrication services for builders and cabinetmakers on behalf of end-users. For the purposes of this application of authorisation, a "fabricator" means a business which provides fabrication services, and "stonemasons" mean the individuals who carry out that service.

Fabrication is an essential process to convert the engineered stone from a raw material, or "slab", into a surface suitable to install into a building. A "slab" typically measures approximately 3.1 x 1.4 metres and weighs approximately 220kg, meaning it cannot be installed or used without prior fabrication.

The Members estimate there are between 750 to 1,000 fabrication companies / businesses in Australia. These entities are responsible for employing approximately 8,000 to 10,000 stonemasons. Stonemasons are not required to obtain any formal qualifications or training to work for a fabricator. The requisite fabrication skills and techniques are learned through experience and "on the job training", which invariably differs between fabricators.

The fabrication process typically involves a stonemason cutting, polishing, and grinding an engineered stone "slab" to create the required shape and size of the surface. Stonemasons can use a range of equipment to prepare the slabs, ranging from sophisticated computer controlled cutting devices to hand held tools such as electric blades for cutting and "pads" for polishing and shaping the surface. The type of equipment and fabrication methods will impact the amount of dust created from the engineered stone in the process.

4.4 Respirable Crystalline Silica

Engineered stone is manufactured from quartz (which is also known as silica), pigments and polymer resins. Approximately 90-95% of the product is made from quartz.

While the pre-fabricated slabs and finished products are safe, a "dust" is created when the engineered stone undergoes the fabrication process. Very fine particles of the silica dust, which are less than 10 µm in equivalent aerodynamic diameter, are referred to as respirable crystalline silica (or RCS as defined above). The RCS, when inhaled, are able to "penetrate deep into the lung". This can be harmful to persons who are continually exposed to silica dust at concentrations above the legal limit for long periods of time.

RCS can increase the risk of diseases including "silicosis, lung cancer, chronic obstructive pulmonary disease (COPD), kidney (renal) disease and [the] development of autoimmune disorders". 5 Silicosis is classified into three different types, being:

- chronic silicosis, which is subclassed into simple and complicated silicosis. This is the
 most common form of silicosis, and arises 10 30 years after exposure to RCS;
- accelerated silicosis: arises from the inhalation of very high concentrations of RCS during a period of 5 to 10 years. It is similar to chronic silicosis, but persons exposed to the type of RCS exposure are generally diagnosed within a shorter period of time from the initial exposure; and
- acute silicosis: arises from the inhalation of high concentrations of RCS during a short period of time, generally between 7 months to 5 years. Acute silicosis may progress to respiratory failure, and death, within a timeframe of a few months.⁶

Recent media coverage sets out in further detail the risks and prognosis for individuals exposed to unsafe levels of RCS, as well how those risks can be mitigated through safe fabrication practices.⁷

4.5 Regulating safe fabrication practices Australia

The regulation of safe fabrication practices, including fabricating engineered stone, in Australia is largely state / territory based with SafeWork Australia, a national advocacy body, supporting a uniform regulatory approach. While the Commonwealth, states and territories are responsible for regulating and enforcing the laws in their jurisdictions, in 2011 the Federal

³ Australian Institute of Occupational Hygienists, "Respirable Crystalline Silica and Occupational Health Issue Position Paper", 2018, 9.

⁴ Australian Institute of Occupational Hygienists, "Respirable Crystalline Silica and Occupational Health Issue Position Paper", 2018, 7.

⁵ Australian Institute of Occupational Hygienists, "Respirable Crystalline Silica and Occupational Health Issue Position Paper", 2018, 9.

⁶ Australian Institute of Occupational Hygienists, "Respirable Crystalline Silica and Occupational Health Issue Position Paper", 2018, 10.

Channel 10, The Project, Video "Toxic Dust", https://www.facebook.com/TheProjectTV/videos/toxic-dust/10155649909668441/>; ABC, ABC News, Video "Silicosis crisis: Workers dying making kitchen benchtops" https://www.youtube.com/watch?v=c-zVty3zhLc>;

ABC, 7:30 Report, Video "Suppliers of stone benchtops facing questions over response to silicosis outbreak" https://www.abc.net.au/7.30/suppliers-of-stone-benchtops-facing-questions-over/10546526>.

Government enacted the "model" WHS laws, which form the benchmark for most state/territory WHS laws in Australia. Fabricators are subject to the Model WHS Laws, which have been implemented in all states and territories, with some minor variations, except for Victoria and Western Australia which have different WHS regimes. Western Australia is currently consulting on options to implement elements of the Model WHS Laws.

It is the Members' understanding that the substantive requirements for safe fabrication practices under the Model WHS Laws are essentially consistent across all states and territories, including those states which operate different regimes. For the purposes of this application, "Model WHS Laws" refers to the key obligations that all Fabricators are required to comply with.

These substantive obligations require all Fabricators to:

- ensure the health and safety of workers so far as it is reasonably practicable; and
- manage workers' exposure to RCS by providing a safe work environment, including through:
 - » reducing workers' exposures to airborne contaminants, which includes RCS, to a concentration as low as is reasonably practicable, and to control personal exposure to less than the published workplace exposure standards;
 - » ensuring the maximum RCS workplace exposure standard is no greater than 0.1 mg/m³ (8 hour Time Weighted Average (**TWA**)) (i.e. the upper limit of the TWA to which a worker may be exposed over an 8 hour work day over a 5 day week); and
 - » appropriately adjusting the exposure standard for workers who have extended work days (extended shifts) or variations in working week schedules.

These overarching obligations are not prescriptive and the current Model WHS Laws provide limited guidance on how a Fabricator can and should meet these obligations.

Following heightened industry concerns over the risk of worker exposure to RCS in the fabrication process, there is growing momentum for significant legislative reform which is expected to occur in 2020. SafeWork Australia is currently developing national guidance for working with silica and silica-containing products.¹⁰

SafeWork Australia is also undertaking a review of workplace exposure standards and is expected to be completed by March 2020. 11 As part of this review, it is considering whether to recommend the work exposure standard be reduced from 0.1 to 0.05 mg/m³. If implemented, this would be in line with the conclusion made in the Australian Institute of Occupational Hygienists (AIOH)'s December 2018 Position Paper on RCS issues where it concluded that,

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Work Health and Safety Act 2011 (Cth), Work Health and Safety Regulations 2011 (Cth).

⁹ SafeWork Australia, "Model WHS Laws" < https://www.safeworkaustralia.gov.au/law-and-regulation/model-whs-laws>.

SafeWork Australia, "Occupational lung diseases" https://www.safeworkaustralia.gov.au/occupational-lung-diseases>.

¹¹ SafeWork Australia, "Workplace exposure standards review methodology" < https://www.safeworkaustralia.gov.au/workplace-exposure-standards-review-methodology >.

term average exposure of the workforce can be reduced to less than 0.05mg/m³, "the likelihood of detectable silicosis and excess lung cancers should be negligible".¹²

On 31 October 2019, the Queensland government introduced Australia's first Code of Practice for the stone benchtop industry, which "sets minimum and enforceable standards" to ensure workers' exposure to silica dust in the stone industry is safely managed. The Members have observed that the states and territories have historically taken a similar approach to safe fabrication practices, and so it is possible that other jurisdictions will likewise adopt the Code of Practice in the future.

The Australian government, as well as the New South Wales and Queensland governments, have also instituted taskforces on WHS laws to protect stonemasons in the fabrication of manufactured stone products, including engineered stone. ¹⁴ Based on the Members' engagement with various health and safety regulators, the Members are of the view that these bodies are generally supportive of the Member's approach and initiative to address noncompliance with the Model WHS Laws.

4.6 Non-compliance with existing safe work practices

While the Model WHS Laws are extensive, there is some variation in their application by Fabricators and enforcement by regulatory bodies. The Members understand that the current compliance framework for the Model WHS Laws includes the following:

- Each fabricator is responsible for complying with the relevant state and territory laws in relation to ensuring safe work practices for fabrication.
- The state and territory regulatory bodies have powers to inspect a fabricator's premises
 and issue notices of non-compliance to fabricators. However, these regulatory bodies
 have broader work health and safety mandates that go beyond the fabrication industry,
 meaning they must allocate their resources across a wide range of industries.
- The "non-compliance" notices specify which laws a fabricator is alleged to have breached, but do not provide information or details about how the fabricator can rectify its noncompliance.
- It is not currently possible for the Members to ascertain, in advance of supplying them
 with engineered stone, whether the relevant Fabricator is compliant with the Model WHS
 Laws, in part because details about which fabricators have received "non-compliance"
 notices are not publicly available.

The Members are of the view that not all fabricators are complying with existing health and safety laws for fabricating engineered stone based on the following reasons:

¹² Australian Institute of Occupational Hygienists, "Respirable Crystalline Silica and Occupational Health Issue Position Paper", 2018, 20.

Minister for Industrial Relations, the Honourable Grace Grace, Media Release dated 18 September 2019 < http://statements.qld.gov.au/Statement/2019/9/18/government-finalises-new-code-in-battle-against-silicosis >.

Department of Health, National Dust Disease Taskforce < https://www1.health.gov.au/internet/main/publishing.nsf/Content/ohp-nat-dust-disease-taskforce.htm ; SafeWork NSW, New initiatives protect workers using sandstone and silica products" < https://www.safework.nsw.gov.au/news/safework-media-releases/new-initiatives-protect-workers-using-sandstone-and-silica-products>">https://www.safework.nsw.gov.au/news/safework-media-releases/new-initiatives-protect-workers-using-sandstone-and-silica-products>">https://www.safework.nsw.gov.au/news/safework-media-releases/new-initiatives-protect-workers-using-sandstone-and-silica-products>">https://www.safework.nsw.gov.au/news/safework-media-releases/new-initiatives-protect-workers-using-sandstone-and-silica-products>">https://www.safework.nsw.gov.au/news/safework-media-releases/new-initiatives-protect-workers-using-sandstone-and-silica-products>">https://www.safework.nsw.gov.au/news/safework-media-releases/new-initiatives-protect-workers-using-sandstone-and-silica-products>">https://www.safework.nsw.gov.au/news/safework-media-releases/new-initiatives-protect-workers-using-sandstone-and-silica-products>">https://www.safework-media-releases/new-initiatives-protect-workers-using-sandstone-and-silica-products>">https://www.safework-media-releases/new-initiatives-products>">https://www.safework-media-releases/new-initiatives-products>">https://www.safeworkers-using-sandstone-and-silica-products>">https://www.safeworkers-using-sandstone-and-silica-products>">https://www.safeworkers-using-sandstone-and-silica-products>">https://www.safeworkers-using-sandstone-and-silica-products>">https://www.safeworkers-using-sandstone-and-silica-products>">https://www.safeworkers-using-sandstone-and-silica-products>">https://www.safeworkers-using-s

- state based regulators have identified a large number of instances where fabricators are not compliant. For instance:
 - » as at 4 September 2019, SafeWork NSW has inspected all 246 fabricator sites in New South Wales and has issued a total of 617 notices. 578 of those notices are improvement notices and 39 notices are prohibition notices; and
 - » as at 25 August 2019, Queensland's Office of Industrial Relations has issued over 590 notices and over 15 infringement notices to fabricators of engineered stone in relation to RCS.

While the Members do not have access to equivalent data for other states and territories, the Members consider that the above statistics reflect a similar rate of non-compliance throughout Australia;

- the increased number of stonemasons diagnosed with RCS related diseases, including silicosis:
- the AIOH has observed that, "some workplaces may be far from compliant with the current [work exposure standard] either through a lack of regulatory enforcement or simply through a lack of awareness";¹⁵ and
- the Members' interactions and experience with Fabricators suggests that there is a lack
 of awareness of the requisite obligations for safe fabrication practices, at least by some
 Fabricators.

We set out below at **Annexure D** the extensive steps the Members have taken to date to promote and raise awareness of safe fabrication practices.

5. Proposed conduct

5.1 Description of proposed conduct

Proposed Conduct

The Members propose to agree to:

- adopt the Accreditation Standards for Fabricators working with engineered stone that are aligned with the Model WHS Laws;
- seek to require Fabricators, to whom Members supply engineered stone, to comply with health and safety practices under the Model WHS Laws when working with engineered stone in order to achieve accreditation; and
- consider whether to refuse to supply engineered stone to Fabricators where they do not meet the Accreditation Standards.

Further information of each category of the Proposed Conduct is set out in detail below.

¹⁵ Australian Institute of Occupational Hygienists, "Respirable Crystalline Silica and Occupational Health Issue Position Paper", 2018, 20.

Guidelines

The Members have engaged Greencap Pty Ltd (**Greencap**), a leading risk management and compliance specialist in Australia, to develop the "Health and Hygiene Guidelines" for Fabricators working safely with engineered stone (**Guidelines**). The Guidelines have been created to seek to ensure compliance with the Model WHS Laws and form the basis of the Accreditation Standards. A copy of the Guidelines is **attached** at **Annexure E**.

Greencap was selected to develop the Guidelines from an informal tender process.



The Guidelines inform Fabricators about "how to obtain Accreditation of compliance with certain work health and safety obligations relating to [RCS]". 16 The Guidelines have been prepared with regard to, and seek to ensure compliance with, the Model WHS Laws for Fabricators to manage RCS exposure in the workplace. They will apply to Fabricators who acquire engineered stone from the Members.

As set out above at 4.5 above (Regulating safe fabrication practices Australia), the Members understand that the substantive obligations required of Fabricators under the Model WHS Laws are consistent across each jurisdiction. These substantive obligations are included in Guidelines, which seek to reflect the current laws of the states/territories for the safe fabrication of engineered stone and assist Fabricators in ensuring operational compliance.

Where the requirements do materially differ between states/territories, this will be incorporated into the Guidelines for those particular jurisdictions. For instance, an annexure to the Guidelines has been prepared for Fabricators, who are subject to the Queensland Code of Practice, to meet the additional conditions under the code such as using fully powered respirators and a prohibition on dry cutting practices.

The Guidelines will also be updated from time to time to reflect substantive changes to the Model WHS Laws. For instance, should SafeWork Australia recommend, and the state and territories adopt, a revised work exposure standard for RCS (from 0.1 mg / m³ to 0.05 mg / m³), the Accreditation Standards will be updated to reflect this change.

Accreditation Standards

The Accreditation Standards are the overarching framework that have been designed to assist Fabricators obtain accreditation from AESAG. The Accreditation Standards involve the following key principles for how a Fabricator, seeking to acquire engineered stone from the Members, can obtain accreditation;

- a Fabricator is required to comply with the Guidelines, which reflect the current Model WHS Laws;
- a Fabricator will need to evidence how it manages RCS exposure in the workplace and that it has appropriate insurance documentation:

¹⁶ Greencap, "Health & Hygiene Guidelines", November 2019, 0.

- a Fabricator must participate in an on-site audit for compliance with the Guidelines from a third party WHS Assessor; and
- accreditation will be provided by AESAG if the Members are satisfied that the Fabricator complies with the Guidelines.

The Members currently envisage that Fabricators will be required to seek accreditation / reaccreditation each year, so as to seek to ensure ongoing compliance with the WHS Model Laws.

The decision to provide accreditation will be based on a compliance report from a qualified WHS Assessor. For this reason, the auditing process will be managed separately from the Members to ensure independence and maintain integrity in the process.

Greencap can provide WHS Assessor services to Fabricators and it has prepared the below process to assess a Fabricator's compliance with the Guidelines. However, Fabricators may engage other qualified WHS Assessors, such as a certified occupational hygienist, to provide auditing services and assess a Fabricator's compliance.

Greencap's below auditing process is an example of how the Accreditation Standards may be applied by WHS Assessors.¹⁷ Greencap's process will consist of the following steps:

- a Fabricator will apply for **prequalification**, using Greencap's online system called Cm3, which will be considered based on the Fabricators' response to a questionnaire on how it manages RCS in the workplace and evidence of insurance documentation;
- 2. Greencap will conduct **audits** on the Fabricators' premises to evaluate and determine whether Fabricators are complying in practice;
- if Greencap is satisfied that the Fabricator complies with the Guidelines, it will prepare a
 compliance report for the Members' assessment. If the Fabricator is non-compliant,
 Greencap will issue a notice specifying areas of non-compliance. Once the Fabricator
 resolves these areas of concern, it can request a further onsite audit for accreditation; and
- 4. AESAG will review Greencap's report and if satisfied that the Fabricator complies with the Guidelines, the Fabricator will be issued with an **accreditation certificate**.

To assist with consistency across the audit process, Greencap had developed an optional template for it, and other WHS Assessors, to audit a Fabricator's compliance with the Guidelines. Other WHS Assessors may adopt this methodology or other methodologies to assess a Fabricator's compliance with the Model WHS Laws. While WHS Assessors may adopt other processes, different assessment methodologies will be considered by the Members when providing accreditation.

Compliance with the Accreditation Standards

The Accreditation Standards are not overly burdensome on Fabricators. Rather, they are designed to promote compliance of the existing legislative obligations. Further, the Guidelines provide details about how a Fabricator can comply with the Model WHS Laws but do not prescribe specific conduct, unless mandated by law.

Under the Accreditation Standards, Fabricators are required to show that they have measures and controls in place that are effective and meet the Model WHS Laws (and any

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¹⁷ Greencap, "Health & Hygiene Guidelines", November 2019, 8.

other state/territory specific obligations). Fabricators may therefore be able to demonstrate compliance with the relevant WHS laws in different ways to meet the Accreditation Standards.

As mentioned above, the Guidelines reflect the Model WHS Laws, and by consequence, Fabricators should already be compliant with its requirements.

However, as the AIOH notes, "some workplaces may be far from compliant with the current [work exposure standard] either through a lack of regulatory enforcement or simply through a lack of awareness". 18 The Accreditation Standards accordingly seek to address any non-compliance by supporting an enhanced 'safety first' culture in the engineered stone industry.

Although there are International Standard Organisation (**ISO**) standards governing this area, the Members will seek the Fabricators, to whom Members supply engineered stone, to be accredited under the Accreditation Standards to seek to ensure that Fabricators are compliant with the Model WHS Laws. It is expected that a Fabricator who is compliant with the ISO standards will be compliant with the Accreditation Standards.

Refusal to supply

The Members propose to consider whether to refuse to supply, either as individual entities or as a collective, engineered stone to Fabricators who do not meet the Accreditation Standards.

While the Members reserve the right to individually supply Fabricators on a case by case basis, they seek the ACCC's approval to collectively consider and potentially refuse to supply Fabricators who do not meet the Accreditation Standards.

The Members acknowledge that considering whether to refuse to supply engineered stone to non-accredited Fabricators is a significant measure to take. However, they consider that it is inextricably linked to, and necessary for, the success of the Accreditation Standards to ensure that it is capable of being enforced. Having regard to the existing levels of non-compliance with the Model WHS Laws, the Members consider that, without adequate enforcement, there is limited incentive for Fabricators to seek to obtain, and comply with, the Accreditation Standards (and as a result, the Model WHS Laws).

5.2 Rationale for the Proposed Conduct

The primary rationale for the Proposed Conduct is to minimise the occupational risk of stonemasons contracting silicosis and related RCS diseases due to sub-optimum safety measures by Fabricators that do not comply with the Model WHS Laws.

At present, it is not possible for the Members to independently confirm whether the Fabricators, to whom they supply, are complying with the Model WHS Laws prior to supplying them with engineered stone. If the Proposed Conduct is allowed, the Members will:

 have in place an accreditation process aimed at ensuring compliance by fabricators of the Model WHS Laws; and

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¹⁸ Australian Institute of Occupational Hygienists, "Respirable Crystalline Silica and Occupational Health Issue Position Paper", 2018, 20.

 be able to enforce that accreditation process, including being able to refuse to supply products to fabricators who have not achieved accreditation on the basis that they do not comply with the Model WHS Laws.

The Members have previously undertaken, and continue to implement, a range of measures to increase awareness of the risks associated with RCS when fabricating slabs and promote safe fabrication practices. Details of each Member's initiatives are set out at **Annexure D**.

Despite improvements in work health and safety practices, partly as a result of these initiatives, the Members consider that a holistic approach is required to improve stonemasons' safety and enforce compliance with the existing RCS safety standards and Model WHS Laws. Without the Member's having an opportunity collectively enforce the Accreditation Standards, there is limited incentive for Fabricators to seek to obtain, and comply with, the Accreditation Standards (and as a result, the Model WHS Laws).

Accordingly, the key benefits of the Accreditation Standards are that:

- 1. the Members will be able to independently verify which Fabricators, to whom they supply engineered stone, comply with the Model WHS Laws;
- 2. the process seeks to ensure compliance with safe fabrication practices under the Model WHS Laws;
- 3. the Guidelines apply the Model WHS Laws and inform Fabricators on how to implement safe fabrication practices in order to acquire accreditation;
- 4. Fabricators will be incentivised to follow the Model WHS Laws with the consequence that, if Fabricators are not compliant, they will not be able to acquire the Members' products; and
- 5. the Members anticipate being able to assist in materially reducing the likelihood of RCS related diseases, including silicosis, among stonemasons.

5.3 Persons impacted by the Proposed Conduct

Question 5: Provide the names of persons, or classes of persons, who may be directly impacted by the proposed conduct (e.g. targets of a proposed collective bargaining arrangement; suppliers or acquirers of the relevant products or services) and detail how or why they might be impacted.

The parties or classes of persons that will be directly impacted by the Proposed Conduct are:

- Fabricators who seek to acquire engineered stone from the Members;
- stonemasons who are employed by the Fabricators stated above;
- the families of the above persons;
- Australia's health system more broadly affected by the treatment of RCS related diseases, including silicosis;
- WorkCover insurers;
- WHS Assessors;

- builders / cabinetmakers who engage Fabricators for services;
- retailers of kitchens and bathrooms;
- building developers;
- end-users / customers of the fabricated engineered stone; and
- the Members.

The positive impact of the Proposed Conduct on stonemasons working for the Fabricators to whom the members supply engineered stone, as well as the broader community is addressed at section 8 (Public benefits).

6. Relevant markets

6.1 Market definition

The retail market for which engineered stone is marketed and sold may be broadly defined as household / commercial benchtops. The retail market for household / commercial benchtops is estimated to include of the following materials.

Material	Estimated retail market share
Engineered stone	50%
Laminate	35%
Natural stone such as marble and granite	8%
Acrylic	2%
Other manufactured surfaces such as ceramic, concrete, metal, porcelain and timber surfaces	5%

The above materials are used for kitchen, laundry, and other benchtops, as well as splashbacks for kitchens and bathroom vanities. While customers will have a preferred brand or style of engineered stone surface, it is possible that the engineered stone may be substituted with natural stone or other materials referred to above.

Fabricators typically prepare a range of the above materials including engineered stone, natural stone and other manufactured surfaces such as porcelain. Each of these fabricated products contain various concentrations of silica and are all subject to the same WHS laws and the work exposure standard. Accordingly, the effect of the Accreditation Standards is such that it will improve the safe fabrication practices of Fabricators who also work with other materials.

However, for the purposes of this application, we submit that the ACCC should consider the supply of engineered stone in Australia as it is the product that:

- all of the Members supply;
- the Members directly compete in against one another; and

is the subject of the Proposed Conduct.

Members directly compete with each other in the supply of engineered stone throughout Australia. Engineered stone can be designed with a wide range of colour and patterns, and the Members differentiate their products on that basis. None of the three Members supply or acquire products or services from one another. The Members purchase slabs from different suppliers who have manufacturing operations outside Australia.

The Members estimate that together, they supply approximately 77% of the engineered stone in Australia. Quantum Quartz also supplies natural stone in Australia.

6.2 Market dynamics and supply chain

Slabs of engineered stone are not sold directly to end-users because of the size, weight and complexity involved in the fabrication of the slab to the required dimensions. As detailed above at 4.3 (Fabrication of engineered stone), the fabrication process requires a degree of skill and specialist equipment to prepare the slab.

The supply chain for the engineered stone industry in Australia may be described as follows:

- All of the Members import pre-manufactured slabs of engineered stone into Australia.
 Some Members acquire their products from related/parent companies who manufacture the slabs overseas. Other Members import slabs from non-related companies.
- The Members market and advertise their products to end-users, such as home owners, who are in the market to install new kitchen, bathroom, laundry and other surfaces. The Members display their products in their respective display centres and other third party showrooms.
- End-users decide on a particular brand, style, colour and texture of the engineered stone
 they want to install into their home and will engage with a kitchen/bathroom retailer,
 builder or cabinetmaker to undertake the installation.
- The builder / cabinetmaker will engage a Fabricator, providing them with details of the required engineered stone product and dimensions for the final product to be installed.

- The Fabricator acquires the engineered stone slab from the Member. The slabs may be delivered to the Fabricator, though the vast majority are collected by the Fabricator from the Member's premises.
- Stonemasons, employed or contracted by the Fabricator, prepare the engineered stone, including cutting, grinding and polishing the slab, as per the ordered specifications to create the finished product for installation.
- The Fabricator delivers the finished product to the end-user's premises and a stonemason installs the finished product for its required purpose. This may involve some minor additional fabrication work, such as polishing the slab, to complete the installation.

7. Counterfactual

7.1 Members' individual vs collective conduct

As outlined above at 5.1, the Members propose to engage in the Propose Conduct, including to consider whether to refuse to supply Fabricators who do not meet the Accreditation Standards on an individual and/or collective basis.

Notwithstanding the Members' existing individual efforts, as detailed at **Annexure D**, the recent rise of RCS related diseases, including silicosis, strongly suggests that some Fabricators are not following the guidance provided by the Members and/or Model WHS Laws.

On that basis, if the Members *do not* have the opportunity to engage in the Proposed Conduct as a collective, it is likely that the following will occur:

- the Members will continue to undertake individual initiatives to combat unsafe fabrication practices, including individually considering whether or not to supply certain fabricators, though this may be less effective than engaging as a collective;
- the Members will not collectively be able to independently identify which fabricators are compliant with the Model WHS Laws;
- certain Fabricators are likely to continue to not comply with the Model WHS Laws and engage in unsafe fabrication practices;
- Members are likely to adopt methodologies that may not be consistent, as part of seeking to ensure that, the Fabricators to whom they supply, comply with the Model WHS Laws. As a result, Fabricators may:
 - o incur greater costs in seeking to comply with different Member's requirements; and
 - have a greater administrative burden to ensure compliance with a range of potentially slightly, but nevertheless, different obligations;
 - be at a greater risk of non-compliance with key requirements under the Model WHS Laws; and
- there is a risk that Members may be accused of inappropriately refusing to supply their products if the audit process is not provided by an independent WHS Assessor.

7.2 Innovation in the engineered stone industry

The Guidelines are not so prescriptive as to restrict Fabricators from innovating and developing new, safer, fabrication practices. Rather, it is likely that the Guidelines will enhance innovation in relation to equipment used in the fabrication of slabs as manufacturers would seek to produce products that assist fabricating businesses to comply with the Guideline.

8. Public benefits

8.1 Preventing silicosis and RCS related diseases

The first public benefit applies to the class of persons who are at most risk from, and affected by, the exposure of illegal levels of RCS – the stonemasons and their families respectively. With growing industry and community concern about the welfare of stonemasons and unsafe fabrication processes, there are clearly broader public benefits associated with ensuring Fabricators are complying with the Model WHS Laws.

Accordingly, the Members' first priority is, through individual and collective action, to establish a holistic approach to reducing the risk of workers dying or being unable to work as a result of RCS related diseases, including silicosis.

The Members understand that, at present, there are approximately 160 WorkCover compensation claims in Queensland by individuals who have been diagnosed with silicosis after working as employees / stonemasons in the fabrication industry.

The Proposed Conduct accordingly establishes a broader based preventative intervention system that aims to materially reduce instances of silicosis by lowering RCS exposure levels. As indicated in the AIOH Position Paper, compliance with a long-term average work exposure standard of 0.05 mg/mg³ should result in the likelihood of stonemasons contracting silicosis and lung cancers being negligible.¹⁹

While individual action by each Member may contribute in part to achieving these results, the Members submit that collective action is more likely to ensure that Fabricators comply with the Accreditation Standards, and therefore the Model WHS Laws, in order to acquire engineered stone from the Members.

8.2 Relieving the public health and WorkCover systems

In addition to the significant health and financial burden on the individuals who have contracted silicosis, and their families, the rise in silicosis has significant implications on the public health and WorkCover systems.

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Australian Institute of Occupational Hygienists, "Respirable Crystalline Silica and Occupational Health Issue Position Paper", 2018, 20.

In the absence of the Proposed Conduct, a heavy burden is placed on both the insurers and the public health system, which is funded by taxpayers, to reactively address preventable RCS safety issues through compensation and providing medical treatment.

The Proposed Conduct will facilitate the efficient reallocation of these valuable and limited resources to other vital public health priorities. This would reduce the significant monetary burden currently placed on individuals, families, insurers and the public health system to reactively address silicosis.

There are potentially other associated flow-on benefits if the Proposed Conduct is allowed, including:

- state, territory and national enforcement agencies may be in a position to reduce the time spent on enforcing and prosecuting non-compliance with workplace safety standards for stonemasons and devote their public funded resources to other essential areas; and
- the Proposed Conduct may assist in reducing WorkCover liability and work compensation claims for silicosis, which would likely result in a lower workers insurance premium for Fabricators. This would reduce their cost of doing business and enable them to compete more effectively.

8.3 Improving industry awareness of workplace safety and providing stronger workplace safety protections for stonemasons

As previously noted, one of the two key reasons for businesses to not comply with current work exposure standard requirements is a 'lack of awareness' about their legislative obligations.²⁰

The Proposed Conduct seeks to reduce this lack of awareness by providing information and a commercial incentive to Fabricators to become compliant with the Model WHS Laws. The incentive being, if the Fabricator does not meet the Accreditation Standards, the Members may individually or collectively refuse to supply their products to that Fabricator.

Given the large share of sales of the three Members for the supply of engineered stone, the collective approach to the accreditation process will assist in incentivising Fabricators to become aware of their legal requirements and obtain accreditation to ensure that they are able to offer their services to a larger range of end-users who specify the Members' products for the Fabricator to acquire.

Further, it is possible that there are positive flow-on effects for the broader community in Fabricators adopting compliant or "best practice" workplace safety standards, including builders/cabinetmakers, other suppliers of engineered stone or other products, and other Fabricators who work with other materials, to encourage them to enhance their workplace safety standards in light of the significant industry momentum to do so.

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Australian Institute of Occupational Hygienists, "Respirable Crystalline Silica and Occupational Health Issue Position Paper", 2018, 20.

9. Public detriments

We set out below potential public detriments that may arise as a result of the collective effect of the Proposed Conduct. However, the Members submit that the underlying requirement of the Proposed Conduct is to promote greater compliance with the existing Model WHS Laws. Further the public benefits derived from the Proposed Conduct – including significantly reducing cases of silicosis, relieving the public health system and raising awareness of the risks of RCS – largely outweigh these potential detriments.

9.1 Fabricators without accreditation

As detailed above, the Members will provide accreditation to Fabricators where they are satisfied that the Fabricators are compliant with the Model WHS Laws. Should the Members individually or collectively decide to refuse to supply non-accredited Fabricators, this will mean those Fabricators will be prevented from acquiring engineered stone from up to three of the leading suppliers in Australia for the reason that the Fabricators are not compliant with the Model WHS Laws.

While the Fabricator can still acquire engineered stone from other suppliers who do not participate in the accreditation process, this will largely depend on the end-users' preference of engineered stone.

If the Fabricators are unable or unwilling to obtain accreditation, they may therefore be denied the supply of engineered stone, an essential input to conduct their business. With the endusers having the ultimate decision in selecting the brand of the engineered stone to be fabricated, Fabricators may argue that the accreditation process "locks" them out from acquiring a substantial portion of engineered stone.

As detailed in the above submissions, the Members account for approximately 77% of sales of engineered stone. However, the Proposed Conduct will not limit other existing or new suppliers of engineered stone in supplying engineered stone to Fabricators.

Fabricators would be able to acquire engineered stone from other suppliers who are not Members of AESAG or engaging in the Proposed Conduct. While customers may prefer to purchase a product through a supply chain that complies with Model WHS Laws, the Member's competitors, who are not engaged in the Proposed Conduct, are arguably advantaged by the ability to supply to all fabricators, including those who do not seek to obtain the Accreditation Standards.

Having made the above statement, it is important to reiterate that the Proposed Conduct seeks to merely ensure compliance with the Model WHS Laws.

9.2 The cost of compliance

It may be argued that that compliance with the Accreditation Standards will involve greater costs to Fabricators, resulting in greater costs being passed onto customers, and an inability to commercially compete with non-accredited Fabricators.

The Proposed Conduct requires Fabricators, who seek to acquire engineered stone from the Members, to comply with their existing obligations under the Model WHS Laws. The cost of ensuring compliance of the Model WHS Laws should be no greater than the costs that Fabricators should already incur to comply with the Model WHS Laws.

While the Fabricators will be required to pay a nominal fee to complete the auditing process, the costs will be proportionate to the size of a Fabricator's commercial operations (details of Greencap's auditing costs are set out at **Annexure F** below). Fabricators may engage other WHS Assessors for auditing services.

For the reasons set out above, the costs associated with compliance with Accreditation Standards will nevertheless promote greater compliance with the Model WHS Laws because:

- Fabricators are commercially incentivised to ensure they are compliant with the Model WHS Laws as there is greater transparency to the Members about whether the Fabricators, to whom they supply, are so compliant; and
- should the Members impose separate requirements, rather than taking a holistic approach, the Fabricators may be exposed to greater costs in order to comply with each Member's requirements.

10. Conclusion

RCS related diseases including silicosis are avoidable conditions, the rise of which is a significant concern to the Members, the fabrication industry, government bodies and the broader community.

The Members' key priority is to ensure that Fabricators, to whom the Members supply engineered stone, are taking the requisite precautions and engaging in safe fabrication practices under the Model WHS Laws. As this application demonstrates, one solution available to the Members is to only supply to Fabricators who have adopted, and are compliant with, Model WHS Laws – which may be satisfied by meeting the Accreditation Standards.

While the Members will continue to undertake individual initiatives to address unsafe fabrication practice, the Members seek the ACCC's authorisation to allow the Members the opportunity to take collective action. In particular, having the opportunity to consider whether to collectively refuse to supply products to non-accredited Fabricators will give weight to the Accreditation Standards and ensure Fabricators comply with safe fabrication practices. This will arguably provide a consistent and more efficient approach to reducing the risk of unsafe levels of RCS exposure for the fabrication of engineered stone, and will likely have flow-on benefits for the fabrication of other materials containing silica.

As the Members have shown above, the benefits derived from the Proposed Conduct – including reducing cases of RCS related diseases including silicosis for stonemasons, relieving the public health system and raising awareness of the risks of RCS – outweigh the potential detriments to Fabricators who fail to comply with Model WHS Laws. On that basis, the Members submit that the Propose Conduct establishes a net public benefit that should be authorised by the ACCC.

Annexure C - AESAG Minutes	CONFIDENTIAL

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Annexure D - Members' initiatives to reduce RCS exposure

In 2018, the Members co-founded the industry advocacy body, Australian Engineered Stone Advisory Group (**AESAG**). The Members also support the introduction of the Accreditation Standards as a means of raising awareness and managing exposure to RCS exposure.

Caesarstone

Caesarstone has a long history of advocating against unsafe fabrications practices and the risk of RCS exposure for stonemasons. It has updated and developed various guides and manuals to raise awareness among Fabricators on the dangers of, and prevention methods for, RCS exposure.

Caesarstone has been an active advocate for improving industry safety standards, including being actively involved with Safe Work Australia and taskforces in Queensland and NSW with mandates to combat RCS exposure.

Caesarstone's other contributions include:

- updating the engineered stone Material Safety Data Sheets (MSDS);
- introducing and updating the Fabrication Manual, as well as requiring fabricators to acknowledge and sign-off on the fabrication and safety manuals;
- corresponding with fabricators on the risks of silicosis;
- providing further health and safety guidance including producing a health and safety DVD for the industry;
- providing safety warning labels on each slab, invoice and delivery note supplied to fabricators; and
- undertaking an East Coast roadshow in 2016 (including Sydney, Melbourne and Brisbane) to Fabricators to educate them about the dangers of RCS exposure.

Smartstone

Smartstone has also focussed its efforts in providing strong and clear guidance for Fabricators to safely work in environments with RCS exposure risk.

This has included work in:

- creating the original Fabrication Manual in the mid-2000s;
- updating the MSDS and Fabrication Manual, including revising the Fabrication Manual and adding further details on silicosis;
- translating the Fabrication Manual into several languages to make it more accessible to stonemasons from non-English speaking backgrounds;
- integrating safety standards into industry practices, including introducing hazard labels on slabs and introducing icons on these labels to make them more easily interpretable; and

• attaching documents regarding work safety to every invoice and order.

Quantum Quartz

Like the other Members, Quantum Quartz has also been active in creating a safe work environment for stonemasons through issuing relevant guidance and integrating a 'safety first' mindset into its operation. This has included work in:

- introducing a product manual / MSDS;
- requiring Fabricators to have Product Manual Registration;
- issuing guidance for stonemasons on its online Fabricator Assist portal;
- communicating with stonemasons about work safety; and
- incorporating silica warning labels on slabs and on electronic invoices.





Health & Hygiene Guidelines

Fabricators Working Safely with Engineered Stone

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1 Executive Summary

This Guideline has been developed by Greencap Pty Ltd (a wholly owned subsidiary of Wesfarmers Limited and an expert in Occupational Hygiene and work health safety), as an independent and unrelated third-party, on behalf of the Australian Engineered Stone Advisory Group (AESAG) to provide information and guidance to Organisations on how to obtain Accreditation of compliance with certain work health and safety obligations relating to respirable crystalline silica (RCS) as set out in the Guideline.

To obtain Accreditation, Organisations must comply with the requirements set out in Sections 3 to 9, including any State specific requirements outlined within the Addenda to this document, as per the procedure set out in Section 10.

Once compliance is confirmed by a competent Occupational Hygienist against the requirements detailed within this Guideline, a Certificate of Accreditation as outlined in Appendix C. will be issued.

This Guideline is not intended to be a complete description of all health and safety legislative requirements for an Organisation. It is highly recommended that all Organisations obtain professional advice in relation to complying with all of their health and safety obligations for each State or Territory.

2 Introduction

The purpose of this Health and Hygiene Guideline is to provide guidance on how to manage health risks associated with respirable crystalline silica (RCS), the very fine dust (respirable fraction – less than 10µm in diameter) which is generated by fabricating, processing, cutting, shaping and reworking of silica containing products such as Engineered Stone (ES).

RCS penetrates past the body's defences and enters the lower regions of the lungs causing scaring of the tissue leading to silicosis which can cause **death**.

Exposure to RCS can also lead to further conditions such as Renal Disease, Tuberculosis, Heart Disease, Autoimmune diseases, Chronic-Obstructive Pulmonary (Lung) Disease (COPD) – (e.g. Emphysema) and potentially progressing to **death**.

All Organisations are subject to state (or territory) health and safety legislation. Generally, Persons Conducting a Business or Undertaking (PCBU) must ensure, so far as is reasonably practicable, the health and safety of workers at the workplace. With regard to managing risks associated with RCS *State and Territory Legislation*:

- a. Requires the PCBU to provide a safe work environment for their workers;
- b. Requires the PCBU to reduce exposures to airborne contaminates which includes RCS to a concentration as low as is reasonably practicable (ALARP) and to control personal exposure to less than the published workplace exposure standards;
- c. Specifies a maximum workplace exposure standard for RCS of not greater than 0.1 mg/m3 (8-hour Time Weighted Average (TWA)) (i.e. the upper limit of the TWA to which a worker may be exposed over an eight-hour work day over a five-day week); and
- d. Requires that for workers who have extended work days (extended shifts) or variations in working week schedules the exposure standard be adjusted accordingly.

This Guideline has been developed by Greencap who are WHS experts to provide the practicable and achievable minimum steps that should be taken by the PCBU to minimise the incidence and risks associated with RCS and suggests a risk management process of:

- a. Identification the process of identifying those activities that pose a risk of exposure to RCS.
- b. Assessment the process of evaluating the extent of the risk from RCS activities.
- c. Control –the process of addressing the risk by eliminating or minimising the extent of the risk.



- d. Evaluation the process of checking the extent to which the control measures have been successful.
- e. Retaining records provides examples of and retention periods for documentation relating to items a to d.

3 Duties and Roles & Responsibilities

3.1 Duties of a PCBU

A PCBU must ensure that all risks are eliminated in the workplace, or if that is not reasonably practicable, minimise risks so far as is reasonably practicable.

A PCBU has a duty to consult with Workers about Health and Safety matters, and may also have duties to consult, cooperate and coordinate with other duty holders.

State and Territory WHS/OHS Regulations include more specific requirements for Employers / PCBU's to manage the risks of chemicals, airborne contaminants (such as respirable crystalline silica) and plant, as well as other hazards associated to the workplace.

3.2 Duties of a Worker

Workers have a duty of care to take responsibility for their own health and safety, and to not undertake any activity that adversely affects the health and safety of other persons. Workers must comply with all reasonable instructions provided to them, as far as they are reasonably able, and must adhere to all reasonable Health and Safety policies or procedures that they have been notified of and appropriately trained in.

If respiratory protective equipment or personal protective equipment is provided by the Employer / PCBU, the Worker must so far as they are reasonably able, use or wear such equipment in accordance with the information, instruction and training provided.

3.3 Roles and Responsibilities

The following Roles and Responsibilities apply to the implementation of this guideline:

- a. An organisation must develop a Health and Safety Plan ("Plan") to achieve the elements of this guideline listed in Section 3 through 9 to enter the accreditation process as detailed in Section 10.
- b. An organisation must identify who within the organisation has responsibility for implementing and maintaining the totality of the Plan, as well as those who are responsible for various parts of the Plan. Organisations should decide who is responsible for implementing and managing the elements of the guideline through consultation with the appropriate workers.
- c. The persons responsible for the totality of the Plan and implementing the parts of the Plan must be committed to achieving the requirements of the Plan as set out in Section 3 through 9.
- d. It is a responsibility of the Organisation to provide competent supervision of workers.

4 Health and Safety Policy

- a. The Organisation shall develop a Health and Safety Policy in consultation with workers (An example can be found in Appendix A 1.1). Effective consultation includes:
 - i. Talking about health and safety matters;
 - ii. Listening and raising concerns;
 - iii. Seeking and sharing views and information; and
 - iv. Considering what workers say before making decisions.



b. The Health and Safety Policy must be displayed in relevant areas of the workplace and should make reference to health and safety including an acknowledgement of RCS.

5 RCS Hazard Identification

5.1 Identifying RCS hazards

- a. The Organisation shall demonstrate that they have identified areas and activities of their operations where RCS exists.
- b. Best practice requires consultation with workers to identify the RCS hazards.
- c. The identified RCS hazards should be recorded in a risk register.
- d. The process of identifying and recording RCS hazards shall be undertaken on an ongoing basis and particularly when new plant and equipment is introduced, or new processes are implemented, or processes are removed.

Appendix A 1.2 provides information on how an organisation can identify areas of the workplace that have a potential RCS hazard and Appendix A 1.3 gives an example of a risk register in which to record the identified RCS hazards.

6 Assessing RCS Exposures Risks

6.1 Assessing RCS exposure risks

- a. All organisations shall demonstrate that they have assessed the risk of exposure (usually as high, medium or low) to RCS for workers for all identified RCS generating tasks and activities (hazards refer section 5.1). Examples are given in 11Appendix A 1.2.
- b. Impacted parties e.g. workers, should be involved in the RCS risk assessment process. The organisation must consult with workers during the risk management process and demonstrate that consultation has occurred.
- c. RCS exposure risk assessments shall be documented in writing (as per the example in Appendix A 1.2 which can be used to document assessment outcomes).

7 Control of RCS Exposure Risks

7.1 Controlling RCS risks

Once an organisation has identified hazards and recorded the risks assessments associated with RCS:

- a. The organisation shall implement controls to eliminate or minimise the risks from RCS dust.
- b. The organisation shall document controls that are used to minimise or eliminate hazard identified and assessed in the risk register (example in Appendix A 1.2).
- c. The organisation shall demonstrate it has considered the six-step hierarchy of control set out below when eliminating or minimising risks. Specifically:
 - i. Where possible, the Organisation should eliminate processes or equipment that generate and expose workers to concentrations of RCS dust above the limits defined within the Workplace Exposure Standards for Airborne Contaminants and relevant State and Territory Legislation.
 - ii. If it is not possible to eliminate processes or equipment that generate and expose workers to high concentrations of RCS dust, the organisation where possible should substitute alternative work processes or plant and equipment.



- iii. Organisations shall isolate areas where there is potential RCS dust from designated clean areas to prevent cross contamination.
- iv. Undertaking Engineering controls see section 7.2
- v. Undertaking Administrative controls see section 7.3
- vi. Ensuring workers are provided with and effectively use respiratory protective equipment and personal protective equipment see section 7.3.1 and 7.3.2.

7.2 RCS Engineering controls

- a. The Organisation shall use engineering controls as the primary control for reducing RCS personal exposures where higher-level controls do not control RCS exposure risk to safe levels. Primarily this is applying for example, water suppression systems and using local exhaust ventilation systems to remove contaminants, isolating the work areas where RCS dust is generated and isolating ventilation system from other work areas.
 - i. For example, air-conditioning air handlers for clean areas should be separated from contaminated areas.
 - ii. Examples of guidance can be found in Appendix A 1.5 Engineering controls. There is online documentation that is freely accessible on state regulatory/legislative bodies' websites at Safe Work Australia and in each state and territory www.safeworkaustralia.gov.au.
- b. Engineering controls utilised should be documented in the risk register against specific activities (refer Appendix A 1.2 for examples)

7.3 RCS Administrative Controls

Where higher level controls (e.g. elimination, isolation, engineering) do not adequately control RCS risks to acceptable levels, then administrative controls shall be implemented to further control RCS risk. Administrative controls include the use of procedures, training, supervision and job design, as follows:

- a. Procedures shall be available in the work area, these should include: Safe Work Procedures (SWP), Safe Work Method Statements (SWMS) and Job Safety Analysis (JSA) where appropriate. An example SWMS is provided in Appendix A 1.4;
- b. Where required, the use of respiratory protective equipment (RPE) and personal protective equipment (PPE); and
- c. Organisations shall ensure workers are inducted and appropriately trained in hazard identification and risk management associated with RCS, including the use, maintenance and storage of RPE and PPE

Further examples and guidance for administrative controls are provided in 11Appendix A 1.6

7.3.1 Respiratory Protective Equipment

Where there is a need for Workers to wear RPE to minimise the risks associated to RCS, the following must be applied:

- a. Fit testing is to be conducted and records maintained:
 - i. Each time a new make or model of respirator is issued;
 - ii. Whenever there is a change in the wearer's facial characteristics or features which may affect the facial seal, for example large weight loss or gain; and
 - iii. On a regular basis upon risk assessment, one or two yearly is reasonable.



- b. If negative pressure (reusable) are required, they require fit testing and workers must be clean shaven.
- c. Loose-fitting powered air-purifying respirators (PAPRs), in which the hood or helmet is designed to form only a partial seal with the wearer's face or hoods which seal loosely around the wearer's neck or shoulders, do not require fit testing.
- d. Disposable respirators are not suitable for workers exposed to RCS.

Note: there are obligations around the physiological and psychological aspects of wearing RPE, including the potential need for a medical assessment prior to doing so. Refer to Section 8.2 for more information on Health Surveillance requirements.

Further guidance can be found in AS/NZS 1715 Standard, selection, use and maintenance of respiratory protective equipment or Model Code of Practice: How to manage work health and safety risks for further information.

7.3.1.1 Respiratory Protective Equipment Training Requirements

Training is required for all new workers and for all workers on an ongoing basis. AS/NZS 1715 Standard, selection, use and maintenance of respiratory protective equipment states that the training frequency will depend on the complexity of the program and degree of the hazard, but as a minimum shall be considered at least annually.

RPE Training shall cover the following aspects:

- a. Why RPE is required;
- b. When RPE is required to be worn;
- c. How RPE works;
- d. Limitations of RPE:
- e. How to correctly put on and take off RPE;
- f. How to conduct a negative and positive pressure fit check;
- g. How to clean and maintain RPE;
- h. When and how to replace filters; and
- i. How and where to store RPE when not in use.

7.3.2 Personal Protective Equipment (PPE)

Any remaining risks must be minimised with suitable PPE as per the guidance within the Safe Work Australia (SWA) Code of Practice: How to manage work health and safety risks, May 2018 - https://www.safeworkaustralia.gov.au/system/files/documents/1901/code of practice -

how to manage work health and safety risks 1.pdf.

PPE limits exposure to the harmful effects of a hazard but only if workers wear and use the PPE correctly. Examples of PPE include ear muffs, respirators (refer to 7.3.1), face masks, hard hats, gloves, aprons and protective eyewear.

Where PPE is to be used at the workplace, Organisations must:

- a. Select PPE to minimise risk to health and safety, including by ensuring that the equipment is suitable for the nature of the work and any hazard associated with the work and is of suitable size and fit and reasonably comfortable for the worker who is to use or wear it, including;
 - i. Providing workers with items such as rubber boots, disposable clothing (suits) and/or aprons to prevent contamination of clothing; and



- ii. Requiring Workers to change RCS contaminated clothing prior to leaving the designated work areas and such contaminated clothing managed by the organisation i.e. not taken home.
- b. Ensure PPE is maintained, repaired and replaced so that is continues to minimise risk to the worker who uses it, including by ensuring that the equipment is clean and hygienic, and in good working order;
- c. Provide the worker with information, training and instruction in the proper use and wearing of PPE, and the storage and maintenance of PPE; and
- d. Ensure that workers so far as reasonably able, use or wear the PPE in accordance with any information, training or reasonable instruction and must not intentionally misuse or damage the equipment.

8 Evaluation and Verification

An essential part of controlling risks and adhering to this health and hygiene guideline for RCS is the on-going performance monitoring and evaluation of the success of the risk management process in controlling risks associated with RCS. In effect, workplace monitoring and health surveillance are forms of monitoring and these are dealt with in the following sections.

8.1 Workplace personal exposure monitoring

Exposure monitoring is referenced in Division 7 – Section 50 of the Safe Work Australia Model Workplace Health and Safety Regulations 2019, and states:

- a. A PCBU must ensure that air monitoring is carried out to determine the airborne concentration of a substance or mixture at the workplace to which an exposure standard applies if:
 - i. The person is not certain on reasonable grounds whether or not the airborne concentration of the substance or mixture at the workplace exceeds the relevant exposure standard; or
 - ii. Monitoring is necessary to determine whether there is a risk to health.
- b. If monitoring is necessary;
 - i. The monitoring program shall be approved by a Competent Person, for example a certified occupational hygienist (COH), full member of the Australian Institute of Occupational Hygienists or international equivalent qualification, or a person deemed competent through appropriate training and experience; and
 - ii. All monitoring activities shall be conducted by a Competent Person.
- c. Personal exposure monitoring results should be analysed statistically, and results shall be compared to Safe Work Australia's most current workplace exposure standards published in the hazardous chemical information system (HCIS) which is available on Safe Work Australia's website.
- d. Records of monitoring must be kept in accordance with regulatory requirements (refer to Section 9).
- e. Workers must be provided with their exposure monitoring data, generally in a letter. An example of a personal monitoring letter is shown in Appendix A 1.7.

8.2 Health surveillance and assessment

Health surveillance involves monitoring the health of workers to identify health issues at an early stage so that further health problems are or can be minimised or prevented.

Workers at risk of RCS exposure shall have the following undertaken by a registered Occupational Physician:

a. Pre-employment health assessment; (Appendix A 1.8 provides an example of a request for a pre-employment health assessment for a new employee.)



- b. Ongoing health surveillance; and
- c. Post-employment assessment.

The organisation must ensure:

- a. An Occupational / Respiratory Physician is engaged to determine the requirements for health surveillance and oversee the health assessments:
- b. Workers are informed of the need for health surveillance;
- c. Health surveillance is provided by;
 - i. A registered Occupational/Respiratory Physician details of which can be found at <u>www.racp.edu.au/about/college-structure/australasian-faculty-of-occupational-and-environmentalmedicine/find-a-consultant;</u>
- d. The Organisation covers all health surveillance costs; and
- e. Health assessment and surveillance reports are confidentially kept for the minimum required period (refer to Section 9).

8.3 Verification of controls

- a. The organisation shall ensure that it has a program to ensure that RCS Engineering, Administrative and PPE controls (identified in Sections 7.2 to 7.3.2) are verified as being effective. Examples of verification could include:
 - i. Inspections of the workplace during operations to ensure that SWPs, SWMS or other procedures are being followed.
 - ii. Visual inspections / Walkthroughs to visually ensure that equipment and controls are operating satisfactorily.
 - iii. Review of documentation and records.
 - iv. Regular equipment maintenance is occurring as required.
 - v. Discussions with workers to identify ongoing RCS hazards and ensure controls are working effectively.
- b. It is recommended that each organisation has some form of action plan that documents scheduled future plans for minimising exposure to RCS.

8.4 Incidents and Investigations

Incident investigation is a key to organisation improvement in managing risk of health and safety including RCS. Encouraging workers to report all incidents and near misses relating to potential RCS exposure is a primary way of ensuring that potentially future adverse health outcomes are minimised.

- a. The organisation shall have an incident management process for investigating incidents. Where individuals have been potentially exposed to high levels of RCS, the Organisation should ensure that controls are reviewed and improved, in consultation with workers to prevent reoccurrence of incidents.
- b. If a worker's health assessment (refer section 8.2) indicates the worker may have contracted an illness as a result of exposure to RCS, the organisation should conduct a complete review of the organisations health and safety management systems/program.



- c. The organisation must have ensured that the Regulator in their state or territory is notified of a worker whose medical assessment indicates a disease relating to RCS, and provide all necessary information and documentation requested of them by the Regulator.
- d. Outcomes of investigations (i.e. actions) should be aimed at minimising future occurrences and results of any health surveillance should be communicated. The PCBU should obtain a copy of the report from the Occupational Physician and provide a copy to the worker, and liaise with the Occupational Physician to ensure the worker receives all medical information appropriate to their case.

9 Records

Workplaces that have potential to exposure workers to RCS will produce a number of documents that relate to RCS and these must be kept for significant time periods under legislation.

- a. The organisation should demonstrate a record management system for records relating to RCS.
- b. Records must be kept for:
 - i. Training of workers and supervisors (Hazardous substance (i.e. RSC) training records are required to be kept for 5 years). Appendix A 2.0 contains an employee training record template.
 - ii. Exposure monitoring data (30 years from the day the document was made).
 - iii. Fit testing records for respiratory protection (30 years).
 - iv. Safety meetings (7 years)
 - v. Hazard identification, risk assessment and control (5 years).
 - vi. Health assessments (30 years from the day the document was made).
- c. The system should:
 - i. Be secure and private.
 - ii. Ensure the confidential storage of health records.
- d. If an operation ceases, records shall be offered to the relevant Regulator in their state or territory for storage.
- e. Other pertinent records that shall be maintained include;
 - i. Equipment maintenance records.
 - ii. Records of workplace inspections.
 - iii. Incident and investigation records including actions. (Appendix A 1.9 contains an Incident Investigation Form template.)
- f. Organisations must, upon request from workers, provide workers with:
 - i. Any of their air monitoring results (WHS Regulation Section 50); and
 - ii. Their health assessment reports (WHS Regulation Section 378).



10 Accreditation Process

10.1 Accreditation process

- a. Fabricator Accreditation is being managed by Greencap Pty Ltd (a subsidiary of Wesfarmers Ltd). Accreditation consists of two parts online registration (insurance verification with pre-audit questionnaire) and onsite audit (application of safe working practices and systems associated to Respirable Crystalline Silica).
- b. Fabricators can register for Accreditation by logging into Cm3 via the automated invite link sent to them from Cm3.
- c. Online registration will require uploading and verification of the Fabricators relevant insurances public liability, professional indemnity and workers compensation.
- d. Once registration has been completed, a Greencap representative will contact the Fabricators nominated representative (usually within five (5) business days) to arrange an onsite audit of the Fabricators premises.
- e. During this initial contact to arrange the onsite audit, Fabricators will need to respond on line to a series of questions provided to them by the Greencap representative. This process should take no more than 30 minutes to complete.
 - At this time, Fabricators may choose to utilise a third-party Occupational Hygienist instead of Greencap. In doing so, the Fabricator is to inform AESAG of the Occupational Hygienist details, and ensure that the Occupational Hygienist is familiar with the Accreditation process and requirements of this document.
- f. A fee (to be advised by Greencap based on the size/complexity of the Fabricator) will be payable prior to Greencap undertaking the onsite audit.
- g. The audit will identify if the Fabricator is compliant with the relevant Standards/Guidelines set out in Section 3 through 9, including any State specific requirements outlined within the Addenda to this document.
- h. If the Fabricator is compliant with the relevant Standards/Guidelines, an Accreditation Certificate will be issued a draft is set out in Appendix C.
- i. If the Fabricator is not compliant with the relevant Standards/Guidelines, AESAG will issue a notice via the auditor, specifying the areas of noncompliance and the matters required to be addressed to achieve Accreditation. Once the Fabricator considers the noncompliance issues have been resolved the Fabricator can then make a further request for an onsite audit.
 - Should the Fabricator choose to use the services of a third-party Occupational Hygienist to assist with audit rectification, this third-party cannot be the same Occupational Hygienist who undertook the audit. The costs associated to this are separate to any Accreditation audit requirements.
- j. Accreditation will be valid for 12 months from the date of issue of the Accreditation Certificate and must be renewed annually.

11 Statements of Limitation

Unless otherwise expressly agreed to in writing and signed by Greencap, Greencap does not agree to any variation of these Guidelines if subsequently proposed by a third party. The Guidelines were drafted in accordance with the current and relevant industry standards of compliance, interpretation and analysis. The guidance contained herein is to be carried out in accordance with Commonwealth, State or Territory legislation, regulations and/or guidelines.



In preparing these Guidelines contained within, Greencap has necessarily relied on information (or confirmation of the absence of information) provided by its client and/or its agents or, where necessary, third parties. Greencap accepts no responsibility for any information provided by third parties that is unreliable, inaccurate, incomplete, incorrect and/or inadequate, and assumes no responsibility or liability for any errors in data obtained from regulatory agencies or other external sources. These Guidelines contained within should be read in whole and should not be copied in part, amended, redrafted, recomposed or altered. No responsibility is accepted by Greencap for use of parts of the Guidelines in the absence (or out of context) of the whole balance of the Guidelines.

Any person(s) relying upon, amending, redrafting or republishing these Guidelines does so entirely at their own risk and without recourse to Greencap, its related body corporate or any of their directors, officers, employees, agents or advisors, for any loss, liability or damage. To the extent permitted by law, Greencap assumes no responsibility for any loss, liability, damage, costs or expenses arising from interpretations or conclusions made by others or use of the guidelines by any person other than a Permitted Person. Except as specifically agreed by Greencap in writing, Greencap does not authorise the use of these Guidelines by any person other than a Permitted Person. It is the responsibility of any person other than a Permitted Person to independently make inquiries or seek advice in relation to their particular requirements and proposed use of the Guidelines.

"Permitted Person" means the person(s) or Client for whom these Guidelines were expressly developed.



Health & Hygiene Guidelines

Fabricators Working Safely with Engineered Stone

Appendix A **Guidance on Health and Safety Policies**



Appendix A 1.1 Guidance on Health and Safety Policies

All health and safety plans should reflect the organisations health and safety policy and the organisations overall commitment to health and safety. The policy must be developed by management in consultation with workers and reflect the needs of the organisation and should make mention to health as well as safety showing commitment to controlling hazards that impact on worker health, particularly in this instances that of respirable crystalline silica (RCS). This policy should make it clear to management, workers, contractors and visitors that the organisation is clearly committed to ensuring health and safety for all parties that may be involved or affected by working with engineered stone.

The commitment should be made at Senior Management level and be demonstrated by the actions of those at this level.

There are many examples of Health and Safety Policies available on the internet. An example of what a Health and Safety Policy may look like is provided below to assist in developing a Health and Safety Policy.

Guidance on the content of an appropriate health and safety policy is provided in AS/NZS 4801:2001 and AS/NZS 4804:2001. (Note AS/NZS ISO 45001:2018 also provides guidance).

An example is shown below of a Health and Safety Policy



Health and Safety Risk Management Policy

Objectives

- XYZ Company objectives are;
 - o To create a workplace environment free from work related diseases, injuries and fatalities
 - To support, encourage and support each other's efforts to achieve best practice health and safety performance
 - o To eliminate and control activities that may lead to injury or illness

Our H&S Beliefs

- We all have a responsibility for health and safety
- o Identifiable hazards and their risks should be controlled or eliminated
- o All tasks, no matter how important or urgent, should be done safely
- We can improve our health and safety performance
- o All work-related disease, injuries or fatalities are 100% preventable

Strategy

- We will implement adequate inductions, and ongoing training
- We will ensure adequate supervision of workers and contractors to assist them to complete tasks safely
- We will plan and install equipment and plant that is fit for purpose
- We will maintain our health and safety management system
- We will check through a planned internal audit schedule that our systems are operating well
- We shall examine health and safety hazards in current and future operations including those hazards associated with Respirable Crystalline Silica and other respirable dust, by using our risk management process to manage and control risk.

It may be helpful to think through work processes or situations to identify what could go wrong. Note any hazards, risks and control measures identified as you go.



Appendix A 1.2 Guidance on identifying RCS hazards

There are many ways to demonstrate compliance with the worker consultation process in the risk management process. Organisations should keep records of consultation with workers. Examples of consultation records could include records of tool box meetings, prestart meetings, safety meetings, review of procedures.

There are various codes of practice and practical guidance on risk management available in all states and territories; and on the Safe Work Australia website. These documents are available for download from the regulators' respective websites.

Hazards can be identified in various ways. Typically, these would include:

- Examining records of historical incidents, or online literature and health concerns that have occurred previously;
- Reviewing safety meeting minutes;
- Considering activities or events where RCS exposure is reasonably expected to occur, even if they haven't yet;
- Discussing worker safety concerns;
- Walking through and observing activities within the workplace; and
- Reviewing available information on RCS exposure and equipment/tools used in the work area.

Keeping identified hazards as part of a risk register (set out below) is an appropriate way of recording identified hazards. The risk register set out below has been referenced from regulatory bodies, but the organisation is welcome to use an alternative risk register.

There are various codes of practice available from regulatory bodies that provide guidance on areas where RCS hazards exist including specific guidance for engineered stone products in some states.



Appendix A 1.3 Assessing RCS risk

Critical to risk management is the risk assessment process. Risk assessment for RCS hazards/activities involves two aspects:

- 1. Assessing how likely it is for the RCS exposure to occur; and
- 2. Assessing how severe the outcome of the exposure may be as a result of the exposure.

This process allows for prioritisation of controlling risks of RCS exposure in the workplace.

Assessing the risk adequately requires the use of relevant data sources. Examples of data sources include Safe Work Australia or various state and territory regulatory authorities, industry codes of practice, Australian Standards, manufacturers information, safety data sheets and so forth. Input from workers and various health and safety professionals (e.g. Occupational Hygienists) can also assist.

See below for some examples of relevant data sources:

Guidance from Work Health Safety Queensland

- Code of Practice 2019 Managing respirable crystalline silica dust exposure in the stone benchtop industry
 - https://www.worksafe.qld.gov.au/__data/assets/pdf_file/0005/181940/Managing-respirablecrystalline-silica-dust-exposure-in-the-stone-benchtop-industry-Code-of-Practice-2019.pdf
- Construction dust: respirable crystalline silica
 - https://www.worksafe.qld.gov.au/construction/workplace-hazards/silica-exposure-a-serious-risk-for-construction-workers
- Silica Identifying and managing crystalline silica dust exposure
 - https://www.worksafe.qld.gov.au/__data/assets/pdf_file/0006/82806/silica-crystalline-dust.pdf
- Silica Technical guide to managing exposure in the workplace
 - https://www.worksafe.qld.gov.au/__data/assets/pdf_file/0008/83186/silica_managing_workplace.pdf
- Silica and the lung
 - https://www.worksafe.qld.gov.au/__data/assets/pdf_file/0015/83130/silica-lung-factsheet.pdf
- Immediate action required to prevent exposure to silica for engineered stone benchtop workers
 - https://www.worksafe.qld.gov.au/injury-prevention-safety/alerts/whsq/2018/preventexposure-to-silica-for-engineered-stone-benchtop-workers
- Managing respirable crystalline silica in bench top fabrication
 - https://www.worksafe.qld.gov.au/injury-prevention-safety/workplace-hazards/managing-respirable-crystalline-silica-in-bench-top-fabrication
- <u>Silica exposure health risk for engineered stone benchtop workers</u>
 - https://www.worksafe.qld.gov.au/__data/assets/pdf_file/0020/163802/silica-exposure-health-risk-for-engineered-stone-benchtop-workers.pdf
- Protecting workers from exposure to respirable crystalline silica



https://www.worksafe.qld.gov.au/__data/assets/pdf_file/0020/163541/protecting-workers-from-respirable-crystalline-silica-guide.pdf

Guidance from SafeWork NSW

- <u>Silica</u>
 - https://www.safework.nsw.gov.au/hazards-a-z/hazardous-chemical/prioritychemicals/crystalline-silica
- Crystalline silica technical fact sheet
 - https://www.safework.nsw.gov.au/resource-library/hazardous-chemicals/crystalline-silicatechnical-fact-sheet

Guidance from WorkSafe Victoria

- <u>Stonemasons Preventing crystalline silica exposure: A health and safety solution</u>
 - https://www.worksafe.vic.gov.au/resources/stonemasons-preventing-crystalline-silicaexposure-health-and-safety-solution
- <u>Dust containing crystalline silica in construction work</u>
 - https://www.worksafe.vic.gov.au/dust-containing-crystalline-silica-construction-work

Guidance from Queensland Department of Natural Resources, Mines and Energy

- Guideline for management of respirable crystalline silica in Queensland mineral mines and quarries
 - https://www.dnrm.qld.gov.au/__data/assets/pdf_file/0006/1263669/qgl02-guideline-minesquarries.pdf

Further advice

<u>SWA</u> (https://www.safeworkaustralia.gov.au/silica) is not a regulator and cannot advise you about compliance with WHS laws. If you need help, please contact your state or territory work health and safety authority.

Australian Tunnelling Society

- <u>Initial document release from NSW AQWG</u>
 - http://www.ats.org.au/2018/12/13/initial-document-release-from-nsw-agwg/

Australian Institute of Occupational Hygienists (AIOH) guidance

- Australian Institute of Occupational Hygienists (AIOH) Position Paper on Respirable Crystalline Silica
 - https://www.aioh.org.au/member-centre/pdf-links-folder/aioh-position-papers/respirablecrystalline-silica-and-occupational-health-issues-2009
- Find an occupational hygienist
 - https://www.aioh.org.au/find-an-occupational-hygienist

HSE (UK) guidance

• <u>Case study: Terry the former stoneworker suffering with silicosis (HSE) (Video)</u>



- https://www.youtube.com/watch?v=o9Ni_dECPqw&feature=youtu.be
- Introducing & Managing RPE in the workplace (HSE) (Video)
 - https://www.youtube.com/watch?v=By1LWWnG 70
- Local Exhaust Ventilation (LEV) workplace fume and dust extraction (HSE) (Video)
 - http://www.hse.gov.uk/lev/

Breathe Freely (UK) initiative

- Breathe Freely website
 - http://www.breathefreely.org.uk/
- Silica site checklist
 - http://www.breathefreely.org.uk/assets/bf-cmt-silica-site-checklist-april-2017.pdf

United States Occupational Safety and Health Administration (OSHA) guidance

- Crystalline silica overview
 - https://www.osha.gov/dsg/topics/silicacrystalline/index.html
- Controlling silica dust in construction fact sheets
 - https://www.osha.gov/dsg/topics/silicacrystalline/construction.html#VideosTable1Tasksc
- Controlling silica dust in other industries fact sheets
 - https://www.osha.gov/dsg/topics/silicacrystalline/gi_maritime.html

US Department of Labor

- <u>'Stop Silicosis' video</u>
 - https://www.youtube.com/watch?v=HAByIIzQSuU



Generic Risk Register – Example Only.

Location / Workplace

Date

Hazard / Activity	What harm can the hazard cause	Likelihood of the RCS hazard resulting in an illness	Level of risk (high/ med/ low)	Current controls	Are other controls required?	Responsible person	Due date	Completion date	Review?
Polishing and grinding	Silicosis	Worker does this for a full shift (8 hrs). Data indicates that there is an exposure risk to RCS Guidance states that there is still a potential risk of exposure even with water suppression	High	Water suppression on polishing tool	Yes – Half face respirator Disposable overalls	Team Leader	Insert date		Team leader 30/06/2019 New controls being used.
Clean the work area/ Labourers	Silicosis	Likely – occurs every day for 1- hour	High	Water is used	No sweeping allowed H-Class Vacuum cleaner to be used Half face respirator to be worn when cleaning Disposable overalls to be worn and removed in decontamination area	Team leader	31/05/2019		

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CNC Router / Water Jet Workers	Silicosis	Worker does this for a full shift (8 hrs). Data indicates that there is an exposure risk to RCS Guidance states that there is still a potential risk of exposure even with water suppression	High	Water suppression on polishing tool	Yes – Half face respirator Disposable overalls	Team Leader	Insert date	Team leader 30/06/2019 New controls being used.
Saw Operators	Silicosis	Worker does this for a full shift (8 hrs). Data indicates that there is an exposure risk to RCS Guidance states that there is still a potential risk of exposure even with water suppression	High	Water suppression on polishing tool	Yes – Half face respirator Disposable overalls	Team Leader	Insert date	Team leader 30/06/2019 New controls being used.
Shapers	Silicosis	Worker does this for a full shift (8 hrs). Data indicates that there is an exposure risk to RCS Guidance states that there is still a potential risk of exposure even with water suppression	High	Water suppression on polishing tool	Yes – Half face respirator Disposable overalls	Team Leader	Insert date	Team leader 30/06/2019 New controls being used.
Supervisors	Silicosis	Worker does this for a full shift (8 hrs). Data indicates that there is a medium to low exposure risk to RCS	Medium to Low	Isolation	Yes – Half face respirator	Team Leader	Insert date	Team leader 30/06/2019 New controls being used.

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Office Workers	Silicosis	Worker does this for a full shift (8 hrs).	Low	Isolation	None	Team Leader	Insert date	Team leader 30/06/2019
		Data indicates that there is a low exposure risk to RCS						New controls being used.

CNC Router / Water Jet Workers

Workers who operate CNC routers or Water Jet cutting machines utilise an automated cutting method to modify the ES into the appropriate dimensions and cut outs as required onsite. This is work is generally conducted from a control point adjacent to the machine in the fabricators factory and does not require the worker to conduct the actual cutting process with the stone using hand tools for example. It may include controls such as isolation from the activity and engineering solutions such as water suppression and localised exhaust ventilation to prevent exposures.

Saw Operators - Requires further info

Saw operators will cut the ES material to the correct size. This may be conducted from an isolated location. This is work is generally conducted from a control point adjacent to the machine in the fabricator's factory and/or does require the worker to conduct the actual cutting process with the stone. It may include controls such as isolation from the activity and engineering solutions such as water suppression and localised exhaust ventilation to prevent exposures

Labourers

Labourers may be required to conduct activities and tasks which bring them into contact with RCS. This may be from primary exposures including conducting housekeeping activities, movement and cleaning of ES products and equipment as well as secondary exposures by assisting with those conducting cutting of stone for example.

Shapers

Shapers conduct their activities by using power tools to shape the ES in the final required design for installation. This requires softer modifications of the ES to gradually change the shape as required which requires grinding and sanding modifications to the surfaces/edges. These activities may be conducted at the fabrication work shop or onsite as required. These individuals have high potential for exposure.



Finishing Workers

Finishing of the ES may require sawing, cutting and shaping prior to installation of the stone onsite. This may require the use of power and/or hand tools, installation and housekeeping. This group is likely to be exposed to primary and secondary sources of RCS.

Polishers

Polishers smooth the surfaces of the ES to provide the appropriate surface finish to the stone. The polishers are likely to use power tools with various exposure profiles depending on the equipment and method used. Polishing maybe conducted at the fabricator and onsite as required. This group may have primary and secondary exposures.

Supervisors

Supervisors will have diverse roles which may have them enter the areas and oversee activities with the potential to be exposed to RCS. They may be exposed to primary and secondary exposure methods dependent on the activities being conducted.

Offices

Office workers are considered personnel to be working within an office space and not normally tool or equipment-based so are not expected to be exposed to primary sources of RCS due to their activities. There is a high possibility of secondary exposures due to air movement from fabrication areas, staff movements in between spaces and inappropriate atmospheric systems.



Appendix A 1.4 Example Safe Work Method Statement

Safe Work Met	nod Statement – EXAM	IPLE ONLY										
Activity				s	WMS#		×					
Location				D	ate of Work	ks	2					
				DES	SCRIPTION (OF WORK	S					
			Н	igh Risk Work A	Activities (As	s per WHS	Regulation 291)					
Risk of a person	falling more than 2 metres		Wor	rk on a telecomm	nunication to	ower			Demolition of	of load-bearing	g / physica	l integrity of a structure
☐ Involves or likely	to involve disturbing asbesto	os.	Invo	olves temporary l	load-bearing	support f	or structural		☐ Work in or n	ear a confined	d space	
Work in or near a tunnel	shaft or trench deeper than	1.5 m or a	Invo	olves the use of e	explosives				Work on or r	near pressurise	ed gas mai	ns or piping
Work on or near	chemical, fuel or refrigerant l	ines	☐ Wor	rk on or near ene	ergised electr	rical install	ations or service	es	Area that ma	y have a cont	aminated o	or flammable atmosphere
☐ Involves tilt-up o	r precast concrete elements		☐ Wor	rk on, in or adjac	ent to a road	d or other	traffic corridor		Work in an a	rea with move	ement of p	owered mobile plant
Work in areas wit	h artificial extremes of temp	erature	Wor	rk in or near wate	er or liquid th	hat involve	es a risk of drow	ning	Involves divi	ng work		
Eq	uipment	is	Mate	erials	is .		Dangerous	Goods		ic	Hazardou	ıs Chemicals
2 3 2 3 7	☐ Isolations Request	☐ Hot V	Vorks		Drilling	g		Co	onfined Space		Work	ing at Heights
Permits Required	Excavation	Mobil	le Crane		Demol	lition		Re	estricted Area		Out	of Hours
					Hazard T	ypes						
Biomechanical	☐ Biological	Chemical		Electrical		Ergono	mic [Grav	ritational	Lighting	0	Mechanical
Noise	Pressure	Psychosoci	al	Radiation	I	Therma	1 [Vibra	ation	☐ Work En	viron	Other:



					F	otential Environm	ental Haz	ards										
□ Ну	giene & Cleanliness (Vehi	cle / Plant)	Con	tamination			Water U	Jse					☐ Noise (F	Plant / Equ	ipment	/ Vehic	cles)	
☐ Ai	r Pollution / Gas Release		Gas	Release		3	Spills (G	iround	d / Drai	ns / Wa	terways)	☐ Waste N	Manageme	nt			
Рe	ests (Dieback / Weeds / Fer	ral Animals)	Con	servation Area Wor	ks		Hot Wo	rk / Fir	re				Abrasive	e Blasting				
						PPE Require	ments											
Addit	ional PPE Requirements:																-	
lte m	High Risk Activity (Steps in the process)	Hazards (What could c harm)		Risks (What is the potential loss of damage)		Existing Contro (What controls a currently in place	ols are ce)	Likelihood	Consequence	Risk Score	Risk Rank	Me	ditional Contact of the control of t	ired	Likelihood	Consequence	Risk Score	Risk Rank
1.	Polishing and Grinding; CNC Router/Water Jet work; Cleaning of work areas; Inspection & Supervision The activity and template are for Additional or a dependent on site	example purp	or dust ovided ooses o	nly. nay be require	/IS	Wear eye, heari and respiratory protection. Use respirator with a least P2 filtratio fit-tested to wo if half or full-fac mask is used.	at on, orker	4	4	16	н	wash cloth Use v polisi Clear prod slurry relea	disposable of able protective able protective water suppressing tools. The up any slurny uced to prevent from drying silica dusting silica dustin.	y sion on y ent the and st into	2	4	8	М

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				cleaned up using shovels or a wet vacuum equipped with a HEPA filter.
				 If possible, use tools fitted with local exhaust ventilation (LEV).
				 Turn the vacuum off and on regularly to reduce dust build-up on the filter, if it is not self-cleaning.
				For best results, use a vacuum with an actuator switch that allows the vacuum to be powered on and off using the tool.
				Change vacuum-collection bags as often as possible or according to manufacturer's recommendations.
				Avoid exposure to dust when changing vacuum bags and cleaning or replacing air filters.
				Keep work areas free from settled dust by regular cleaning and maintenance to prevent dust from becoming airborne.
				 Provide ventilation using portable exhaust fans or mechanical ventilation to



5.	Legislation Regulatory Per	mits / Licenses		Codes of Practic	GOVER e Engineering Deta			adards			Gu Work Cover Appr	ideline		
5.	Legislation		2	Codes of Practic		NANCE	Stan	ndards			Gu	ideline	5	
5.	Legislation			Codes of Practic		NANCE	Star	ndards			Gu	ideline	·s	
5.			0		GOVER	NANCE			,			NE I		0
5.														
													-	
4.														
3.														
2.														
										Position move of away find breath Use dated down I equipm Observable regularity of the servable regu	e air flow movement. On the ventilation to contaminated air from the worker's ing zones. Imp rags to wipe RCS contaminated ment and PPE. Ive proper hygiene ularly washing face ands with soapy			

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Job Ro	ole / Position	Duti	es and Responsibilitie	es		Qualifications / Lice	enses	Training Required to Undertake Activity		
		77	ı	APPROVALS A	ND REVIE	N	****			
Approved By			3	Position						
Signature				Date Appro	ved					
SWMS Team										
Review #:	1	2	3	4		5	6	7	8	
Name					834.8				(8	
Signature					0.00					
Date										
*				SIGN ON / AC	CEPTANC	E				
This SWMS has been certification to condu	n developed with all re uct the task as described	evant employees / co l. I agree to comply w	ntractors. I have read ith safety requirements	the above SV within this SW	VMS and I /MS includi	understand its contering risk control measu	nts. I confirm that I res, safe work instruc	have the skills and traini tions, authorised permits	ng, including relevant and PPE as described.	
Employee Name		Job Role / Po	osition		Signatu	re		Date	Time	
									1	

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						Consequence		
F	RISI	(ASSESS	MENT MATRIX	1	2	3	4	5
			70	Insignificant	Minor	Moderate	Major	Catastrophic
9)	5	Very Likely	More than once a year	Medium (5)	High (10)	High (15)	Extreme (20)	Extreme (25)
pc	4	Likely	Once in 1 – 3 years	Low (4)	Medium (8)	High (12)	High (16)	Extreme (20)
Likelihood	3	Possible	Once in 3 – 5 years	Low (3)	Medium (6)	Medium (9)	High (12)	High (15)
Lik	2	Unlikely	Once in 5 – 10 years	Low (2)	Low (4)	Medium (6)	Medium (8)	High (10)
	1	Rare	Once in more than 10 years	Low (1)	Low (2)	Low (3)	Low (4)	Medium (5)

Score	Risk Rank	Acceptability
1 - 4	Low	Acceptable
5 - 9	Medium	Tolerable
10 - 16	High	Intolerable
20 - 25	Extreme	Intolerable

Consequen	e	1	2	3	4	5
Category	Code	Insignificant	Minor	Moderate	Major	Catastrophic
Health & Safety	HS	First Aid	Medical Treatment	Classified Injury (LTI or restricted workcase)	Fatality or severe permanent disability	Multiple fatalities / health effects to > 50 persons
Environmental	EN	Short term environmental impact managed on-site.	Medium term on-site environmental impact managed on site.	Medium term on-site environmental impact needing external assistance.	Very serious, long-term environment impairment of ecosystem functions.	Most serious, irreversible environment impairment of ecosystem functions.

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Appendix A 1.5 Engineering Controls

Examples of engineering controls that should be employed where there is a possibility of potential exposure to RCS while working with ES include:

- A combination of water suppression and local exhaust ventilation is more effective at reducing RCS than either on their own.
- Only use tools and machinery that have been specifically designed for use with water attachments.
- Use an adequate number of water feeds directed at the material and/or tool to prevent visible dust during the process.
- Maintain adequate water pressure to make sure water is reaching the material and/or tool.
- Control water spray from water suppressed tools and machinery using guards, plastic flaps or brush guards.
- Prevent workers from being able to turn water suppression systems down or off during operation.
- Use bridge saws fitted with water attachments to suppress dust when cutting.
- Use water suppressed routers, water jet cutters or bridge saws to complete sink and stovetop cut outs.
- Use hand-held angle grinders fitted with multiple water feeds to deliver water to the cutting disc and point of contact with the stone.
- Use water suppressed wet-edge milling machines or polishing machines.
- Use polishers with a centre water feed to polish or grind stone.
- Exhaust Ventilation. (Where exhaust ventilation is utilised, it should be designed by a "competent person" for example a Ventilation Engineer.)
- Isolating areas of the workplace where dust is generated by other workers.
- Exhausting and filtering air from the isolated area into clean areas poses a hazard.
- Capture excess water generated from water suppressed processes through curbing and channelling.



Appendix A 1.6 Administrative Control Guidance

Safe Operating Procedures are best developed in consultation with relevant workers and supervisors who should have appropriate experience and training to contribute to the development of these procedures.

There must be clear guidance on the procedure development process to maintain control of the development process so that unauthorised or out of date copies are removed from the work area and workers are trained in the most up to date versions.

Safe Operating Procedures do not need to be long winded and complicated, providing they address the necessary requirements to complete work with ES to control RCS exposure risks safely. The organisation shall develop safe operating procedures or methods of safe work. Workers require training in these procedures.

Examples of work practices that should be employed and may be documented in SOPs, SWMS or JSAs when working with engineered stone include:

- Wet slabs before cutting, grinding or polishing to aid with dust suppression.
- Prevent water pooling and drying on surfaces leaving dry dust deposits.
- Wash hands and face thoroughly before eating, drinking or leaving the workplace.
- Ensure appropriate measures are in place to manage contaminated clothing e.g. not wearing outside of contaminated work areas.
- Don't allow contaminated clothing or equipment to be taken home. Clothing should be laundered at work or by professional laundering companies that deal specifically with contaminated work clothing.
- Implement daily and thorough housekeeping and cleaning procedures for water slurry and settled dust.
- Use low pressure water, wet sweeping or a H class rated vacuum cleaner with a HEPA filter to clean floors, walls and other surfaces.
- Regularly clean vehicle tracks in work areas where dust is transferred on wheels or high use areas and keep them wet during the day.
- Prohibit the use of dry sweeping or compressed air to clean surfaces or clothing. Provide hoses for cleaning between tasks.
- Wet slurries collected during cleaning or cutting etc. should be placed inside a sealed container/bin awaiting disposal. Any manage of waste needs to be assessed.
- Workers' clothes and uniforms must be cleaned frequently to prevent the transfer of RCS dust from work areas to break rooms, other parts of the facility, and importantly, into the home.
- Using industrial vacuum cleaners (Class H) are an easy way to remove excess silica debris from clothes and uniforms.
- Portable industrial vacuum units, fitted with a HEPA filter, should be positioned at the exits of silica work areas, so workers can decontaminate their clothes before leaving.
- Follow the vacuum manufacturer's operator manuals/instructions for changing dust bags and filters.



Appendix A 1.7 Example personal exposure monitoring letter

Insert Date

Dear XXXX,

Thank you for participating in the June 2018 atmospheric undertaken at (Insert Workplace).

Sampling was carried out on the (insert date), while you were (insert short description of activities and location of work).

The results of the atmospheric sampling, which were analysed at a NATA Accredited Laboratory, are presented below (Draft Table of Results)

Draft Table of Example Results		
Contaminant Sampled	Respirable Dust	Respirable Crystalline Silica
Result	1.0 mg/m3	0.06 mg/m3
Exposure Standard	3.0 mg/m3	0.1 mg/m3
Result as % of Exposure Standard	33%	60%
Risk rating	Low Risk	Medium Risk (investigate)

Respirable Dust Sample Result

These results indicate that you were exposed to a Low level of Respirable Dust and Respirable Crystalline Silica. Some or all of the tasks performed during the monitoring exposed you to an elevated level of dust. This result was below the action limit of 50% of the workplace exposure standards. The risk of health effects arising from exposure is considered low when compared to the current Safe Work Australia workplace exposure standard.

For respiratory protection to be effective it needs to be correctly fitted and well maintained. If face fitting respiratory protection is worn, the face should be clean shaven.

Silica Result

These results indicate that you were exposed to a Low level of silica. This result was above the action limit of 50% of the adjusted exposure standard recommended by the Australian Institute of Occupational Hygienists (AIOH). The risk of health effects arising from exposure is considered low when compared to the current Safe Work Australia workplace exposure standard for respirable crystalline silica.

If you would like to discuss your results, please contact (insert title / name). Further information has been attached to further assist.

Yours sincerely,

(Insert name / title of person)



Interpreting Your Results

Personal monitoring is carried out in the breathing zone of a worker (within 30cm of the front of the face) to assess how much of a particular contaminant the worker breathes in during their shift.

A **contaminant** is anything that has the potential to make you sick if you're exposed to enough of it. The sample result is presented as a concentration (mg/m³) and can be compared to the **workplace exposure standard.**

The **workplace exposure standard** is the concentration of a contaminant that an average worker should be able to be exposed to throughout an average working life, without experiencing significant negative health effects. Long shifts and extended rosters are accounted for by adjusting (reducing) the exposure standard.

If you are exposed to a high level of a contaminant, it does not automatically mean that you will get sick. When a high result is reported, management staff are informed, who then investigate and implement controls to minimise exposure for everyone on site.

The potential health effects from overexposure to contaminants recently monitored at are described below.

Respirable Dust

Respirable dust is made up of very fine dust particles that can reach the deepest parts of the lungs. If too much respirable dust is breathed in, it can cause inflammation of the lung tissue and some more serious lung problems depending on what other contaminants are in the dust.

Respirable Crystalline Silica

Respirable crystalline silica can be a component of respirable dust so can reach the deep regions of the lungs. Exposure to respirable crystalline silica can cause silicosis, which is a scarring of the lungs causing reduced lung capacity. The disease can worsen after exposure stops and is severely debilitating.

How Can You Reduce Your Exposure?

- Report it if you're noticing a lot of dust. It may mean the engineering controls put in place to minimise dust are not working properly and need to be addressed.
- Wear your respiratory protection properly:
- Make sure your dust mask is fitted properly it should seal well around your mouth and nose with no gaps
- Be clean shaven each day having a beard or stubble will make it almost impossible to get a good seal
- Change dust mask frequently, or if the mask is damaged or has lost its shape

If you have any concerns or questions or need more information on how to properly fit your hearing protection or respiratory protection, please contact your Health & Safety representative

For more information on exposure standards, visit: http://www.safeworkaustralia.gov.au/sites/swa/whs-information/hazardous-chemicals/exposure-standards/



Appendix A 1.8 Pre-Employment Health Monitoring Template Letter

Date	(1	INSERT D	ATE)							
Dear Dr						.(INSERT NA	(ME)			
Thank you fo	or agre	eeing to ur	ndertak	e respirabl	e cryst	alline silica l	nealth mo	onitoring for th	e followi	ng worker.
Workers Nar	me									
Date of Birth	ì									
55						50		engineered		
New worker	with n	no history v	working	with engi	neered	stone	YES or N	NO		
New worker	with h	nistory wor	king wi	th engine	ered sto	one	YES or N	NO		
If ves please	list n	revious wo	rk histo	nv with en	gineer	ed stone:				

Business Name	Start Date	Finish Date	Training Received Y/N

I confirm that the minimum health monitoring required has been identified in the attached document; WHSQ Health monitoring standard – crystalline silica. Upon completion of the health monitoring could you please provide a report for this worker that at a minimum contains the information outlined below.

Within the assessment, my business requires a level of health monitoring that includes:

- demographic, medical and occupational history
- records of personal exposure
- standardised respiratory questionnaire
- standardised respiratory function test, including FEV1, FVC, FEV1/FVC it is strongly recommended
 this testing be undertaken by an accredited respiratory function laboratory and include testing of
 diffusing capacity.
- Chest X-ray full size PA view it is strongly recommended an ILO X-ray be undertaken to allow for reading by a B-reader.

Please include a confirmation in your report that all requirements of the standard have been met.



Health Monitoring Report

Worker Details

Name and date of birth of worker

Medical Practitioner Details:

Your name and registration number

Business Details

Business name and address

Health Monitoring Dates

The dates each aspect of health monitoring was undertaken

Test Results

Details of test results that indicate whether or not the worker has been exposed to respirable crystalline silica

Assessment

Your professional view whether the worker may have contracted a disease, injury or illness as a result of work with crystalline silica.

Recommendation

Your professional view regarding:

- Whether any remedial measures are required to be taken.
- Whether the worker can continue in his/her current work.
- Whether medical counselling is required for the worker.

If you have any queries about this request, please contact me on (INSERT PHONE NUMBER).

Yours sincerely,
Signature
Business Representative:
Business Name:
Business Address:



Appendix A 1.9 Incident Investigation Form

Incident details									
Name of person involved in t	he incident:				Date of	inci	dent:		
Location of incident:									
Incident investigation te	am:								
What task was being per	formed at the tim	e of the	incide	ent?					
What happened? (e.g. 'e	mployee PPE faile	e d ')							
What factors contributed	to the incident?		E-						
Environment:			Equip	ment/mat	erials:				
□ Noise	□ Layout / design		□Wro	ng equipmer	nt for the	job	☐ Equipmen	t failure	
□ Lighting	☐ Dust / fume		□ Inac	lequate main	tenance		□ Material / heavy / av	equipment too vkward	
□ Vibration	☐ Slip / trip hazard		□ Inac	lequate guar	ding	5	□ Inadequat	e training provided	
□ Damaged / unstable floor	□ Other		Oth	er					
Work systems:			Peop	le:					
☐ Hazard not identified	☐ No / inadequate ris assessment conduc		d Procedure not followed / no procedure exists			□ Drugs / al	☐ Drugs / alcohol		
☐ No / inadequate safe work procedure	☐ No / inadequate co implemented	ntrols	☐ Fati	gue		2	☐ Time / pro	oduction pressures	
☐ Hazard not reported	☐ Inadequate training supervision	j /	/ Change of routine		е	☐ Distraction stress		on / personal issues /	
□ Other			☐ Lack of communication			□ Other			
Corrective actions:			**						
Contributing factor (from above list)	What are we g	going to o problem?	lo to	Who	N .		When	Completion Date	
Issue fixed?									
Name		Signature				Date			
Person involved in incident:		2 K							

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Manager:



Incident Investigation Process Guide

- Establish the facts of the incident, including:
 - o What happened?
 - O When and where did it happen?
 - o What task was being done?
 - o Who was involved?
 - o Were there any witnesses?
- Gather all necessary background information, for example:
 - maintenance records
 - safe work procedures
 - instructions manuals
 - training records.
- Consider all the potential contributing factors:
 - Environment: Did environmental conditions (e.g. light, noise, floor surfaces) contribute to the incident?
 - Equipment /materials: Did anything about the equipment, materials, tools etc (e.g. equipment failures, missing guards) contribute to the incident?
 - o Work systems: Was there something about the system that contributed (e.g. hazard not identified, known hazard not addressed)?
 - People: Was there something the workers, supervisors or contractors did that contributed to the incident (e.g. poor communication, being tired or rushing to finish on time)?
- Determine the primary cause/s of the incident, that is, those which if they hadn't occurred then the incident wouldn't have occurred. Ask yourself "Would the incident have happened if....?"
- Identify the root cause / system failures that underlie the primary cause/s and contributing factors.
 - One simple technique for identifying the root cause is the 'Five Whys'. This technique involves asking yourself 'Why did this happen?' and continuing to ask 'Why' for each response until you reach a conclusion that does not generate another 'why' and the underlying cause becomes apparent.
- The final and most import step in any investigation is to take action to fix all the factors that contributed to the incident, starting with the primary cause/s and working through each of the contributing and underlying causes.



Appendix A 1.10 Training Records

Individual Training Record

Use this form to record formal and informal training received by a worker. You sho	uld include this record in your administrative files for the worker.
Business Name	Location
Worker Name	Worker Job Title

Formal Qualification and Skills

Record formal training from an external provider that has resulted in recognised qualifications, skills or licences. For example, Cert III, forklift licence, first aid officer, etc.

Qualification / skill	Date completed	Training provider	Documentation sighted	Expiry date (if applicable)	Comments
Example	15/07/16	XYZ training	Certificate from training provider	14/07/16	Needed for first aid officer role
First Aid			JAN .		
				N 20	

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Task-specific Training Record

Record on-job or informal training where the worker was assessed as competent to perform tasks required for their job. For example, following safe work procedures, using specific equipment.

Task	Date Completed	Trainer's Name	Trainer's Signature	Worker's Name	Worker's Signature
Example RPE Fit testing	10/08/16	Three Em	3М	Breathe Safe	B SAFE



Health & Hygiene Guidelines

Fabricators Working Safely with Engineered Stone

Appendix B Cm3 Accreditation Questions



Cm3 Pre-Audit Accreditation Questions

- 1. Have you have been visited by a Government Health and Safety Inspector about crystalline silica in the last 12 months? If YES, were you issued with a prohibition or improvement notice? If YES, please attach a copy of the notice and evidence you have complied with the requirements.
- 2. Do you have risk assessments, e.g. safe work method statements/JSA/JHA, for all types of work with engineered stone that you do? If YES, include completed examples from your factory/workshop and onsite. Examples must be dated within the past 12 months, completed and signed by the employees who do the work.
- 3. Do you conduct respirable crystalline silica dust air monitoring or assessment in the fabricating part of your business? If YES, attach evidence and results of the monitoring/assessments done in the last 12 months.
- 4. Do you prevent the generation and spread of engineered stone dust in your workplace (e.g. through isolation of your engineered stone cutting, machining and polishing processes)? If YES, attach evidence of how this is achieved, and any SOPs, SWMS or work instructions that apply.
- 5. Do you have a documented Emergency procedure in case of a high RCS dust disturbance and/or RCS contamination of a non-work area? If YES, attach the document and evidence that this is communicated to and practiced by workers.
- 6. Do you have a documented procedure for how employees report incidents and/or health concerns, including what investigation occurs and corrective action to be taken? If YES attach a copy of the procedure and details of any reported incidents relating to exposure to RCS from the last 12 months.
- 7. Do you have a documented procedure showing how hazardous RCS waste is collected, quarantined and disposed of? If YES, Attach evidence of recent correct RCS waste disposal.
- 8. Does your organisation conduct periodic inspection and maintenance of dust control and collection equipment for engineered stone dust? If YES, please provide evidence of completing these inspections and maintenance programs.
- 9. Do you provide training to your employees and sub-contractors on working safely with respirable crystalline silica? If YES attach evidence of completing this training.
- 10. Do your employees and subcontractors wear Respiratory Protective Equipment (RPE) when working with engineered stone? If YES provide details (including, make and model) of RPE provided and worn.
- 11. Do your employees and subcontractors who wear respirators conduct Respirator Fit Testing to confirm that the mask issued to them fits correctly? If YES provide copies of fit testing certificates/register.
- 12. Do you ensure your employees and subcontractors wear Personal Protective Equipment/Clothing (PPE) when working with engineered stone? If yes provide details of PPE provided and worn.
- 13. Do you conduct health monitoring or health surveillance activities on behalf of employees? If YES provide details and evidence of this including the number of employees and subcontractors, you have screened for silicosis in the past 2 years.
- 14. Do you ask new employees and subcontractors to provide details of previous/ongoing health screening they have had? If YES, please provide your procedure for the collection of health screening information.



Health & Hygiene Guidelines

Fabricators Working Safely with Engineered Stone

Appendix C Accreditation Certificate



Accreditation Certificate

Fabricator Pty Ltd

(ABN 12 345 678 900)

of 123 Example Street, Suburb, STATE 9876

as at the date of this Certificate, was in compliance with all elements of Health & Hygiene Guidelines - Fabricators Working Safely with Engineered Stone

Australian Engineered Stone Advisory Group Representative

Audit Organisation Representative (e.g. Greencap Pty Ltd)



Health & Hygiene Guidelines

Fabricators Working Safely with Engineered Stone

Appendix D Fabricator Audit Instrument



Fabricator Audit Instrument

This Audit Instrument has been designed for businesses of all types and sizes to measure and verify their level of conformance with the Health & Hygiene Guidelines relating to the risk of Respirable Crystalline Silica.

The questions within the Audit Instrument that have a 'grey background' are considered **MANDATORY** from a safe working practices standpoint. If one of these questions is not answered successfully, then the Fabricator does not pass the audit, and actions plans are to be developed for rectification of any gaps within a specified timeframe agreed to by all parties.

All other questions, whilst being **NON-MANDATORY**, are considered best practice, and action plans are to be developed for rectification of any gaps prior to the next audit.

General					
Conducted On					
Prepared By					
Fabricator Name					
Fabricator Representative					
Audit Participants					
Location			-		
Is this the first time an RCS assessment has been conducted for this organisation under the current or other trading name?			1	No □	
Main Site					
Health and Safety Manageme	nt System				
Does the organisation have a H the Health & Hygiene Guideline	ealth & Safety Plan (Plan) to achieve the elements of es? – If Yes	Yes □	No		N/A □
Is the Plan maintained	and communicated to all employees?	Yes □	No		N/A □
Is there evidence of wo Plan?	orkers being consulted in the development of the	Yes □	No		N/A □
Is the Plan reviewed pe appropriate to the org	eriodically to ensure it remains relevant and anisation?	Yes □	No		N/A □
Does the organisation have a H to control RCS risks? – If Yes	ealth & Safety Policy that incorporates a commitment	Yes □	No		N/A □
Is the Health & Safety	Policy displayed in relevant areas of the workplace?	Yes □	No		N/A □
RCS Hazard Identification					*
Has the organisation defined ar RCS within the scope of its OHS	nd documented the risks associated with working with JWHS Management System?	Yes □	No		N/A 🗆
Has the organisation identified	areas of activities where RCS exists?	Yes □	No		N/A □
Has the organisation developed	a risk register of the identified RCS hazards?	Yes □	No		N/A □
Assessing RCS Exposure Risks			10		
Have all hazards identified beer high?	appropriately risk assessed, e.g. low, medium or	Yes □	No		N/A 🗆
Have all RCS exposure risk asse	ssments identified been documented in writing?	Yes □	No		N/A □
Control of RCS Exposure Risks	s, RPE & PPE				

Has the organisation documented controls that are used to minimise or eliminate hazards identified and assessed in the risk register?	Yes □	No □	N/A □
Can the organisation demonstrate it has considered the "six-step hierarchy of control"?	Yes □	No □	N/A □
Has the organisation, in consultation with employees, identified the training needs in relation to performing work activities associated with RCS, including training in the use of Respiratory Protective Equipment (RPE)?	Yes □	No □	N/A 🗆
Has the organisation ensured that all personnel (including contractors and visitors) have undertaken training appropriate to the identified needs associated with the RCS hazards and risks?	Yes □	No □	N/A □
Have personnel been assessed as competent, on the basis of skills achieved through education, training or experience, to use RPE for work activities associated with RCS, taking into account the obligations, hazards and risks associated with the work activities?	Yes □	No □	N/A 🗆
Has the training provided been carried out by persons with appropriate skills, knowledge and experience in identifying, managing and controlling RCS hazards and risks? – If Yes	Yes □	No □	N/A □
Why RPE is required.	Yes □	No □	N/A □
When RPE is required to be worn.	Yes □	No □	N/A □
How RPE works.	Yes □	No □	N/A □
Limitations of RPE.	Yes □	No □	N/A □
How to correctly put on and take off RPE.	Yes □	No □	N/A □
How to conduct a negative and positive pressure fit check.	Yes □	No □	N/A □
How to clean and maintain RPE.	Yes □	No □	N/A □
When and how to replace filters.	Yes □	No □	N/A □
How and where to store RPE when not in use.	Yes □	No □	N/A □
After implementing RPE controls, are remaining risks minimised with suitable PPE as per the guidance within the Safe Work Australia (SWA) Code of Practice: How to Manage Work Health and Safety Risks, May 2018.	Yes □	No □	N/A 🗆
Has PPE been selected to minimise risk to health and safety, including by ensuring that the equipment is suitable for the nature of the work?	Yes □	No □	N/A □
Has PPE been selected to minimise risk to health and safety, including by ensuring that the PPE is of suitable size and fit and reasonably comfortable for the worker who is to use or wear it?	Yes □	No □	N/A 🗆
Have workers been provided with items such as rubber boots, disposable clothing (suits) and/or aprons to prevent contamination of clothing?	Yes □	No □	N/A 🗆
Have facilities been provided to allow workers to change RCS contaminated clothing prior to leaving the designated work areas and such contaminated clothing managed by the organisation i.e. not taken home?	Yes □	No □	N/A 🗆
Is there processes in place to ensure PPE is maintained, repaired and replaced so that is continues to minimise risk to the worker who uses it, including by ensuring that the equipment is clean and hygienic, and in good working order?	Yes □	No □	N/A □
Have workers been provided with information, training and instruction in the proper use and wearing of PPE, and the storage and maintenance of PPE?	Yes □	No □	N/A 🗆

Are there processes in place to ensure that workers are- so far as reasonably able- use or wear the PPE in accordance with any information, training or reasonable instruction			
and must not intentionally misuse or damage the equipment?	Yes □	No □	N/A □
Evaluation and Verification	20		
Has workplace exposure monitoring been undertaken in areas where there is the risk of exposure to RCS? – If Yes	Yes □	No 🗆	N/A 🗆
Has the airborne concentration of RCS at the workplace been below the relevant exposure standard?	Yes □	No □	N/A 🗆
Has monitoring been undertaken to determine whether there is a risk to health of personnel?	Yes □	No □	N/A 🗆
Has the monitoring program been approved by a Competent Person, for example a certified occupational hygienist (COH), full member of the Australian Institute of Occupational Hygienists or international equivalent qualification, or a person deemed competent through appropriate training and experience?	Yes 🗆	No □	N/A 🗆
Are all monitoring activities conducted by a Competent Person?	Yes □	No □	N/A □
Are the results analysed statistically, and compared to Safe Work Australia's most current workplace exposure standards (published in the hazardous chemical information system (HCIS) which is available on Safe Work Australia's website)?	Yes □	No □	N/A 🗆
Are records of monitoring kept in accordance with regulatory requirements, and workers provided with their exposure monitoring data, generally in a letter?	Yes □	No □	N/A 🗆
Is an Occupational / Respiratory Physician engaged to determine the requirements for health surveillance and oversee the health assessments of workers exposed to RCS hazards and risks?	Yes □	No □	N/A 🗆
Are workers at risk of RCS exposure regularly attending a registered Occupational Physician, as part of a health surveillance program?	Yes □	No □	N/A 🗆
Are workers at risk of RCS exposure undergoing Pre-employment health assessments?	Yes □	No □	N/A □
Are workers at risk of RCS exposure undergoing ongoing health surveillance?	Yes □	No □	N/A □
Are workers at risk of RCS exposure undergoing Post-employment assessments?	Yes □	No □	N/A □
Are workers informed of the need for health surveillance requirements?	Yes □	No □	N/A □
Does the Organisation cover all health surveillance costs?	Yes □	No □	N/A □
Are Health assessment and surveillance reports confidentially kept for the minimum required period?	Yes □	No □	N/A 🗆
Does the organisation have a program to ensure that RCS Engineering, Administrative and PPE controls are verified as being effective, and is there some form of action plan that documents scheduled future plans for minimising exposure to RCS?	Yes □	No □	N/A 🗆
Does the organisation use control processes or other methods of controlling RCS risk? – If Yes	Yes □	No □	N/A □
Inspections of the workplace during operations to ensure that SWPs, SWMS or other procedures are being followed.	Yes □	No □	N/A □
Visual inspections / Walkthroughs to visually ensure that equipment and controls are operating satisfactorily.	Yes □	No □	N/A 🗆
Review of documentation and records.	Yes □	No □	N/A □
Regular equipment maintenance is occurring as required.	Yes □	No □	N/A □

Discussions with workers to identify ongoing RCS hazards and ensure controls are working effectively.	Yes □	No □	N/A □
Are workers encouraged to report all incidents and near misses relating to potential RCS exposure?	Yes □	No □	N/A □
Does the organisation have an incident management process for investigating incidents?	Yes □	No □	N/A □
Where individuals have been potentially exposed to high levels of RCS, does the Organisation ensure that controls are reviewed and improved, in consultation with workers to prevent reoccurrence of incidents?	Yes □	No □	N/A 🗆
If a worker's health assessment indicates the worker may have contracted an illness as a result of exposure to RCS, does the organisation conduct a complete review of the organisations health and safety management systems/programs?	Yes □	No □	N/A 🗆
Does the organisation have in place a process to ensure the Regulator in their State or Territory is notified of a worker whose medical assessment indicates a disease relating to RCS?	Yes □	No □	N/A 🗆
Are outcomes of investigations (i.e. actions) aimed at minimising future occurrences and results of any health surveillance communicated by the Occupational Physician to the worker?	Yes □	No □	N/A 🗆
Records			
Does the workplace have in place a process to manage documents that relate to RCS hazards and risks, and are these kept for appropriate time periods as per legislative requirements?	Yes □	No □	N/A □
Does the workplace have in place a process to manage documents that relate to the training of workers and supervisors, and are these kept for 5 years?	Yes □	No □	N/A □
Does the workplace have in place a process to manage documents that relate to exposure monitoring data for 30 years from the day the document was made?	Yes □	No □	N/A □
Does the workplace have in place a process to manage documents that relate to Fit testing records for respiratory protection for 30 years?	Yes □	No □	N/A □
Does the workplace have in place a process to manage documents that relate to Safety meetings, for 7 years?	Yes □	No □	N/A □
Does the workplace have in place a process to manage documents that relate to Hazard identification, risk assessment and control, for 5 years?	Yes □	No □	N/A □
Does the workplace have in place a process to manage documents that relate to Health assessments, for 30 years from the day the document was made?	Yes □	No □	N/A □
Does the workplace have in place a process to ensure records are secure and private, and one that ensures the confidential storage of health records?	Yes □	No □	N/A □
If an operation ceases, does the workplace have in place a process to ensure records are offered to the relevant Regulator in their State or Territory for storage?	Yes □	No □	N/A □
Maintenance of Other Records			
Does the workplace have in place a process to ensure that equipment maintenance records are stored in accordance with business requirements?	Yes □	No □	N/A □
Does the workplace have in place a process to ensure that Records of workplace inspections are stored in accordance with business requirements?	Yes □	No □	N/A □
Provision of Records to Workers			
Does the business have in place a process which- upon receiving a request from workers- provides workers with records of air monitoring results?	Yes □	No □	N/A □
			_

Does the business have in place a pro workers- provides workers with their	ocess which- upon receiving a request from health assessment reports?	Yes □	No □	N/A □
Onsite Fabrication		9)	Ø 3	,
General				
During the audit, was there an oppor inspection? – If Yes, please answer th	tunity to conduct an onsite installation e sections below	Yes □	No □	N/A □
Site Personnel			S 3	F
Onsite Fabricator Representative				
Onsite Fabrication Team				
Location				
Risk Management				
Is there appropriate safety document onsite works?	ation sighted to control risks associated with	Yes □	No □	N/A □
Have all risks associated with the ons place?	ite works been assessed with effective controls in	Yes □	No □	N/A 🗆
Have all personnel involved with onsi	te works been appropriately trained?	Yes □	No □	N/A □
Are all personnel involved with onsite	e works wearing appropriate PPE?	Yes □	No □	N/A □
Has there been exclusion zones establexposure?	olished to protect site personnel from RCS dust	Yes □	No ⊠	N/A □
1 (7) (1) (1)	techniques to reduce the risk from RCS dust	Yes □	No □	N/A 🗆
exposure?			30.000.000.000	
exposure? Queensland Requirements		\$ 0000 K 15 0 00	31.00d g5-1.40.000	>
<u>.</u>			303,000	
Queensland Requirements General Does the organisation operate in the	State of Queensland and required to follow the ons Code of Practice? – If Yes, please answer the	Yes □	No □	N/A □
Queensland Requirements General Does the organisation operate in the mandatory Office of Industrial Relation	153	Yes 🗆	No 🗆	N/A 🗆
Queensland Requirements General Does the organisation operate in the mandatory Office of Industrial Relation sections below Management System	153	Yes	No □	N/A 🗆
Queensland Requirements General Does the organisation operate in the mandatory Office of Industrial Relations sections below Management System Does the organisation have a Respiration	ons Code of Practice? – If Yes, please answer the		ē	
Queensland Requirements General Does the organisation operate in the mandatory Office of Industrial Relations sections below Management System Does the organisation have a Respiration of the plants.	ons Code of Practice? – If Yes, please answer the object of the control Plan? – If Yes	Yes □	No 🗆	N/A 🗆
Queensland Requirements General Does the organisation operate in the mandatory Office of Industrial Relations sections below Management System Does the organisation have a Respiration last there evidence of the plant plant identify the plant used?	ons Code of Practice? – If Yes, please answer the oble Crystalline Silica Dust Control Plan? – If Yes being developed in consultation with workers?	Yes □ Yes □	No □ No □	N/A 🗆
Queensland Requirements General Does the organisation operate in the mandatory Office of Industrial Relations sections below Management System Does the organisation have a Respiration laws a Respiration of the plan identify the plan used? Does the plan identify all the workplace?	ons Code of Practice? – If Yes, please answer the oble Crystalline Silica Dust Control Plan? – If Yes In being developed in consultation with workers? It is ercentage of silica content of the products being the RCS dust (wet or dry) relevant to the others to be implemented for each activity that	Yes Yes Yes Yes	No □ No □ No □	N/A
Queensland Requirements General Does the organisation operate in the mandatory Office of Industrial Relations sections below Management System Does the organisation have a Respiration laws a Respi	ons Code of Practice? – If Yes, please answer the oble Crystalline Silica Dust Control Plan? – If Yes In being developed in consultation with workers? Hercentage of silica content of the products being the RCS dust (wet or dry) relevant to the otrols to be implemented for each activity that dry)? Hercentage of Silica Content of the products being the RCS dust (wet or dry) relevant to the otrols to be implemented for each activity that dry)?	Yes Yes Yes Yes Yes Yes	No 🗆 No 🗆 No 🗆	N/A
Queensland Requirements General Does the organisation operate in the mandatory Office of Industrial Relations below Management System Does the organisation have a Respirate Is there evidence of the plant Does the plan identify the plant used? Does the plan identify all the workplace? Does the plan detail the comproduces RCS dust (wet or comproduces RCS dust in the plant stipulate how shift routines, i.e. tool box to	ons Code of Practice? – If Yes, please answer the oble Crystalline Silica Dust Control Plan? – If Yes In being developed in consultation with workers? Hercentage of silica content of the products being the RCS dust (wet or dry) relevant to the otrols to be implemented for each activity that dry)? Hercentage of Silica Content of the products being the RCS dust (wet or dry) relevant to the otrols to be implemented for each activity that dry)?	Yes Yes Yes Yes Yes Yes Yes Yes	No No No No No No No No	N/A

Does the plan discuss how communication of risks and controls, exceedances and reporting mechanisms are to be managed?	Yes □	No □	N/A □
Air Monitoring			
Has the organisation undertaken baseline air monitoring? – If Yes	Yes □	No □	N/A □
Within six months of the Code of Practice taking effect (i.e. 31 October 2019), or when starting up as a new stone benchtop fabricator business.	Yes □	No □	N/A □
At six monthly intervals for the first two years.	Yes □	No □	N/A □
After establishing a baseline, in response to triggers, or at least every 12 months.	Yes □	No □	N/A □
Triggers include - changes to work practices, health monitoring reports, HSR requ	est, Worke	r consultat	ion etc.
RCS Risk Management			
Does the organisation prohibit uncontrolled dry cutting or processing of engineered stone?	Yes □	No □	N/A □
Has the organisation utilised higher order controls in accordance with the OIR Code of Practice - Managing Respirable Crystalline Silica Dust Exposure in the Stone Benchtop Industry? – If Yes	Yes □	No □	N/A □
Water Suppression at the point of dust generation to dampen down or suppress dust before it is released into the air.	Yes □	No □	N/A □
Local Exhaust Ventilation to remove airborne contaminants before they reach the breathing zone of the worker.	Yes □	No □	N/A □
Natural Ventilation, such as opening doors and windows to provide fresh air to personnel.	Yes □	No □	N/A □
Enclosing water spray when using Water Suppression processes, i.e. guards, plastic flaps or brush guards.	Yes □	No □	N/A □
Isolation of personnel to reduce to a minimum the number of workers potentially exposed to any residual RCS.	Yes □	No □	N/A □
Respiratory Protective Equipment		*	
Does the organisation ensure that workers involved in fabricating, processing, cleaning or maintenance work in a fabrication workshop use a hood or head top type, full face or half face powered air purifying respirator (PAPR) with at least a P2 filter?	Yes □	No □	N/A □
Does the organisation ensure that workers involved in processing tasks during on-site installation use a hood or head top type, full face or half face powered air purifying respirator (PAPR) with at least a P2 filter?	Yes □	No □	N/A □
Does the organisation conduct quantitative fit testing? – If Yes	Yes □	No □	N/A □
Is the fit testing carried out by a competent in-house person, manufacturer, supplier or consultant?	Yes □	No □	N/A □
Is the fit testing carried out before wearing a tight-fitting respirator for the first time?	Yes □	No □	N/A □
Is the fit testing carried out each time a new make or model of tight-fitting respirator is issued?	Yes □	No □	N/A □
Is the fit testing carried out whenever there is a change in the worker's facial characteristics or features which may affect the facial seal (e.g large weight loss or gain)?	Yes □	No □	N/A □
Is the fit testing carried out on a regular basis upon risk assessment?	Yes □	No □	N/A □
Is the fit testing carried out at least annually?	Yes □	No □	N/A □

Clean Up					
Are stone slabs washed prior to process	ing?	Yes □ No □		N/A □	
Are stone slabs washed before sending out for installation?			No		N/A □
During a shift, do Workers' wear respirators when cleaning the area, tools and equipment after finishing each job using an H class vacuum cleaner or wet methods such as low pressure hosing, mopping or wet wiping down surfaces?		Yes □	No □		N/A 🗆
Fabrication Processing On Site				3	
Where onsite trimming or alteration is required, is this conducted in a controlled exclusion zone? – If Yes		Yes □	No		N/A □
Is there water suppression avai	ilable?	Yes □	No		N/A □
Has local exhaust ventilation be	een setup and implemented?	Yes □	No		N/A □
Have non-essential Workers an	nd other person's onsite been isolated?	Yes □	No □		N/A □
Is PAPR being worn by Worker	's conducting processing tasks?	Yes □	No □		N/A □
Health Monitoring		/6		,	
Does the organisation ensure that Healt Yes	h Monitoring is provided to Workers? – If	Yes □	No		N/A □
Is it being provided to Shapers	?	Yes □ No □ N/A □		N/A □	
Is it being provided to Saw Ope	erators?	Yes □	No □		N/A □
Is it being provided to Finishers	s?	Yes □	No □		N/A □
Is it being provided to Machine	e Operators (excluding Saw Operators)?	Yes □	No □		N/A □
Is it being provided to Polisher	s?	Yes □ No □ N/A □		N/A □	
Is it being provided to Laboure installation of stone benchtops	ers / Supervisors involved in the fabrication or s?	Yes \(\text{No} \(\text{No} \(\text{N/A} \(\text{D} \)			
which changes can be detected	vided before a worker starts work to establish a baseline from s can be detected (unless the worker has participated in health thin the previous two years and the results of the tests are		N/A 🗆		
Is it being provided every 12 m questionnaire and standardised	nonths (i.e. standardised respiratory d respiratory function test)?	Yes □	No		N/A □
Table Tabl	e (3) years (i.e. a chest X-ray*, the standardised standardised respiratory function test)?	Yes 🗆 No 🗆 N/A 🗆			
Signature					
The organisation has provided sufficient requirements of the Health and Hygiene accreditation.		Yes □	Î.		No □
The organisation hereby authorises the to this audit to the members of AESAG.	Auditor to release all information pertaining				
Auditor Name					
Auditor Signature					
Fabricator Representative Name					

Fabricator Representative Signature	
Next Audit Date	



Health & Hygiene Guidelines

Fabricators Working Safely with Engineered Stone

Addendum A Queensland Code of Practice Requirements



1. Overview

The Office of Industrial Relations Workplace Health and Safety Queensland released their approved Code of Practice 2019 – Managing respirable crystalline silica dust exposure in the stone benchtop industry (CoP) with effect 31 October 2019.

The CoP provides the necessary guidance for Persons Conducting a Business or Undertaking (PCBU) within the State of Queensland on how to manage their risks associated to RCS dust exposure in the stone benchtop industry, including work to fabricate, process, install, maintain or remove engineered and natural stone benchtops.

Whilst PCBUs operating in Queensland under the WHS Act and Regulations 2011 are required to comply with all requirements of the CoP as per Section 26A of the WHS Act, this does not preclude PCBUs within other States referring to the guidance within the CoP to assist them in managing their risks.

This addendum provides an overview of additional requirements defined within the CoP, that are additional to what is defined within the body of this document. It is important that reference is made to the requirements within the CoP beyond the overview provided below.

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2. Planning for Stone Benchtop Fabrication and Installation

CoP Section 5.2 - Prohibition on Uncontrolled Dry Cutting / Processing

Persons conducting a business or undertaking must not allow workers to undertake uncontrolled dry cutting or processing of engineered or natural stone.

Uncontrolled dry cutting or processing means cutting, grinding, trimming, sanding, polishing or drilling stone containing crystalline silica without effective controls to eliminate or minimise the risk of exposure to respirable crystalline silica. Respiratory protective equipment does not control dust; it protects the workers' health.

Existing work health and safety laws in Queensland effectively prohibit uncontrolled dry cutting or processing of engineered stone or natural stone with high levels of crystalline silica as it will expose workers to levels of respirable crystalline silica that exceed the current workplace exposure standard.

CoP Section 5.3 – Developing a Respirable Crystalline Silica Dust Control Plan

Due to the significant risks to health from respirable crystalline silica and the large amounts of respirable crystalline silica dust (wet or dry) generated during the work processes involved in fabricating, processing, installing, maintaining or removing stone benchtops it is critical to plan the work so that all sources of dust are identified, and the appropriate combination of control measures are in place. The person conducting a business or undertaking must eliminate or minimise the risk of exposure to respirable crystalline silica so far as reasonably practicable.

A person conducting the business or undertaking that fabricates and processes stone benchtops should develop a written respirable crystalline silica dust control plan to identify all potential tasks that may result in exposure to respirable crystalline silica and the control measures to be used to prevent or minimise exposure.

The respirable crystalline silica dust control plan should consider ways to:

- eliminate or minimise the amount of dust (wet or dry) being produced and released into the air
- prevent dust (wet or dry) being breathed in by workers
- clean up any dust (wet or dry), slurry or other waste produced

• decontaminate workers' clothing and footwear.

The respirable crystalline silica dust control plan should cover:

- the percentage silica content of the product/s being used;
- all sources of respirable crystalline silica dust (wet or dry) relevant to that workplace;
- details of the dust (wet or dry) controls to be implemented for each activity following the hierarchy of controls to manage the risk of respirable crystalline silica exposure as follows:
 - o engineering controls, such as water suppression and local exhaust ventilation (LEVs) should always be used to eliminate or minimise dust exposure
 - engineering controls should be used in combination with other controls, for example, barriers to prevent other workers entering a work area where processing of the stone containing crystalline silica is taking place;
 - o clean up and disposal of dust or wet slurry, and decontamination of workers clothing
 - appropriate respiratory protective equipment must always be used and always in combination with engineering and other controls (see CoP Section 6 for further information on controlling respirable crystalline silica dust risks and CoP Section 6.3.4 for further information on respiratory protective equipment)
- how the dust (wet or dry) control measures will be integrated into daily shift routines (e.g. tool box talks, pre-start checks and daily cleaning of work areas)
- how air monitoring will be used to assess whether the controls are working, see further information in CoP Section 6.2
- systems in place to routinely inspect, maintain and monitor controls and equipment to ensure they are clean and functioning effectively
- ongoing monitoring and review strategies, particularly in response to incidents, control failure, or exposure standard exceedances
- communication of risks and controls, exceedances and reporting mechanisms.

The respirable crystalline silica dust control plan should be developed in consultation with workers involved in carrying out the tasks and the relevant health and safety representative of the work group if one exists.

If a plan has been developed it should be made available to a medical practitioner carrying out health monitoring. An example respirable crystalline silica dust control plan is provided at **Appendix 2** of the CoP.

Refer to CoP Section 5 Planning for Stone Benchtop Fabrication and Installation for further guidance.

3. Air Monitoring

When Air Monitoring is Required

Due to the high silica content of engineered stone, the significant risks to health from respirable crystalline silica and the large amounts of respirable crystalline silica dust generated during uncontrolled stone benchtop fabrication, a person conducting a business or undertaking that fabricates stone benchtops must undertake air monitoring.

Stone benchtop fabrication businesses are required to undertake baseline air monitoring:

- within six months of:
 - o the code commencing (for existing businesses); or
 - o a new stone benchtop fabrication business starting

• at **six monthly intervals** for the first two years.

After a baseline is established, air monitoring is required:

- in response to the triggers outlined below; or
- at least every 12 months.

Triggers for air monitoring outside of schedule above. When:

- there are major changes to work practices (e.g. new equipment being commissioned), production, processes (e.g. redesign of the work process), procedures or control measures since the last assessment which may reasonably be expected to result in new or additional exposures
- a health monitoring report indicates an adverse result in circumstances where the baseline or previous monitoring reports for that worker did not indicate any abnormality
- an HSR requests a review of control measures (as provided under the existing WHS regulation), and current air monitoring records are not available
- the results of worker consultation indicate monitoring is required, for example, receipt of a substantiated complaint from a worker or their representative, or when a substantiated matter is raised by an entry permit holder regarding possible contravention of the workplace exposure standard, and current air monitoring records are not available
- there are changes to the workplace exposure standard where previous air monitoring results have indicated levels above the new WES.

Refer to CoP Section **6.2 Air Monitoring** for further guidance.

4. The Hierarchy of Control Measures

You must always aim to eliminate a hazard and associated risk. Elimination is the most effective control measure and must always be considered before all other control measures. For example, using products that do not contain crystalline silica (quartz) would eliminate the hazard completely. However, care should be taken to ensure any new materials are safe to use and don't introduce new hazards.

If this is not reasonably practicable, the risk **must** be minimised by using one or more of the following approaches:

- **Substitution** replace a hazardous process or material with one that is less hazardous (e.g. using products with less crystalline silica such as a lower crystalline silica content natural stone).
- **Isolation** separating the workers from the hazard and work areas (e.g. installing barriers between workers and machines that produce respirable crystalline silica dust (wet or dry), both for workers generating the dust and workers nearby, such as in adjacent offices).
- **Engineering controls** are physical in nature, including mechanical devices or processes that eliminate or minimise the generation of dust (wet or dry), such as local exhaust ventilation, including on-tool extraction, and/or water suppression should be used to control each dust generating process.

If a risk remains, it must be minimised by:

- implementing administrative controls, so far as is reasonably practicable. For example, plans to routinely clean the work area and vacuum any residual dust off clothing.
- providing workers with, and training them in the use of, personal protective equipment (PPE), for example, respiratory protective equipment (RPE) such as powered air purifying respirators must be used. (see section 7.2.4).

Administrative control measures and PPE rely on human behaviour and supervision. If used on their own, they tend to be least effective in minimising risks.

Use a combination of methods

A combination of control measures should always be used to manage the risk of respirable crystalline silica when fabricating, processing, installing, maintaining or removing stone benchtops. Using water suppression, a local exhaust ventilation system and respiratory protective equipment together is an example of a combination of control measures.

CoP Section 7.1.1 – Water Suppression

Water suppression uses water at the point of dust generation to dampen down or suppress dust before it is released into the air. Water suppression is the most common form of dust control in the stone benchtop industry. Powered hand tools such as grinders or polishers, and large machinery including bridge saws, routers or polishing machines fitted with water feeds are available from manufacturers and retailers in Australia.

Equipment or machinery used for water suppression should:

- have an appropriate ingress protection (IP) rating for use with water suppression
- have the water feed attached and an adequate number of water feeds directed at the contact point to prevent dust being released during the process
- have a consistent water flow and adequate water pressure (usually at least 0.5L/min) during operation
- be fitted with guards, plastic flaps or brush guards designed to manage the water spray or mist containing respirable crystalline silica
- be maintained according to manufacturer's instructions.

See CoP Section **7.2.1 Enclose Water Suppression Processes** for managing respirable crystalline silica contaminated mist resulting from water suppression processes.

Where the slab can be lifted, place a sacrificial backer-board or spoil-board under the stone slab during cutting or trimming. This prevents dust from being released below the slab thereby increasing the effectiveness of on-tool extraction. MDF or particle board would be suitable for this purpose.

Whether a sacrificial backer board can or cannot be used, other controls must be in place. See CoP **Section 7.1 The Hierarchy of Control Measures** for further information.

CoP Section 7.1.2 – Local Exhaust Ventilation (LEV)

Local exhaust ventilation is used to remove airborne contaminants before they reach the breathing zone of workers. It is the most effective control for large quantities of respirable crystalline silica dust (dry or wet) as it is applied close to the source of generation. Local exhaust ventilation systems include a shroud (a suction casing that surrounds the wheel/stone), an on-tool hose attachment, and a vacuum system. The dust or mist is collected within the shroud, drawn into the hose attachment to the vacuum, where it is filtered and discharged. When correctly designed and used a local exhaust ventilation system is able to both capture and contain dust or mist generated from a process. See CoP Section **7.3 Clean Up** for information on clean-up of tools and equipment throughout the day.

Silica dust (dry or wet) is very abrasive to local exhaust ventilation equipment, which must be regularly inspected for damage and properly maintained.

CoP Section 7.1.3 – Natural Ventilation

Workplaces should have an adequate supply of fresh air.

General ventilation within a room or building can be provided by natural means, such as opening windows and doors. Fans may support the movement of air but should be arranged so that clean air streams are drawn past

workers, and contaminated ones away from workers but not into the direction of others (e.g. workers or adjacent businesses).

Caution should also be exercised to ensure fans do not dry wet slurry before it can be cleaned up.

Improving the general ventilation to a room or building may help reduce the concentration of contaminants in the air but cannot be relied as the way to ensure exposure to respirable crystalline silica is managed. Other methods to prevent respirable crystalline silica being released into the atmosphere must be used.

CoP Section 7.2 Prevent Workers Breathing in Dust

Respirable crystalline silica carried in the air as dust or in water mist can be further controlled through guards, enclosures and barriers. In addition to those controls respiratory protective equipment and operational procedures should also be used.

Refer to CoP Section **7.2.1 Enclose Water Suppression Processes**, Section **7.2.2 Isolating Workers** and Section **7.2.3 Administrative Controls to Minimise Exposure** for further guidance.

5. Use of Respiratory Protective Equipment

CoP Section 7.2.4 Use Respiratory Protective Equipment

A respiratory protective equipment (RPE) program must be implemented unless suitable and sufficient air monitoring that estimates the true mean of worker exposure has been carried out and exposure has been assessed as being less than the exposure standard using the 95 percent upper confidence limit.

The RPE program should include:

- providing suitable RPE
- fit testing (if relevant to the RPE used)
- a use, maintenance and repair program
- a facial hair policy for tight fitting respirators
- providing information, training and guidance to workers.

RPE should never be used as the primary means for exposure control because higher order controls are more effective. RPE is the least effective form of controlling dust exposure according to the hierarchy of controls, as it does not remove the hazard and relies on correct fit and use by the worker, as well as adequate supervision. However, RPE must be provided and worn correctly for the full duration of the task to manage any residual dust.

Selecting suitable RPE for respirable crystalline silica

A hood or head top type, full face or half face powered air purifying respirator (PAPR) (see CoP Figure 7) with at least a P2 filter *must* be worn as a minimum by workers carrying out:

- fabricating, processing, cleaning or maintenance work in a fabrication workshop (including labourers and supervisors)
- processing tasks during on-site installation.

PAPR respirators are required because of the high silica content of engineered stone and certain natural stones and the significant health risk from exposure when undertaking these tasks. These types of respirators are also more suitable for Queensland's hot and humid climate and work environments and for wearing for longer periods.

The risks to health from exposure to respirable crystalline silica should also be assessed for any persons working adjacent to or visiting the workshop, e.g. administrative staff or salespeople, and appropriate control measures

implemented. Processes should be in place to ensure incidental access by other staff or visitors is minimised or scheduled for periods when fabrication, processing, cleaning or maintenance is not occurring.

Quantitative Fit Testing

Due to the high silica content of engineered stone, the associated potential exposure levels and to comply with current Australian Standards, PAPR which rely on a tight seal will require quantitative fit testing by a competent person (i.e. an in-house person, manufacturer, supplier or consultant properly trained and proficient in the fittest method being used). Fit testing measures the effectiveness of the seal between the respirator and the worker's face. If there is not a good seal, contaminated air, potentially containing RCS, could leak into the respirator.

Workers who are required to wear tightfitting respirators must:

- be clean-shaven; or
- ensure there is no hair between their face and the seal of the respirator face piece as it can interfere with a proper fit. This is important as respirable crystalline silica particles are smaller than facial hair (see CoP Figure 10: Comparison of facial hair with respirable crystalline silica particle size); and
- ensure facial hair, clothing or jewellery do not interfere with the respirator seal or inhalation / exhalation valve operation.

Fit testing is required to be carried out:

- by a competent in-house person, manufacturer, supplier or consultant
- before wearing a tight-fitting respirator for the first time
- each time a new make or model of tight-fitting respirator is issued
- whenever there is a change in the worker's facial characteristics or features which may affect the facial seal (for example large weight loss or gain)
- on a regular basis upon risk assessment
- at least annually.

Refer to CoP Section **7.2.4 Use Respiratory Protective Equipment** for further guidance.

6. Clean Up

Stone slabs are often delivered to the fabrication business for processing with a layer of dust or sand, or sent out for installation after processing without being washed down. To minimise the risk, stone slabs should be washed prior to processing and again before sending out for installation.

During a shift it is important to keep respirators on and clean the area, tools and equipment after finishing each job using an H class vacuum cleaner or wet methods such as low pressure hosing, mopping or wet wiping down surfaces.

Dry sweeping methods, such as using brooms, or using compressed air to clean up a fabrication workshop are not permitted as these methods can recirculate respirable crystalline silica into the air.

Household vacuum cleaners must never be used where respirable crystalline silica dust is or may be present, even if they have a HEPA filter.

Refer to CoP Section **7.3.1 Workers' Clothing**, Section **7.3.2 Housekeeping** and Section **7.3.3 Wet Slurry** and Recycled Water for further guidance.

7. Installing Stone Benchtops

Workers may be exposed to crystalline silica if cutting, grinding, trimming, sanding, drilling or polishing is undertaken during the installation of stone benchtops. Generally, workers have a higher risk of exposure to respirable crystalline silica during fabrication rather than installation of the stone benchtop. However, the more cutting, grinding, trimming, sanding or polishing a worker does the higher the risk to their health.

Respirable crystalline silica will not be released if the benchtop installation is completed without further cutting, grinding, trimming, sanding, drilling or polishing onsite.

Eliminate the need for cuts or alterations

Workers installing stone benchtops that have been completely fabricated in a workshop with no additional cutting or fabrication required on site, should have minimal exposure to respirable crystalline silica compared to workers involved in fabrication.

The need for cutting, grinding, trimming, sanding or polishing during installation should be eliminated by:

- Accurate measuring whether by templates, diagrams or infrared measuring devices, eliminating measuring errors will eliminate the need for alterations.
- Cutting sink, tap and stove top holes at the workshop mark and cut the location and size of holes during the fabrication stage or obtain the sink to ensure it fits before installation.
- Taking the slab back to the fabrication workshop when alterations, other than minor modifications, are required.
- Consulting and communicating with principal contractors and clients to prevent alterations on site.

Fabrication and processing on site

There may be circumstances that result in the need to fabricate stone benchtops oversize and trim onsite to fit. Where onsite trimming or alteration cannot be avoided it should be conducted in a controlled exclusion zone with additional controls outlined below. Uncontrolled dry cutting, trimming, grinding or polishing stone is prohibited because it exposes workers and others to large amounts of respirable crystalline silica.

When cutting, grinding, trimming, sanding or polishing stone benchtops during installation the person conducting the business or undertaken must manage the risk of exposure to respirable crystalline silica using the control measures set out in section 7 of this code, including:

- Water suppression, see CoP Section 7.1.1 Water Suppression
- Local exhaust ventilation (LEV) with sacrificial backer board, see CoP Section 7.1.2 Local Exhaust
 Ventilation
- Isolating workers, see Cop Section **7.2.2 Isolating Workers**
- Respiratory Protective Equipment, see CoP Section 7.2.4 Use Respiratory Protective Equipment

In addition to using water suppression and local exhaust ventilation, other measures should be used including:

- conducting work in a well-ventilated area, for example outside (follow manufacturer's instructions and ensure contaminated dust does not travel in the direction of other workers or other premises); and
- excluding workers and others not involved with the cutting or grinding task, for example electricians, by restricting access to the area.

Refer to CoP Section 8 Installing Stone Benchtops for further guidance.

8. Health Monitoring

Health monitoring means monitoring of a person's health to identify changes in their health status because of exposure to certain substances.

Health monitoring for workers exposed to respirable crystalline silica primarily screens for silicosis, chronic obstructive pulmonary disease, autoimmune and other diseases associated with respirable crystalline silica. Health monitoring is necessary to detect the early signs of health effects from exposure to respirable crystalline silica and prevent the development of silicosis. Workers with silicosis do not manifest any symptoms until the disease is well advanced.

Who should be provided health monitoring

Under the WHS Regulation, a person conducting a business or undertaking *must* ensure that health monitoring is provided to the following workers:

- shapers
- saw operators
- finishers
- machine operators (excluding saw operators)
- polishers
- labourer/supervisor involved in the fabrication or installation of stone benchtops.

This is because there is a significant risk to their health during fabrication, processing and installation of stone benchtops (due to the high silica content of engineered stone and certain natural stones and the amount of respirable crystalline silica generated). Health monitoring of workers in higher risk roles should be undertaken.

In addition, other workers who are regularly exposed to respirable crystalline silica at, or exceeding the exposure standard (e.g. supervisors, maintenance workers, office staff and salespeople) should also be provided with health monitoring.

When should health monitoring occur?

Health monitoring should be provided:

- before a worker starts work to establish a baseline from which changes can be detected (unless the worker has participated in health monitoring within the previous two years and the results of the tests are available)
- periodically:
 - every 12 months standardised respiratory questionnaire and standardised respiratory function test;
 - every three years a chest X-ray*, the standardised respiratory questionnaire, and standardised respiratory function test
 - o more frequently on the advice of a registered medical practitioner with experience in health monitoring
- exiting employment at the workplace as per baseline if the routine 12-month tests have not been conducted, and it has been more than two years since the previous chest x-ray.

Note: as stonemasons may work for multiple workplaces within a few years it is important to ask the worker when they last participated in workplace health monitoring in order to avoid the potential for excessive x-rays (e.g. baseline, periodic, exit).

Refer to CoP Section $\bf 9$ Health Monitoring for further guidance.

Annexure F – Greencap accreditation costs

Greencap's pricing and criteria for small, medium and large Fabricators is included in the following table. Fabricators may use Greencap or other qualified WHS Assessors, such as a certified occupational hygienist, to audit the Fabricator's compliance with safe fabrication practices.

Criteria	Small	Medium	Large
Fabricator Turnover (per annum)	1,000 slabs	5,000 slabs	10,000 slabs
Estimated revenue (AUD)	\$2 million	\$10 million	\$20 million
Employees	<10 people	11-20 people	>21 people
Audit Pricing (AUD excluding GST) (excluding travel costs)	\$2,935	\$3,613	\$4,160
Registration on Cm3 (AUD including GST) (portal processing accreditation documents)	\$150*	\$150*	\$150*

^{*}The registration fee will be fully funded by the Members for Fabricators to access the registration portal.

In addition to the above costs, travel costs for Greencap personnel to undertake the audit will depend on the distance of the Fabricator to the nearest Greencap office. Greencap has offices in Sydney, Wollongong, Canberra, Melbourne, Adelaide, Perth, Darwin and Brisbane. The travel costs are listed below:

Distance	Cost
<50 km from Greencap office	No cost
50 -100 km from Greencap office	\$500 (AUD excluding GST)
>100 km from Greencap office	\$500 +15% (AUD excluding GST)