

Our ref: AA1000453 Contact officer: Jaime Martin Contact phone: 03 9290 1477 23 Marcus Clarke Street Canberra ACT 2601 GPO Box 3131 Canberra ACT 2601 tel: (02) 6243 1111

adjudication@accc.gov.au www.accc.gov.au

10/10/2019

By email

Dear Madam/Sir

# Goulburn Valley Waste and Resource Recovery Group & Ors application for authorisation AA1000453 — interested party consultation

The Australian Competition and Consumer Commission (the **ACCC**) is currently conducting a consultation process on an application for authorisation received from the Goulburn Valley Waste and Resource Recovery Group (**GVWRRG**), on behalf of itself and eight councils located in the Goulburn Valley region and surrounding areas (together, the **Applicants**).

The eight participating councils are Greater Shepparton City Council, Moira Shire, Campaspe Shire, Strathbogie Shire, Mitchell Shire, Murrindindi Shire, Murray River Shire and Berrigan Shire.

The ACCC invites you to comment on the application. Further information about the authorisation process is provided in the ACCC's <u>Guidelines for authorisation of conduct</u> (non-merger).

### Application for authorisation

The Applicants propose to jointly procure waste and resource recovery services. In particular, the Applicants propose to jointly conduct tender processes and negotiate contractual terms in relation to the following waste and resource recovery services:

- $\circ$   $\,$  Domestic kerbside residual waste, recyclables and organic waste collection and transport
- o Domestic kerbside recyclables acceptance and sorting
- Domestic kerbside organic waste (including food organics and/or green waste) acceptance and processing
- o Residual waste disposal
- Resource recovery centre domestic residual waste and recyclables collection and transport
- Supply of mobile kerbside bins
- Supply of organics kitchen caddies and liners
- o Landfill and resource recovery data recording systems
- o Landfill management services, and

 Collection processing and/or disposal of specific material streams (for example, ewaste, clothing and textiles, and mattresses and soft furnishings)

#### (the Proposed Conduct).

The Applicants advise that a separate procurement process will be undertaken for each of the relevant services, and at different time periods, as each of the Councils' current contracts with service providers expire. The first joint procurement process is proposed to be for recyclables acceptance and sorting services.

The Applicants advise that participation in the tenders for the waste and resource recovery services will be voluntary for the councils, and the councils may choose not to participate in the process and continue to procure the services independently if they prefer. The Applicants also advise that service providers may elect to bid for one or multiple participating councils, and for one or more of the relevant services.

The Applicants seek authorisation for 16 years – comprising approximately 6 years to conduct the joint procurements processes for each of the relevant services (between 2020 and 2025), and a maximum ten year term for each of the contracts entered into between the participating councils and service providers.

Further details about the Proposed Conduct and the Applicants' public benefit and detriment claims are available in the application for authorisation, available on the ACCC's website <u>www.accc.gov.au/AuthorisationsRegister</u>.

#### **Request for submissions**

The ACCC invites you to make a submission on the likely public benefits and effect on competition, or any public detriment, from the Proposed Conduct.

If you intend to provide a submission in relation to the application for authorisation, please do so by **1 November 2019**. Submissions should be emailed to <u>adjudication@accc.gov.au</u> with the subject 'AA1000453 – Goulburn Valley Waste and Resource Recovery Group – submission'.

Alternatively, if you would like to provide comments orally, please contact Jaime Martin on 03 9290 1477 to organise a suitable time.

Submissions, including oral submissions, will be placed on the ACCC's public register subject to any request for exclusion. Please see the ACCC's publication <u>Guidelines for</u> excluding information from the public register.

If you do not wish to make a submission at this time, but would like to be informed of the progress of the application, please provide a nominated contact email address for future correspondence.

You can also forward this letter to any other party who may wish to make a submission to the ACCC regarding the application.

### Timetable

The ACCC will progress its assessment of the application in a timely manner. An indicative timetable is set out below for your information

Indicative date	Stage in assessment process
1 October 2019	Lodgement of application and supporting submission.
10 October 2019	Public consultation process begins.
1 November 2019	Closing date for submissions from interested parties.
18 November 2019	Applicant responds to issues raised in the public consultation process.
December 2019	Draft determination.
January / February 2020	Public consultation on draft determination including any conference if called.
February/March 2020	Final determination.

This letter has been placed on the ACCC's public register. If you wish to discuss any aspect of this matter, please do not hesitate to contact Jaime Martin on 03 9290 1477or via email to adjudication@accc.gov.au.

Yours sincerely

Dallafield

David Hatfield Director Adjudication

# Goulburn Valley Waste and Resource Recovery Group & Ors AA1000453 — List of interested parties consulted

Australian Paper Alex Fraser Group Alpine Waste Services Alpine Shire Council Apex waste collection Australian Council of Recycling Australian Organics Recycling Association Australian Landfill Owners Association Australian Packing Covenant Organisation Bark King **Beaver Bricks** Benalla Rural City Council **Benfield Recycle** Berrigan Shire Council **Bingo Industries** Biobag **Biomix** Branin Broadspectrum Bucher Municipal Calleja Transport Campaspe Shire Council Camperdown Compost Co Carbon Mate Organics Recycling Cardia Bioplastics **Casings Australia** China Tianying Inc. / Yangzhou T. Y. Environmental Energy Co. Ltd. **CIP** Copenhagen Infrastructure Partners CityWide Service Solutions Pty Ltd Cleanaway CMA Ecocycle Compost-a-pak Concorde Blue Energy Australia Corio Waste (western composting)

**CPR** Communications & Public Relations Delta Group Department of Environment, Land, Water and Planning Docu-Story Drive in Salvage Centre **DS Kendall Waste Services** Easyquip Eco Logs Ecobricks Ecocycle Australia Endeavour Foundation (Vatmi Recycling -Wangaratta) Enerbi Enviromix Environment Protection Authority Victoria Ferrovial Services International Garden State Mulching Services GCL Intelligent Energy Gippsland concrete recycling Gippsland Water (Dutson Downs) Gossi Great Southern Waste Technologies Greater Shepparton City Council Greater Shepparton Resource Recovery Centre Greenaway Bins Greenchip (ILEOWL PTD LTD) Hanson Wollert Landfill Services Pty Ltd Hunt Environmental IMMIX integrated metal management Indigo Shire Council Innovative Waste Solutions JJ Richards and Sons JR Richards

**Keppel Prince Engineering Keppel Seghers** Latrobe Waste/Drouin Waste Recyclers Loddon Mallee Resource Recovery Group Macedon Ranges Shire Council Macquarie Group Mansfield Bins and Skips Mansfield Shire Council Mastec Martin GmbH Mattress Gator Mitchell Shire Council Moira Shire Mossrock Australia Ltd Pty MRCB Australia Holding Company **MRA** Consulting MRI (Aust) Pty Ltd Murray River Council Murphy's salvage and demolition Murrindindi Shire Naish Waste JJ Richards National Waste and Recycling Industry Council Newtecpoly Norstar Steel Recyclers North East Skip Hire North East Waste and Resource Recovery Group Office of the Australian Small Business and Family Enterprise Ombudsman OneSteel Orora Group (Amcor Limited) **OTTO Environmental Systems Owens Illinois** Oz Bin Cleaning **Oztek Holdings** Paddy's Bricks **PAR Recycling Services** 

Phoenix Energy Pinegro Products Pty Ltd Plain Pallet Sales Polytrade Recycling Potters Industries Re.Group **Recovered Energy Australia Regional Recycle** Remondis Australia **Resource Resolution Rivcow Environmental RJ** Cox Rowland Engineering Rural City of Wangaratta Sacyr Industrial Shoalhaven Recycling Sims Metal SKM Recycling Solar Bins Australia SOLO Resource and Recovery Source Separation Systems Southern Cross Recycling Statewide Waste (Austral Waste) Steinert Australia Strathbogie Shire Council SUEZ Recycling & Recovery Pty Ltd SULO Sunshine Groupe Sustainability Victoria The CIE The Local Government Association The Victorian Local Governance Association TIC Group Trident Plastics Tumbleweed Tyre Crumb Australia Tyrecycle

Towong Shire Council United Resource Management Group VATMI Veolia Victorian Waste Management Association Viscount Plastics Visy Viva Energy Australia Vortex Innovations

Waste Management Association of Australia (WMAA)

Waste Contractors & Recyclers Association of NSW (WCRA)

Waste Initiatives

Waste Management and Resource Recovery Association of Australia

Waste Smart/Waste Converters