

# Submission to the ACCC In response to the Submissions by

## **Emerald Group Australia**

# **AWB Limited**

# Port of Portland P/L

# **Victorian Freight Logistics Council**

# **Goodman Fielder Limited**

# **Australian Grain Exporters Association**

# and to the Summary of Confidential Submissions provided by the ACCC

6 May 2011



### Table of contents

1	<ol> <li>Structure and purpose of this submission</li> </ol>	
2	2. Executive Summary	
	Request for continuation of the current approach	
3	3. Response to matters raised by parties in response to the draft decision	5
	Emerald Group Australia – 6 April 2011	5
	Trading of vessel loading slots (elevation capacity)	5
	Proposed controls on elevation capacity trading	5
	AWB Limited – 15 April 2011	6
	Other establishment provisions of the Undertaking (3.3.3)	6
	Indicative agreement (4.3.3)	6
	Publication of information (4.3.6)	7
	Publication of performance indicators (4.3.7)	
	Substance of the PTSP in the proposed 2011 Undertaking (5.3.2)	9
	Other mechanisms that obviate slot transfers	
	Speculation / hoarding of elevator capacity	
	Changes to the PTSP (5.3.3)	
	Port of Portland P/L – 21 April 2011	
	Victorian Freight Logistics Council – 21 April 2011	
	Causes of current grain export delays	
	Grain Supply Chain Logistics Group proposal	
	Goodman Fielder Limited – 27 April 2011	
	Context in which Goodman Fielders proposals are made	
	Speculative vessel slot booking	
	Goodman Fielder recommendations	
	Australian Grain Exporters Association (AGEA)- 1 May 2011	
	Objective of the access Undertaking	
	Points raised on page 1 of the AGEA submission	
	Flexibility in shipping slots	
	Shipping stem fees	
	Accountability	
	Ring fencing	
	Other establishment provisions of the Undertaking	
4	4. Confidential Submissions	
5	5. Conclusion	25



### Submission to the ACCC in response to submissions by

### Emerald Group Australia, AWB Limited, Port of Portland P/L, Victorian Freight Logistics Council, Goodman Fielder Limited, Australian Grain Exporters Association and to the summary of confidential submissions prepared by the ACCC

### 1. Structure and purpose of this submission

On 23 March 2011, the ACCC sought comments on its draft decision in relation to GrainCorp's proposed 2011 Undertaking that was submitted on 22 September 2010. The ACCC sought comments by 22 April 2011. In particular, the ACCC sought comments on the potential operation of a vessel loading transfer system. GrainCorp provides the following comments in response to the submissions to the ACCC that have been provided to GrainCorp by;

- Emerald Group Australia 6 April 2011
- AWB Limited 15 April 2011
- Port of Portland P/L 21 April 2011
- Victorian Freight Logistics Council 21 April 2011
- Goodman Fielder Limited 27 April 2011
- Australian Grain Exporters Association received 2 May 2011

The ACCC has also put on its web site a summary of what GrainCorp understands are two confidential submissions ("Confidential Submission Summary"). GrainCorp has responded to that summary in section 4 of this submission.

Where section numbers, or headings, are referred to, they relate to sections and headings in those submissions.

This submission should be read in conjunction to those made by GrainCorp on 7 and 18 April 2011.

### 2. Executive Summary

GrainCorp's response to the range and nature of the submissions highlights the following:

Trading of elevation capacity will lead to speculation and increased costs: The key consistent
message coming through from the submissions is that the introduction of a capacity trading system
will create an environment of potential "gaming" and "speculation" in the system and the potential
for increased costs which will be passed back to grain growers.

Both of these outcomes are inconsistent with the objectives of the Wheat Export Marketing Act 2008 (WEMA).

2. The transfer of elevation capacity will also lead to trading of elevation of capacity: Some proponents (including the confidential submissions) propose the option of allowing the transfer of capacity to other counterparties plus the ability to transfer between different ports and timeframes.

The transfer of elevation capacity will lead to trading of elevation, as export traders will inevitably receive and pay consideration for transferred elevation capacity.



3. There is no workable model for the trading or transfer of elevation: There are no consistent views as to how best to operate a vessel loading transfer system. Some submissions support auctions, but some suggest existing loading fees are already too high, and some suggest booking fees are too low and they do not create sufficient disincentives to overbook vessel loading slots.

Some suggest new formal "business" rules for an "informal" system and some suggest that the management of vessel slots should be provided to an independent body to manage the process, presumably this seems to also include GrainCorp's own export supply task.

GrainCorp believes this divergence highlights the complexity in developing such a system and its potential operating risks, and the time and delay that result in attempting to develop a system.

### Request for continuation of the current approach

In relation to delay and commercial uncertainty that is arising from this regulatory process, as well as the time and cost involved, GrainCorp wishes to note the following.

The 2011 Undertaking was submitted on 22 September 2010. GrainCorp submits that at this late stage, some 9 months after initial submission, it is not appropriate for GrainCorp to be required to include a capacity transfer / trading system for its port elevators, given that no consensus has arisen as to how such a transfer / trading system should in fact operate, as opposed to a "wish list" of permissible and often contradictory criteria.

Accordingly, in these circumstances, rather than impose risks to the export supply task, and unintended consequences for Australian growers, GrainCorp submits that GrainCorp's 2011 Undertaking (as revised in material provided to the ACCC) should apply for the next 3 years in accordance with its terms.

Finally, GrainCorp wish to raise with the ACCC the actual practical evidence of the operation of the auction systems that have been put forward in the coal industry for coal loading at terminals in New South Wales in 2004.

There was a tremendous amount of work by consultants over a period of approximately one year from our understanding and while that auction system was authorised by the ACCC the auction process was abandoned at great cost and expense as it proved ineffective among some of the world's largest and most sophisticated coal exporters: see the 2005, the ACCC authorised the Port Waratah Coal Services Limited Medium Term Capacity Balancing System. Despite an auction system being developed and authorised, it ultimately was never conducted due to a lack of participation by coal producers.

In these circumstances, having regard to both the CBH example, and the coal industry experience in the Hunter Valley, GrainCorp believes that any trading or transfer systems, in practice, will be costly and inefficient for Australian grain exporters, and would operate to the detriment of grain growers.



### 3. Response to matters raised by parties in response to the draft decision

In order to assist the ACCC, GrainCorp now goes through each of the submissions made by third parties in the latest round of consultation. GrainCorp note that there is some duplication but responds in this manner as it seems that would be most helpful and constructive for the ACCC given how the ACCC writes its decisions.

### Emerald Group Australia – 6 April 2011

### Trading of vessel loading slots(elevation capacity)

In highlighting the disadvantages inherent in introducing trading of vessel loading slots, Emerald Group have raised three major points in their submission.<sup>1</sup>

In Point 1, Emerald claim that "...allowing trading of booked slots..." would encourage 'hoarding' of elevator capacity by GrainCorp, and that this behaviour would "...undermine the philosophy of the access regime...".

GrainCorp agrees that the introduction of trading of elevation capacity would bring into question the 'fair access' to all principle of the Undertaking, but does not agree that GrainCorp would be encouraged to 'hoard' capacity.

As the ACCC has previously found, GrainCorp has no commercial incentive to discourage the use of its port elevators. The company profits from the handling of grain at port elevators, and hoarding of capacity would actually reduce GrainCorp's port related income.

Nonetheless, as GrainCorp has emphasised in other submissions to the ACCC,<sup>2</sup> trading of elevation capacity would encourage other grain exporters, particularly those with significant financial resources to make speculative bookings, and to potentially hoard that capacity and manipulate the market for speculative gain. This point is raised by Emerald in Point 2.

In Point 3, Emerald refers to the effect of trading "...driving up the costs of exporting...", also, a point made by GrainCorp in submissions to the ACCC.

### Proposed controls on elevation capacity trading

Emerald proposes that, should the ACCC require GrainCorp to implement a system for trading of elevation capacity, a number of measures to 'regulate' elevation capacity trading be introduced.

GrainCorp disagrees with the measures proposed by Emerald, on the basis that requiring the trading of elevation capacity will create a market that itself will create distortions in the broader grains market.

GrainCorp believes that the submission by Emerald highlights the unintended consequences of the transfer and trading of elevation capacity, and that it would add further cost and uncertainty, and affect the competitiveness of grain exports from Australia.

<sup>&</sup>lt;sup>1</sup> Headed points 1, 2, 3 on page 1.

<sup>&</sup>lt;sup>2</sup> 7 and 18 April 2001.



### AWB Limited – 15 April 2011

### Other establishment provisions of the Undertaking (3.3.3)

GrainCorp maintains that, given the company submitted its application for renewal of the Undertaking on 22 September 2010, finalisation of the renewal process by mid-May, some 8 months later is required to ensure that;

- The terms (indicative services agreement) under which it will provide port elevation services for the 2011/12 shipping year are clear to both the service provider and the customer,
- The rules (Port Protocols) under which elevation services are provided are clear, and
- There is transparency to ensure that no party seeking access is disadvantaged.

Given that GrainCorp must have its 2011 Undertaking approved by the ACCC as soon as possible to provide certainty to its customers and in order to renew its wheat export accreditation and having regard to the ACCC's statutory timetable, it is not feasible to delay the finalisation of the 2011 Undertaking as appears to be suggested by AWB

### Indicative agreement (4.3.3)

### Service price differentials

The matter of differential fees has been dealt with in other submissions to the ACCC in relation to GrainCorp's 2009 Port Terminal Services Undertaking over the past two or more years.

GrainCorp believes that the differential charging regime is justified based on the risks present. As the ACCC is aware, GrainCorp is;

- Liable for all costs associated with elevator block-outs related to the presentation of grain that is not suitable for export, and
- Required by AQIS to ensure that all grain received at port and presented for export meets relevant Australian and importing market quarantine and phytosanitary requirements.

Detailed information on this issue was provided to the ACCC by GrainCorp in its submission dated 3 September 2009 (Pg 19)in relation to the 2009 Undertaking.

### Dispatch - demurrage arrangements

GrainCorp has dealt with this matter on previous occasions and in detail in past submissions to the ACCC. GrainCorp believe that dispatch – demurrage arrangements are not appropriate or required given the nature of how export elevation services are provided.

AWB has cited examples of the application of dispatch – demurrage arrangements in the United States that are not applicable or appropriate in Australia.



Under the integrated operating model<sup>3</sup> in the United States, export elevators can manage dispatch and demurrage as the owner of the elevator normally owns all the grain it handles and manages all the inbound supply chain.

GrainCorp operates a separated (open access) business model for its export elevators, where it does not own the majority of the grain or manage an inbound supply chain, and therefore is not in a position to manage the resultant demurrage-dispatch risk.

### Force Majeure

AWB has not specified the 'events' it envisages to which force majeure provisions would apply to the port elevator services.

There is a danger in seeking to link matters that effect cargo accumulation in other parts of the supply chain, to port elevator services, as the port elevators services are provided under a separate contract to other supply chain services, and to do so is going beyond the terms of the legislation.

For example, GrainCorp is aware of an incident in early 2011 where AWB had contracted to ship a cargo of grain from a particular port (Carrington), but sought to claim force majeure under the terms of the contract with their customer, citing an inability to load grain up-country due to rain.

### Publication of information (4.3.6)

The process of allocating Assigned Load Dates(ALDs) is transparent and does not require as AWB suggests "auditing". The relevant process is outlined in Clause 16 of the GrainCorp Port Protocols ('Protocols').

The information available on the GrainCorp shipping stem contains all of information required to make the ALD allocation process as transparent as it can be, given that the context in which an ALD is assigned includes;

- The nomination of a vessel Estimated Time of Arrival ('ETA') by a customer (Cl. 15 of the Protocols),
- The existence of other bookings on the shipping stem, and
- The need to ensure efficient elevator operation.

The call by AWB for "...auditing on a regular basis." of the ALD process is not supported by any evidence that would warrant such an increase in regulatory intervention, and does not take into account the;

- · Additional costs of such audits and which party would pay, and
- Effect that additional compliance would have on the provision of an efficient port elevator service.

<sup>&</sup>lt;sup>3</sup>This is a business model where shippers do not have ownership of grain in the supply chain, and are purchasing *both* grain and elevation at port.



### Publication of performance indicators (4.3.7)

Under the terms of its Undertaking, GrainCorp is required to provide a monthly report on port performance indicators. This report is published on the GrainCorp web site.

Indicator	Response
Vessels failing survey	Reported monthly and available on the shipping stem under vessel 'Status'
Average daily receival rate	Reported monthly. Increasing the reporting of this figure to a weekly average may be of academic interest, but will have little effect on the rate at which grain is received by road at port and will increase compliance costs
Cargo Nomination Advice (CNA) rejected	Reported monthly. Since the opening of the shipping stem for the current shipping year, GrainCorp has;
	Accepted - 208
	Rejected - 0
	<ul> <li>CNA's declined by customers – 3</li> </ul>
	This data clearly shows that the frequency of CNA rejection obviates the need to increase the frequency of reporting
Assigned Load Date	This information is updated daily on the existing shipping stem
Monthly tonnage shipped	Reported monthly
Port block out	Since the opening of this shipping year (1 October 2010) there has been one (1) port block out in approximately 140 days, or 950 operational days across 7 elevators. On the basis of this evidence, the frequency of block outs obviates the need for daily reporting
Average CNA assessment times	Reported monthly

With respect to	the individual	points raised	by AWB:
			~, , ,

GrainCorp believe that the current reporting requirements, when combined with the daily shipping stem and the daily Elevation Capacity Available<sup>4</sup> email sent to all customers, is sufficient information to meet the objectives of Part IIIA of the Competition & Consumer Act (2010) (**CCA**) as set out in s 44AA.

Additional reporting compliance, and a shortening of the reporting time line as proposed by AWB, would have the effect of;

- Increasing the administrative burden without any evidence that it would assist exporters,
- Increasing administration and compliance costs on all parties,
- Diverting GrainCorp resources away from the provision of port elevator services in an efficient manner for customers,
- Neither increasing port elevator efficiency nor adding any additional value to customers.

<sup>&</sup>lt;sup>4</sup> Refer to page 9 of GrainCorp's 18 April 2011 to the ACCC.



### Substance of the PTSP in the proposed 2011 Undertaking (5.3.2)

AWB refers to "...significant number of new processes GrainCorp is proposing to introduce in the 2011 Undertaking (REP/CEP and the operational rules regarding CNA and AOA's)".

GrainCorp notes that the proposed 2011 Undertaking is substantially carried over from the Undertaking currently in place.

AWB further submits"...the majority of GrainCorp's customers want a rigid framework..." that would define the manner in which port elevator services are to be delivered, but contradicts this position by also stating that within the 'rigid framework' "...exporters are seeking as much operational flexibility..." as possible.

GrainCorp submits that the current Protocols provide a good balance in providing significant flexibility, such as the ability to move elevation bookings both temporally and geographically, and that is it highly contradictory to demand a set of service delivery rules that are a 'rigid framework' while simultaneously providing 'operational flexibility'.

ACCC staff directed the structure of the current Protocols during their development, with a close focus on removing areas where GrainCorp could exercise 'discretion'. For example;

- GrainCorp is not able to exercise judgement as to the capability of an exporter to successfully
  complete cargo accumulation using an assessment of the customers transport capability when
  assessing a CNA. Having sufficient transport capability is essential for the accumulation of export
  cargos in a timely manner, and has a major effect on port elevator efficiency,
- GrainCorp previously carried out a 'risk assessment' that considered an exporters transport capability, and this was the subject of complaint to the ACCC by parties that did not agree with GrainCorp's assessment, and
- The ACCC required GrainCorp to remove this area of risk analysis from assessment of CNA's, as the ACCC considered that GrainCorp was required to exercise judgement that could be discriminatory.

### Auctioning elevation capacity

For the reasons set out previously in GrainCorp's submissions, GrainCorp is opposed to the introduction of any system of transfer or trading of elevator capacity bookings because GrainCorp believe, as it will have significant unintended consequences and will increase costs for growers. GrainCorp has outlined reasons in Section 5 (page 13) of the 18 April 2011 submission to the ACCC and the 7 April 2011 submission to the ACCC.

GrainCorp reiterates that;

• A system of 'transferring' booked elevation capacity will be a proxy for trading capacity bookings and creation of a secondary market for those bookings. This in turn will then lead to the valuation or auctioning of capacity between parties,



- A secondary market would drive speculative behaviour on the part of capacity bookers, and thus increase the quantum of unexecuted bookings. This in turn will lead to attention being diverted from trading and exporting grain, to trading elevation capacity bookings as a new line of business,
- Bookings will require advance payment for elevation capacity and the introduction of complex arrangements at all of GrainCorp's elevators for *all* grains, not just the regulated grain, bulk wheat,
- Adding an additional layer of complexity to exporting grain will increase uncertainty for customers seeking supply of grain from eastern Australia. This in turn could damage export markets and create inefficiencies in the export supply chain, and
- Development of a transfer and trading system will be complex, costly and time consuming and will increase the cost of executing export sales. These higher costs will be passed back to growers in the form of lower grain prices.

There is no evidence of current inefficiencies in the allocation of elevator capacity on the East Coast that would support the proposition to introduce an auction system for capacity.

However, evidence does exist to demonstrate that the current system is efficient, as year to date, *no bookings* have gone unexecuted.

### Relevant experience from Western Australia does not support AWB's contentions

It is important to note that in their submission to the ACCC dated 1 April 2011, CBH which has been conducting an elevation capacity auction for the last two shipping years, conceded that their system had failed to meet expectations, stating that<sup>5</sup>;

- The auction system is both complex and costly,
- There are significant supply chain inefficiencies caused by the uncertainty in the market, and
- The complexity and the additional execution cost associated with both the auction and secondary market was causing exporters and customers to seek supply of grain from other regions.

AWB's submission that an auction for elevation capacity would bring a range of benefits (detailed in their submission) is *directly contradicted* by CBH's submission.

Additionally, AWB claim that an auction for elevation capacity would *"Reduce the incentive for speculative purchasing of slots..."*.

This statement cannot be justified based on experience with any auction or system that allows secondary trading of a commodity. By their very nature, markets that allow buying and selling of a commodity facilitate speculation, as this is a cornerstone of any market.

Thus, based on the only available evidence and the views of the system operator (CBH) that the system has failed to meet expectations, the view that an auction for elevator capacity would be beneficial to the grain export sector in eastern Australia cannot be substantiated.

<sup>&</sup>lt;sup>5</sup> Page 13, CBH submission 1 April 2011



AWB do not address any of the shortcomings of the auction system identified by CBH in their submission to the ACCC, and do not acknowledge that;

- a) The added administrative costs will have to be passed on (principally to growers),
- b) That an auction is likely to significantly inflate the cost of execution at peak times as a result of competition bidding up booking values, again a cost that will be passed back to growers,
- c) The experience in WA indicates that an auction system adds significant additional uncertainty, and that customers have elected to buy grain from other sources of supply.

GrainCorp also highlights the auction systems that were previously put forward in the coal industry, for coal loading at terminals in New South Wales, ultimately proved ineffective, and were not used by the coal industry.

There was a tremendous amount of work by consultants over a period that GrainCorp understands was approximately one year to establish an auction system and while authorised by the ACCC the auction process was abandoned at great cost and expense, as it proved ineffective among some of the world's largest coal exporters.

The ACCC's 2005 final determination authorising the Port Waratah Coal Services Limited Medium Term Capacity Balancing System notes the result that despite an auction system being developed and authorised, it ultimately was never conducted due to a lack of participation by coal producers.

### Other mechanisms that obviate slot transfers

When providing commentary on FOB sales, AWB did not acknowledge the important role such sales play in grain trading internationally.

### Speculation / hoarding of elevator capacity

The GrainCorp submission to the ACCC dated 18 April 2011 deals with the matter of booking speculation.

On the matter of 'hoarding', AWB does not explain why GrainCorp, which derives significant income from handling grain through its port elevators, would wish to restrict the tonnage it handles and deprive itself of revenue.

Under the current GrainCorp booking system, risk is shared between the exporter (booker) and GrainCorp (service provider). The booking fee of \$5/T, provides a level of discipline against speculation, as it is a non-refundable and non-transferable, sharing risk equitably between the booker and service provider.

The effectiveness of this system is demonstrated in the fact that forward elevation bookings are, in the third year of operation of the system, now largely equivalent to estimated actual grain exports.

- In 2008/09 the initial elevator booked tonnes was over 10 million, by the end of the year, around 5.2 mmt had been shipped.
- In 2009/10, approximately 7.5 mmt of elevation capacity was booked at about 3.5 mmt was shipped.
- In 2010/11, forward elevation capacity bookings reached 8.3 mmt, and GrainCorp projects that up to 7.5 mmt will be elevated this shipping year.



Should elevators bookings become a transferable and a tradeable commodity, exporters would make speculative bookings at particular ports at times of peak demand, as;

- · The discipline related to the non-transferability of bookings will be removed,
- They will be able to 'lay off' the current shared booking risk against potential gains made from booking trading.

### Changes to the PTSP (5.3.3)

AWB claim that GrainCorp has not been applying the Protocols correctly, and as such additional compliance audits are required. AWB does not provide evidence to support its claim that GrainCorp has not been applying the Protocols correctly.

### Conclusion

GrainCorp rejects the claim by AWB that it has not been correctly applying the Protocols, and thus should be subject to higher levels of regulatory intervention. AWB has provided no evidence to support its view that GrainCorp's export elevators are 'essential' infrastructure.

To the contrary, in Victoria, when assessing the need for regulation of access and pricing<sup>6</sup>, the Essential Services Commission found that grain export elevators were not essential infrastructure, and as such, they recommended that regulation of the facilities cease from 1 October 2009.

AWB's calls for uniformity across all four port elevator service providers but does not take into account the fundamental market differences that exist between eastern Australia, South Australia and Western Australia, where each region has a different:

- Domestic export market share, where around 50% of average grain produced in eastern Australia is consumed by domestic users
- Bulk-container export market share, where around 30% of average grain exported from eastern Australia is exported in containers
- Different grain quality and different asset and supply chain capabilities.

The imposition of a 'one-size-fits-all' regulatory regime will not benefit the industry in the long term. It will discourage investment in port elevator productivity, and in the capacity of the grain supply chain. It will also stifle innovation in port elevator service provision as the needs of the local market evolve.

### Port of Portland P/L – 21 April 2011

The matters raised in the Port of Portland submission, specifically GrainCorp's decision not to operate vessel loading 24 hours per day, relate to GrainCorp's day-to-day operational management of GrainCorp port elevator assets.

<sup>&</sup>lt;sup>6</sup> Grain Handling Regulation Review 2008 –

<sup>09</sup>http://www.esc.vic.gov.au/public/Grain/Regulation+and+Compliance/Decisions+and+Determinations/Review+of+Grain+Access+Regime+2008-09/Grain+handling+access+regime+review+2008-09.htm



GrainCorp has in place operational processes to efficiently manage its terminal elevators and these matters should not be considered by the ACCC in the context of the 2011 Port Terminal Services Undertaking, as they are not linked to the provision of port elevator access to access seekers under the Undertaking.

The decision to operate the Portland elevator on day shift only is related to the following;

- The speed at which customers are able to accumulate grain at the port, where it is not efficient to berth vessels and to load them at a rate that exceeds the rate at which grain is being transferred from up-country storage and received, as vessels would be at berth for longer than is necessary.
- The quantity of grain being loaded and the conditions under which grain is to be loaded, and
- The demand for vessel loading and the cost of vessel loading.

Importantly, customers are able to request additional shifts to expedite vessel loading. As evening and night shifts are more costly to run, customers often do not elect not to request 24-hour vessel loading.

GrainCorp believes that it efficiently balances the cost of providing elevation services, a customer's ability to request additional shifts, and the efficiency of service delivery at Portland. As circumstances change, such as an increase in demand for vessel loading, GrainCorp can modify shift patterns to suit what customers request.

### Victorian Freight Logistics Council – 21 April 2011

The Victorian Freight Logistics Council (VFLC) submission to the ACCC, perhaps consistent with its role, actually does not address port access, or port elevator capacity allocation. GrainCorp notes that the VFLC do refer to;

- "...a lack of logistical capacity..." and
- "...supply chain issues resulting from a bumper harvest, the flood events and heavy rain towards the end of 2010 and the beginning of 2011 have further exacerbated problems in the grain supply chain."

The VFLC are correct in linking constraints on grain exports to logistical (rail and road) capacity. GrainCorp has highlighted this issue to the ACCC in its previous submissions.

GrainCorp again submits that a trading, auctioning or transfer between parties of elevation capacity will not assist the movement of grain from country storage to port in a timely and efficient manner and will in fact hinder this important export task.

### **Causes of current grain export delays**

Grain exports from NSW and Victoria are currently suffering temporal delays due to;

- a) The size of the logistical task of moving grain from country storage to port the 2010/2011 export season is approximately double the average grain export task,
- b) The movement out of the sector by significant numbers of road transport providers following extended periods of drought and production volatility in southern NSW and Victoria,
- c) The cost of investing in rail capacity and the commercial uncertainty related to rail investment:



- i. increased by demand volatility (linked to production volumes) and
- ii. uncertainty over funding for rail infrastructure, potential line closures, condition of rail sidings, etc.

### Grain Supply Chain Logistics Group proposal

The VFLC are proposing the formation of a Grain Supply Chain Logistics Group, similar to the Hunter Valley Coal Chain Co-ordinator to address a range of concerns.

At the time of this submission, the Council has not directly approached GrainCorp to discuss their proposal, nor has any information been forthcoming detailing how such a group would resolve the unwillingness of many parties to take on board the commercial risk GrainCorp has assumed through its annual commitment to rail transport, currently costing ~\$40 million PA.

The establishment of such a co-ordinating body would involve agreement between competing grain exporters in relation to the allocation of capacity, as well as agreement between competing transport service providers.

Accordingly, it is likely that, as is the case in the Hunter Valley Coal Chain, any such arrangement would require an authorisation from the ACCC under the CCA, to ensure that the participants in the grain supply chain were not exposed to the risk of breaching the competition provisions in the CCA.

While GrainCorp is of course supportive of assisting its customers in the efficient export of grain, the risks raised by the VFLCC are outside the scope of this review by the ACCC.

### Goodman Fielder Limited – 27 April 2011

The submission by Goodman Fielder Limited (GFL) contains a number of suggestions that would require;

- 1. A substantial restructure in the manner which GrainCorp's port elevator services are delivered, and
- 2. A significant increase in regulatory intervention and involvement that would place operational control of GrainCorp's port elevator assets into the hands of 'an independent third party'.

GrainCorp notes that much of what GFL has suggested is outside the scope of the relevant provisions of the CCA in relation to the draft 2011 Undertaking.

### Context in which Goodman Fielders proposals are made

In their submission, GFL acknowledge that they do not have "...any contractual relationship with GrainCorp for port terminal services." The suggestions made by GFL about the manner in which port elevation capacity should thus be read in that context. That is, GFL are not a consumer of GrainCorp' port elevators services.

### Speculative vessel slot booking

GFL claim that the current elevation capacity booking system encourages "speculative" booking, as exporters are able to;

- a) Book in advance of making sales, and
- b) Allow bookings without having a sales contract in place.



GrainCorp believes the decision by export traders to book elevation capacity, without having firm export sales, is not unreasonably 'speculative', as export traders need certainty of elevation capacity when they make related forward decisions in their grain business necessary for grain market to work effectively, including;

- Buying grain on a forward basis from growers before and during harvest against export parity prices, or the use of derivatives and the track market (with out necessarily having sold the grain),
- Selling grain on a forward basis to customers (without necessarily having acquired the grain) against views of export parity and the use of derivative or the track market, and
- The need to procure rail (and sometimes road) transport under long-term agreements before the harvest.

GFL view that the current level of speculation or forward booking of capacity will lead to inefficient use of port infrastructure. As outlined in our previous submissions to the ACCC, GrainCorp has noted that:

- The current \$5/T booking fee provides an effective price signal that militates unreasonable speculation, and data provided in previous submissions to the ACCC supports GrainCorp's position, and
- The current port elevation booking system is fair, transparent and balances the need for forward looking commitments against encouraging speculation for short term gain (which would be the outcome from allowing transfer / trading of elevation capacity)
- Year to date, that no capacity has gone unexecuted

### **Goodman Fielder recommendations**

GFL claim there are "...barriers inhibiting fair and open access to vessel slots and preventing port capacity being fully utilised.", without detailing what the barriers are, what is unfair about the current system, or providing data that supports the case that port capacity is not being fully utilised.

### Contract in hand

On page one of their submission, GFL state that they run two-month tenders for the supply of wheat FOB, and then require a delivery period of 21 days. The proposition to require "...a sales contract standing behind the request for a vessel." is likely to be based upon GFL's experience as a grain buyer and processor, not as a grain trader. This buying pattern is different to the manner in which export grain-trading operations are undertaken.

Goodman Fielder also suggest "... an independent body oversee the process..." of both allocating port elevation capacity and ensuring that those wishing to book elevation capacity 'have a contract in hand' would not be appropriate given:

• It is not clear how those contracts could be verified and the dispute resolution mechanisms that would deal with such disputes,



- A sale contract may not represent an obligation to export grain as most sale contracts can be changed, for example by buying grain against the contract from another port or country or washing out the contract with the buyer if the grain market has moved,
- Furthermore, as outlined above a commitment by way of a sale contract only represents one component
  of commitments required by an export trader, other parallel commitments include grain and transport
  'ownership'.

An 'independent authority' would represent a significant increase in regulatory intervention into the business operation of export traders, which would be counter to the Commonwealth Governments express desire in removing the single desk to reduce the regulatory burden on the sector, and to allow it to commercially 'normalise'.

Furthermore, by seeking an 'independent authority' to manage the port elevation booking system, GFL are proposing that operational control of GrainCorp's port elevator assets be placed in the hands of a regulator.

This would require an intrusive degree of regulation of a privately owned asset, akin to 'nationalisation' of assets, and is far beyond what is legitimate to ensure fair and reasonable access to the GrainCorp port elevators as required by the WEMA, and is contemplated by Part IIIA of the CCA.

### Trading and on-selling vessel slots as a secondary market

GFL oppose the current 'first in, first served' booking system promotes speculation, but proposes that trading of elevation capacity be allowed.

As GrainCorp has submitted to the ACCC on a number of occasions, allowing transfer and trading or elevation capacity and the creation of a secondary market, will;

- Increase speculation, and
- Encourage exporters and other access seekers who are not grain exporters to focus on profiting from trading elevation rather than on exporting grain.

In this context, the position taken by GFL is contradictory. The evidence provided by GrainCorp in its recent submissions to the ACCC demonstrates that speculative bookings of elevation capacity have reduced to a point where bookings are broadly equivalent to estimated grain exports.

Allowing transfer and trading of elevation capacity will increase the incentive for exporters to act in a speculative manner.

The experience of CBH in Western Australia, referred to in their 1 April 2011 submission to the ACCC, wherein they propose that the auction system and a secondary market for elevation capacity has negatively affected both supply chain efficiency and created significant uncertainty, does not support the benefits proposed by GFL (and others) in support of the creation of a secondary market for elevation capacity.



### **Opening unused vessel slots**

Goodman Fielder propose that exporters "...require the party seeking access to enter into a sales contract at the latest 12 weeks before the first day of the vessel slot spread." This approach would significantly affect the efficient operation of the grain market given:

- It will reduce the efficacy of the operation of forward grain market, by reducing certainty for participants to forward buy and sell grain from growers and others and contract transport,
- It will reduce flexibility in the grain chain, counter to other calls from the sector for 'greater flexibility, which would lead to a decrease in both grain exports and port infrastructure use, and
- GrainCorp is also not aware of any precedent in the international grains industry where such a restriction exists.

### Notification of excess capacity

In its submission, GFL calls for an obligation on GrainCorp to advise all interested parties at the same time of any excess port terminal capacity that becomes available.

It appears that GFL is not aware that GrainCorp provides a daily update on available elevation capacity to customers (refer to page 9 of GrainCorp's Submission to the ACCC 18 April 2011). This is possibly understandable, as GFL is not a customer of GrainCorp's port elevator services.<sup>7</sup>

### Conclusion

GFL's recommendations are not consistent with views of other parties in the industry and would require;

- A significant increase in regulatory intervention,
- The imposition of intrusive regulation of GrainCorp's port elevator assets through Government regulation, far beyond that contemplated by the WEMA or the CCA,
- The imposition of onerous commercial requirements on other port elevator users,
- Significant changes to the manner in which all users of GrainCorp's port assets would conduct their grain export activities.

<sup>&</sup>lt;sup>7</sup>Page 1, paragraph 5 of Goodman Fielder Submission to the ACCC Draft Decision on GrainCorp's Proposed 2011 Undertaking - 27 April 2011



### Australian Grain Exporters Association (AGEA)- 1 May 2011

The AGEA submission was provided to GrainCorp by the ACCC on 2 May 2011. The submission contains a number of suggestions put to the ACCC in previous submissions.

The submission does highlight however the mixed and differing positions in the various submissions.

### **Objective of the access Undertaking**

The AGEA submission asserts"...the objective of port access arrangements must be to promote an efficient supply chain."

Based on the successful operation of the current systems since the removal of the single wheat desk in 2008, and the lack of empirical evidence to the contrary in eastern Australia, GrainCorp believes that the grain supply chains in eastern Australia are operating efficiently.

In addition, there is no statutory basis for the statement as to the "objective" of the port access arrangements is to promote an efficient supply chain as opposed to promoting non-discriminatory access at export wheat terminals.

### Points raised on page 1 of the AGEA submission

GrainCorp provides the following responses to the dot points raised in the Introduction section of the AGEA submission;

### A transparent shipping stem

As required by the Wheat Export Marketing Act 2008 and the terms of the access Undertaking, GrainCorp is required to publish a shipping stem on the company web site. This shipping stem contains a significant amount of detail that is updated daily, and GrainCorp fails to see how it could be more 'transparent'. (Appendix 1 – Shipping Stem).

### Greater flexibility in ability to transfer shipping slots across ports, time, and counterparties

Under the current GrainCorp Port Protocols, exporters are able to move booked elevation capacity between ports and across elevation periods. This provides customers significant flexibility, allowing them to manage their port elevation risk exposure efficiently and effectively.

As GrainCorp has submitted to the ACCC in previous submissions, and in this submission, allowing the 'transfer' of elevation capacity between exporters is the same as allowing trading of elevation capacity. Should transfer of capacity be required, an 'informal auction' of that capacity will develop, in turn encouraging exporters to make capacity bookings where they seek to derive profit from speculative activity.

GrainCorp believes it is not the purpose of the Undertaking to prescribe operational aspects of service delivery where they do not relate to the provision of access in a non-discriminatory manner. The manner in which elevation capacity is allocated and managed has not been either inefficient or discriminatory, and based on available experience and data, the current system should not be amended.



### Consistency in key terms, conditions, and flexibility across the various port terminal operators

GrainCorp understands AGEA's desire for there to be one set of forms and terms in Australia, but does not agree with this approach as:

- This goes beyond the terms of the legislation and is also inconsistent with the principles of competition between parties. By way of analogy, AGEA members do not provide the same terms and conditions to grower customers and it would be anti-competitive to do so,
- This will create inflexibility and does not take into account the differences in the grain market in eastern Australia compared to the other states, and
- This is not within the ambit of the Undertaking and it is not appropriate to require an infrastructure owner to supply services from different infrastructure in different locations under the same terms and conditions as other service providers in other locations.

GrainCorp believe that seeking such an outcome through the Undertaking is inappropriate and would represent a significant increase in the application of the regulations.

### Improved information around capacity and stocks at port

GrainCorp currently provides a daily shipping stem, a daily email to customers about available elevation capacity<sup>8</sup> and posts a weekly summary of stocks at port on the company web site.<sup>9</sup> GrainCorp believe that this level of transparency is sufficient.

### Flexibility in shipping slots

The AGEA submission states "AGEA does not support tradeable slots via some form of formalised exchange/market. Rather, the AGEA position is about improving the flexibility of efficiency of the allocation and execution of slots."<sup>10</sup>

In their submission, the AGEA has provided no evidence to support their contention that the allocation of elevation capacity is inefficient, or that execution of booked capacity will be made more efficient by allowing 'transfer' of capacity between parties.

GrainCorp believes the allocation process is both transparent and efficient. Applications for bookings are processed in an average of 5 business days (Appendix 2 – ACCC Compliance Report 31 March 2011), and as exporters are allowed to book forward for the whole shipping year (1 October to 30 September) there is a high degree of certainty.

As GrainCorp has noted in this and previous submissions to the ACCC, requiring 'transfer' of elevation capacity will lead to trading of capacity and the formation of a secondary market. The AGEA oppose the formation of a 'formal' market, however in supporting transfer of capacity between parties, it is inevitable that an 'informal' market place will develop.

The AGEA however also propose a set of formal 'business rules' that would govern the 'informal' market by stating, "AGEA recognise that business rules need to be put around...transfer options."<sup>11</sup>

<sup>&</sup>lt;sup>8</sup> Refer to page 9 of GrainCorp's Submission to the ACCC 18 April 2011.

<sup>&</sup>lt;sup>9</sup>GrainCorp is required to do this on a monthly basis by the Undertaking.

<sup>&</sup>lt;sup>10</sup> Page 1, paragraph 8, AGEA submission to the ACCC 1 May 2011.

<sup>&</sup>lt;sup>11</sup> Page 2, paragraph 2, AGEA submission to the ACCC 1 May 2011.



In making this proposal, the AGEA is acknowledging that a secondary market would emerge and acknowledges the complexity and uncertainty that a secondary market for elevation capacity would be created.

The AGEA also submit that "There are real benefits for the port terminal operators as it would reduce the risk that capacity is lost or unused at peak times." GrainCorp does not agree with this position, and notes that this year, a year in which demand is at peak levels, no booked elevation capacity has been 'lost or unused' year to date.

The AGEA submission does not provide any substantive guidance as to the manner in which the transfer of vessel loading slots would be managed, and indeed highlights the problematic nature of such a task, by referring to the need for business rules, but providing no details on them.

### Shipping stem fees

The AGEA submit that non-infrastructure owners are placed at a disadvantage by having to compete with the trading operations of companies that own port elevators. In doing so, the AGEA is seeking to create the impression that GrainCorp is focused solely on grain trading income.

This is not correct, as GrainCorp derives ~90% of its earnings from non-grain trading activities, including the provision of port elevation services.

GrainCorp believes that it is not appropriate to consider the matters raised by the AGEA without acknowledging the considerable cost of owning and operating port elevators.

In GrainCorp's case, the annual cost of maintaining and operating the company's port elevators, regardless of the export task, is in excess of \$50 million per annum.

Thus, if GrainCorp handles 2.5 million tonnes of its own export bookings, the fixed allocated cost of these bookings is >\$20/T, more than four times the \$5/T charged to other customers.

Additionally, if GrainCorp does not allow bookings made or potentially made by other exporters, the company will forego significant earnings potentially greater than the earnings derived from grain trading.

Thus, GrainCorp has no commercial incentive to block competing grain exporters from using GrainCorp port elevators. On the contrary, GrainCorp has every commercial incentive to maximise the use of port elevators, as to not do so denies the company significant revenue.

The AGEA proposition to create a national escrow account into which all port elevator booking fees would be deposited lacks a sound economic basis and is not realistic for a publicly listed company such as GrainCorp.

### Accountability

The request by the AGEA for the inclusion of dispatch – demurrage provisions in the access Undertaking is inappropriate given the separated (open access) operating model in Australia where GrainCorp handles grain for multiple customers and does not mange the whole supply chain.

This issue was dealt with in response to the AWB submissions set out above.

### **Ring fencing**

This matter was been dealt with by the ACCC in the Draft Decision and in relation to the 2009 Undertaking.



### Other establishment provisions of the Undertaking

The access Undertaking already contains a number of processes for amendment, should factors such as changes to relevant regulations occur. No additional amendment provisions are required.

### 4. Confidential Submissions

GrainCorp has been advised by the ACCC that the ACCC has received two confidential submissions on the draft decision.

GrainCorp has requested that the ACCC either;

- a) Require a redacted version of these submissions to be published on the ACCC web site, or
- b) Supply GrainCorp with a copy of these submissions with some form of confidentiality restriction such as only to be reviewed by our external lawyers or some other mechanism that protects any legitimate concerns that those submitting parties have, but thereby allows GrainCorp the reasonable ability to respond to any relevant matters to the ACCC.

GrainCorp does not believe that it is procedurally fair for GrainCorp to be placed in a position that it may have to respond to an amendment notice on the draft undertaking issued by the ACCC following the ACCC making a decision to issue such a notice based on material that GrainCorp has not seen.

In the absence of a response to either points a) or b), in the interests of allowing GrainCorp an opportunity to respond to those submissions and have a reasonable ability to address matters that may or may not be factual or relevant, GrainCorp believes that the content of these submissions should be disregarded or given no weight.

GrainCorp's response to issues raised in the Confidential Submissions Summary (Confidential Submissions Summary), as provided by the ACCC, is set out below.

### Allocation of Slots

In regard to allocation of slots, submitters have proposed the following.

 That an independent body manages the allocation of slot bookings and receival and management of fees relating to slot bookings.

GrainCorp does not agree that an independent body would be more suitable to manage the allocation of slots at GrainCorp's port elevator terminals and indeed it would seem this suggestion is beyond the scope of the CCA.

As stated above in response to the submission by GFL:

- 1. An independent body would represent an increase in regulatory intervention that is counter to the Commonwealth Government's express desire to reduce the regulatory burden on the sector, and
- The use of an independent body is inappropriately intrusive and goes beyond what is legitimate to ensure fair and reasonable access to port elevators as required by the WEMA and as contemplated by Part IIIA of the CCA.

The introduction of a new, independent body to manage the allocation of slots is unnecessary and would only drive up costs to which would be passed back to growers.



• That defined terms, conditions and costs of loading vessels be in place prior to bookings being made available.

Defined terms and conditions of the allocation of slots are set out in GrainCorp's current Bulk Wheat Port Terminal Services Agreement, Bulk Grain Port Terminal Services Agreement and the Protocols which comprehensively set out the manner in which elevation capacity can be booked and executed.

• That slot booking windows are published in an adequate and timely manner.

As noted in response to the AGEA submission, GrainCorp updates its shipping stem which contains a significant amount of detail *daily* on the company website.

• That appropriate anti-hoarding provisions are enforced.

The terms and conditions which currently apply to the allocation and execution of shipping slot bookings deal effectively with any perceived risk that exporters may try to hoard capacity. GrainCorp has provided its comments above in response to the AWB submission.

### **Transferability of Slots**

The Confidential Submission Summary contained the following "wish list" of proposals:

- · That slots are able to be transferred across ports,
- That slots are able to be transferred across time frames,
- That slots are able to be transferred across counterparties,
- That counterparties must have a current Storage and Handling Agreement with GrainCorp,
- That all rights and obligations owing to the holder of the slot are transferred to the receiver.

GrainCorp does not accept the view that "The current system <u>requires</u> grain exporters to make forward commitments for slots well before grain is sold, grain quality is known or even purchased from farmer" for the following reasons:

- Grain exporters can currently book available elevation capacity at any time.
- The current port protocols provide export traders flexibility to roll forward their booked capacity or change ports.
- As outlined in this submission many export traders want to book export capacity before they sell their grain given they have grain and transport ownership.
- The transfer of elevation capacity will most likely further reduce available elevation capacity to genuine export traders, as forward shipping elevation capacity will be booked for 'trading' and 'speculative' purposes.

The transferability of booked elevation capacity would not alleviate the supply chain factors currently affecting the grain export task, rather it would lead to the formation of an informal secondary 'trading' market where elevation capacity would be sold and bought. This will create the problems, complexity and additional costs outlined in our previous submissions and in this submission.

Furthermore, the proposed transfer mechanisms for elevation capacity (in addition to the current flexible protocols) would create additional practical and logistical problems in managing the export task, which GrainCorp notes the confidential submissions have not provided any recommendations to resolve.



### For example:

- Slots are able to be transferred across counterparties. The transfer of elevation capacity across counterparties would require new practices of indemnification and contractual arrangements. Most importantly, as GrainCorp has highlighted in earlier submissions, the transferability would:
  - Necessitate the creation of a value for the relevant loading slot at a particular time and place given differing loading demands in harvest seasons. Some submissions described this as an "informal" system, but it would very quickly become a secondary market and speculative trading of elevation capacity would occur as GrainCorp has indicated.
  - As speculators would most likely block out the most desirable shipping times (being one of the very things that export traders have feared), this would inevitably lead to an auction system being required.
- Slots are able to be transferred across ports. Elevation capacity bookings are based on specific sized vessels, the relevant port characteristics, and the accumulation of grain at the relevant terminal to load the vessel. There would need to be complex and rigid rules in place for this and significant disruption to the export task in the absence of those clear rules.
- Slots are able to be transferred across timeframes. Again there would need to be clear rules and the operation of this would need to occur a reasonably long period of time out to allow the accumulation task to match the changed vessel.

It is the inevitability of this that GrainCorp again highlights, along with the concern that grain growers and the various State and Federal Governments are not aware that requiring the transfer / trading of elevation capacity will lead to the bidding up of all elevation capacity, with consequent increased costs being passed back to all grain growers (not just relating to wheat, as the system would have to apply to all grains).

### **Treatment of Booking Fees/Penalties**

Submitters have stated there is a "fundamental flaw" under the current conditions whereby all BHC's, including GrainCorp, have the ability to book slots with no real penalty resulting from non-performance.

The Confidential Submissions Summary includes the following proposals.

- That agreed booking fees are paid by all participants across all GrainCorp ports into an escrow/trust account managed by the independent body.
- That agreed charges resulting from non-performance by an exporter (excluding GrainCorp) result in forfeiture to GrainCorp.
- That agreed charges resulting from non-performance by GrainCorp result in forfeiture to an agreed charity/industry goodwill recipient.

As stated above in response to the AGEA submission:

- GrainCorp has no commercial incentive to block out other exporters from utilizing the port terminals,
- GrainCorp incurs significant costs in maintaining and operating port terminals and the fixed allocated cost of handling the bookings of its own Trading Division is much higher than the fee charged to other customers, and
- The proposition to create a national escrow account into which all port elevator booking fees would be deposited, lacks a sound or rational economic or legal basis under the CCA.



### **Demurrage and Dispatch**

Submitters consider that appropriate demurrage/dispatch clauses need to be created and included within the GrainCorp's 2011 Port Access Undertakings in line with comparative global grain industry participants.

As noted above in response to the AGEA and AWB submissions, demurrage/dispatch provisions are **not appropriate** because they are inconsistent with the separated (open access) model that exists in Australia which is different to other jurisdictions, for example the USA, where the owner of the port elevator normally owns all the grain it handles, and manages the whole inbound supply chain.

Submitters have stated the current Undertakings have the effect of misaligning risk and control. GrainCorp is not in a position to manage demurrage/dispatch risk, as GrainCorp does not own the majority of the grain shipped from its port terminals or manage the inbound supply chain.

### **Ring Fencing**

Submitters consider that GrainCorp's trading division has unfair access to commercial information not available to the rest of the industry, and as such have requested that ring fencing measures be put in place.

Submitters also requested that, if the ACCC maintains their position and does not enforce ring fencing provisions, information available to GrainCorp's marketing arm be made available to the industry as it comes to hand to level the playing field. The type of information the submitters have requested includes:

- Daily harvest receival volumes and qualities.
- Individual exporter stock holdings by quality and location.
- Warehoused stocks by grower by quality and location.
- Quality of grain being loaded at each port.

This matter has been dealt with by the ACCC in its Draft Decision. Significant information has been provided to the ACCC previously by GrainCorp in submission in relation to the 2009 Undertaking.

GrainCorp maintains that sufficient information is available on the shipping stem, and that GrainCorp's Trading Division has no ability to gain a competitive benefit from any information it receives which is not available on the shipping stem, published in other parts of the GrainCorp web site (such as weekly closing stocks at port), or private information sources.

These matters were also extensively explored by the recent Productivity Commission on export wheat marketing<sup>12</sup>, which arrived at a view that ring fencing was not necessary or desirable, as summarised below:

• In seeking to achieve competitive outcomes, ring fencing should be should be considered as more of a 'last resort' than a first option for a developing market.....

Further, the Commission considers that there are benefits to be gained from vertical integration in the export of bulk wheat...there is sufficient contestability in the supply chain... to suggest that the need for ring fencing is weak for vertically integrated businesses involved in bulk wheat exports. In addition most of Australia's overseas competitors are vertically integrated and to deny such benefits in the Australian context could place domestic traders at a disadvantage relative to other global players. [Page 163]

<sup>&</sup>lt;sup>12</sup>Productivity Commission Inquiry Report, Wheat ExportMarketing Arrangements, No. 51, 1 July 2010



### Reporting

Submitters consider that increased port loading efficiencies would result if GrainCorp was required to publish relevant performance measures and key stock at port information.

In the Confidential Submissions Summary the ACCC gives the following examples of the information requested by the submitters:

- Weekly stock at port report by quality and volume noting excess capacity available.
- Port performance (i.e. average daily receival rates, assigned loading dates)
- Capacity versus accepted bookings versus actual tonnes shipped by month.
- Port congestion notifications (i.e. vessel survey failures, nominations rejected, port receival blockouts)

GrainCorp's position in relation to the issue of reporting and the publication of key performance indicators has been dealt with in detail above in response to the AWB submission.

However, it is important to note that;

- GrainCorp currently publishes weekly stocks at port,
- Port performance statistics are currently reported on a monthly basis on the GrainCorp web site. Daily monitoring of grain receival rates at port would increase administration costs, but provide no tangible efficiency benefit. The current shipping stem provides significant information on loading performance.
- The current shipping stem provides this information.
- GrainCorp is in daily contact with customers that are in the act of accumulating cargos, or are
  preparing to accumulate cargos. Where port congestion occurs, this is communicated to the relevant
  parties. Year to date, only one port 'block out' has occurred.

### 5. Conclusion

The wide ranging views put forward in submissions responding to the ACCC's draft decision indicate there are *no clear views* as to how to implement a workable capacity transfer / trading system without;

- Increasing costs which will ultimately be passed back to growers,
- Increasing speculation on the part of capacity bookers, which will result in an increased in unused elevator capacity and a decrease in efficiency at GrainCorp's port elevators,
- An additional layer of complexity and therefore uncertainty for customers seeking supply of grain from eastern Australia, and
- Ultimately, damage to eastern Australia's grain export industry.

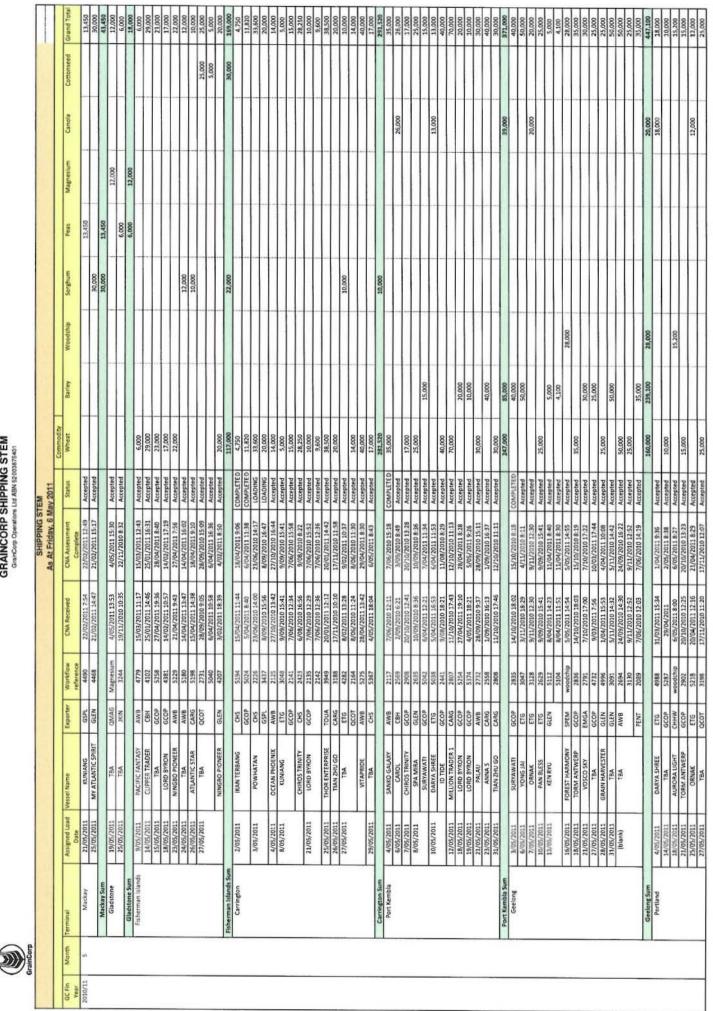
The AGEA's submission provided on 22 April 2011 to the ACCC recognises the complexity of any such transfer system by stating that it would need business rules, but does not provide any guidance on them. This highlights the practical difficulties in doing so and the fraught nature of any such regulatory intervention.

GrainCorp Operations Limited 6 May 2011



Appendix 1 GrainCorp Shipping Stem – Friday 6 May 2011

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Workflow	reference 3334	1990		4469	nette	2101	3506	TCOP	4042	4943	2094	3317	42.50	4/40	1000	ACOC.		4134	5103	3189	4255	3898	4008	4010	2592		2733	5295	1003	1401	1667	5944	2443	2435	2577	3079	3158		3131	3227	3200	2567	2782	2837	3530	4929	3067		2703	2903		4185	4501	3459		5320		2123	1990	2137	3144	4712	2619		2090	4054	4095	3190	4428	4031
Exporter	AWB	awv		GLEN		AWB	CBH	aron		Press.	PENT	2000	1000	_	Villan and	Alterra		DAV	CAHS		æ	GCOP	_		Viterra	and the second	AWB	CBH		ETC.	CC00	acor			GLEN	_	_		AWB		CARG	CBH	EMGA	GCOP			Viterra		AWB	GCOP		GCDP	GLEN	PENT		GLEN	-	AWB	CRH	GCDP	PENT	RIVB	Viterra		AWB			CARG		CHY
Vessel Name	TaA	CO.		TBA		TBA												Ya:									TBA												TBA										TBA			TRA				TBA		BA					1.1.1		TBA					
peor	Date	TTN \$ 60 /04		(blank)		(blank)											111111	facement									(blank)												(blank)										(blank)			(hlank)	for a second			(blank)		(prend)							(blank)					
Terminal	Dortland	Portland Sum		Mackay	Mackay Sum	Fisherman Islands											htsnerman Islands bum	Caremon								Carrington Sum	Port Kembla											Port Kembla Sum	Geelong	" a stratige de la ser este a								Geelong Sum	Portland		Portland Sum	Markav			Mackay Sum	Gladstone	Gladstone Sum	PISTIETTIATI ISIANDS						Fisherman Islands Sum	Carrington					
Month	~		5 Sum	ę												-											_						_		_		_													_	C Cim	1			_1	_	-								_	_	_	_	_	_
GCFIN	Year 2010/11	NYNS.					_								_	_		_																																																				

GrainCorp advise that the load dates shown are indicative only and are subject to change

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STEM	875401
PPING	ABN 52003
RP SHI	erations Ltd
AINCO	ainCorp Op
GR	õ

	Grand Total	5,000 23,750 43,000 12,000 12,000 13,500	237,050 30,000 50,000	20,000 20,000 25,000 55,000	270,000	40,000 20,000 45,000	20,000 7,750 25,000	20,000 50,000 2,250	25,000	25,000	50,000	1,170,050	22,000	47,000	40,000 40,200 5.000	130,200 30.000	50,000 25,000	30,000	20,000	270,000	10,000	35,000	15,000	36,000	50,000	10,430	724,630	25,000	55,000	25,000 50,000
	Cottonseed																													
	Canola								25,000		000 36	25,000																		
	Magnesium																										-			
	Peas																			-										
	Sorghum								-		T	75,000	25,000	25,000												-	25,000	25,000		
	Woodchip	*****																								-		-	T	
	Barley															-				-			15,000	T	15.000	- A Analysis	15,000			
:TEM 5401	Commodity Wheat	5,000 23,750 43,000 12,000 12,000 13,500	237,050 30,000 50,000	20,000 20,000 25,000 55,000	270,000 40,000	40,000 20,000 45,000	20,000 7,750 25,000	20,000 50,000 2,250	270,000	25,000	50,000 50,000 as non	1,070,050	22,000	22,000	40,000 40,200 5,000	130,200 30.000	50,000	30,000	20,000	270,000	40,000	35,000 50,000	14,000	36,000	50,000 50,000	10,430	684,630		55,000 10,400	25,000
SHIPPING S LIA ABN 5200387	Status	Accepted Accepted Accepted Accepted Accepted	Accepted	Accepted Accepted Accepted Accepted Accepted	Accepted	Accepted Accepted	Accepted Accepted Accepted	Accepted Accepted Accepted	Accepted	Accepted	Accepted		Accepted	-	Accepted Accepted Accepted	Accepted	Accepted	Accepted	Accepted Accepted	Accepted	Accepted Accepted	Accepted	Accepted	Accepted	Accepted	Accepted	Arrented	And and a second	Accepted Accepted Accented	Accepted
GRAINCORP SHIPPING STEM GrainCorp Operations Lid ABN 52003875401	CNA Assessment	20/04/2011 8-42 7/06/2010 15-47 17/03/2010 15-47 7/06/2010 13-43 7/06/2010 13-43 5/05/2011 9:00	28/09/2010 15:13 17/11/2010 12:04	11/08/2010 8:24 20/10/2010 13:30 15/12/2010 10:44 6/09/2010 12:04 5/11/2010 12:08	19/11/2010 6:36	17/11/201 12:13 20/12/2010 12:44 7/06/2010 15:44	7/06/2010 15:50 7/06/2010 14:44 20/10/2010 13:27	7/06/2010 14:24 6/09/2010 12:04 22/03/2011 11:03	6/01/2011 9:33	4/04/2011 10:10	17/11/2010 12:16		19/08/2010 0:57 8/02/2011 9:01	01-11-01-01-01-01-0	r/09/2010 14:38 17/11/2010 12:01 1/09/2010 8:42 21/02/2011 10:41	8/09/2010 15:21	17/11/2010 12:05 8/07/2010 12:16	0/10/2010 8:40	20/12/2010 8:46 22/12/2010 16:28	5/11/2010 12:08	7/06/2010 15:35	24/01/2011 16:42	5/01/2011 13:14	11/04/2011 8:26 11/02/2011 9:45	17/01/2011 16:27	20/10/2010 13:25	30-0 1100/00/8			7/06/2010 15:06
10	CNA Received	19/04/2011 11:42 7/06/2010 12:25 15/03/2010 12:35 7/06/2010 12:30 7/06/2010 12:30		9/08/2010 18:33 20/19/2010 12:45 15/11/2010 10:19 3/09/2010 17:10 5/11/2010 11:53	Н		++	7/06/2010 12:03 3/09/2010 17:10 21/03/2011 12:09	H	12/04/2011 9 54 1	+		H				++	+	22/12/2010 15:52 2	-	-	10.0			Н	33		11	++	H
			Ht		H				H	+	Η		7/02/2011 15:03		0.21 0102/201/ 0.01 0102/2010 18:3 18:02/2010 18:3 18:02/2010 18:3						7/06/2010 12:17 18/11/2010 17:21		+	$^{++}$	H	20/10/2010 12:	2/20/2011 15-06	11	Ħ	706/2010 12:07
	Exporter Workflow	FTG 5210 GCOP 2133 GSP1 4790 LDREY 2400 TONA 5361	AWB 273 CARG 319	GCOP 2445 GCOP 2445 3473 GLEN 2576 3081		CARG 3202 EMGA 3533 GCOP 2131	21002	GLEN 2575 4898	H	GLEN 4997	Ц		ETG 2492 PENT 4259		CARG 205/ CARG 3194 CBH 2550 ETG 4448		CARG 3197 GCOP 2293	2433	3532	GLEN 3082	AWB 2128 3229		EMGA 4091 GCOP 3670	GLEN 4332	TOUA 3921	GCOP 2905	DENT ADED		AWB 4290 CARG 3199 GCOP 2108	2913
		ABT I I I I I I I I I I I I I I I I I I I	TBA		TBA /				TBA		-		TBA	144		TBA				6		0	20	9	P					
	d Vessel Name	F	-		-				THE PARTY OF THE P		_		T	14		TE					TBA					TBA	TRA		114	_
	Assigned Load	(blank)	(blank)		(blank)				(blank)				(blank)	the state	(Suppo)	(blank)					(blank)					(blank)	[hlank]	[decide]	faces	
	Terminal	Carrington	Port Kembla		Port Kembla Sum Geelong				Geelong Sum Portland		Dortland Sum		Mackay	Mackay Sum		Carrington Sum Port Kembla				Port Kembla Sum	Geelong				Geelone Sum	Portland Sum	Mackav	Mackay Sum	POLL NETTON	
GrainCorp	Month Ter	r							_			7 Sum	æ														8 Sum			
	GC Fin	2010/11																												

only and are subject to change GrainCorp advise that the load dates shown are indicative



# GRAINCORP SHIPPING STEM GrainCorp Operations LId ABN 52003875401

										Commodity								
GCFIn	Month	Terminal	Assigned Load Vessel Name	Vessel Name	Exporter	Workflow	CNA Received	CNA Assessment	Status	Wheat	Barley	Woodchip	Sorghum	Peas	Magnesium	Canola	Cottonseed	Grand Total
Year			Date			reference		Complete										
2010/11	01	Port Kembla	(blank)	TBA	GCOP	2912	20/10/2010 12:52	20/10/2010 13:35	Accepted	20,000								50,000
	1		A DAME CONTRA	14 (2007) 14	GLEN	4499	22/02/2011 9:58	22/02/2011 12:56	Accepted	55,000						-		55,000
		Port Kembla Sum								266,400								266,400
		Geelong	(btank)	TBA	AWB	3085	5/11/2010 12:37	5/11/2010 13:11	Accepted	15,000								15,000
					CARG	4630	1/03/2011 16:08	2/03/2011 16:14	Accepted	35,000								35,000
					CBH	4799	15/03/2011 16:03	16/03/2011 11:20	Accepted	24,800								24,800
					EMGA	4833	16/03/2011 19:42	17/03/2011 12:15	Accepted		5,000							5,000
					GCOP	2909	20/10/2010 12:43	20/10/2010 13:29	Accepted	30,000								30,000
						3492	16/12/2010 11:15	16/12/2010 13:47	Accepted	20,000								20,000
						4613	1/03/2011 10:30	1/03/2011 12:32	Accepted	16,900								16,900
					GLEN	2636	10/09/2010 8:39	10/09/2010 8:39	Accepted	30,000								30,000
						4208	3/02/2011 18:42	4/02/2011 8:46	Accepted	20,000								20,000
		Geelong Sum								191,700	5,000							196,700
	9 Sum									458,100	5,000		25,000					488,100
010/11 Total	1									3,937,200	482,100	43,200	226,000	19,450	12,000	128,000	85,000	4,932,950
Grand Total										3,937,200	482,100	43,200	226,000	19,450	12,000	128,000	85,000	4,932,950



Appendix 2 GrainCorp Port Services Undertaking Compliance Report – 31 March 2011

	GrainCo	rn Shinni	ng Statisti	ice			
ERMINAL					FEB M	IAR Y	TD
			CNAs Lodged				
FISHERMAN ISLANDS	3	8		7	5	5	36
GLADSTONE	1	1	1	1	0	0	4
MACKAY	2	2	3	1	7	0	15
CARRINGTON	2	7	5	12	9	4	39
PORT KEMBLA	15	9		4	2	0	34
GEELONG	18	20		6	1	9	59
PORTLAND	11	6		0	1	2	21
Total	52	53	27 ejected by Gra	31	25	20	208
FISHERMAN ISLANDS	0			0	0	0	0
GLADSTONE	0	0	277.	0	0	0	0
MACKAY	0	0		0	0	0	0
CARRINGTON	0	0		0	0	0	0
PORT KEMBLA	0	0		0	0	0	0
GEELONG	0	0		0	0	0	0
PORTLAND	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0
Nur	nber of AOA	's cancelled/	declined by th	ne Client			
FISHERMAN ISLANDS	0					0	0
GLADSTONE	0	0		0	0	0	0
MACKAY	0	0		0	0	0	0
CARRINGTON	0	0		0	0	0	0
PORT KEMBLA	0			0	0	0	0
GEELONG	0	0	and the second se	0	0	0	0
PORTLAND	2					0	3
Total	2				0	0	3
FISHERMAN ISLANDS	A COLUMN TWO IS NOT THE OWNER.	the second se	s to assess Cl		1	0	E
GLADSTONE	8	19			1	0	5
MACKAY	11	13	and the second division of the second divisio		0	0	5
CARRINGTON	4		and the second se		2	1	4
PORT KEMBLA	7	6			0	0	4
GEELONG	12			7	Ť	1	5
PORTLAND	7	5		0	1	0	4
Average	9	9	5	7	1	0	5
	Number	of vessels th	at failed surve	ey			
FISHERMAN ISLANDS	0	0	0 0	0	1	0	1
GLADSTONE	0			0	0	0	2
MACKAY	0			0	1	0	1
CARRINGTON	0				2	1	6
PORT KEMBLA	0					0	2
GEELONG	0					1	3
PORTLAND	0					0	0
Total	0	A REAL PROPERTY AND ADDRESS OF THE OWNER OWN	3 2	3	5	2	15
	Nu	mber of Port	A DESCRIPTION OF THE OWNER	1 0		0	
FISHERMAN ISLANDS GLADSTONE	1			0		0	1
MACKAY	0					0	0
CARRINGTON	0					0	0
PORT KEMBLA	0					0	0
GEELONG	0					0	0
PORTLAND	0					0	0
Total	1					0	1
			essels loaded	-			
FISHERMAN ISLANDS	4		2 5		4	6	24
GLADSTONE	3		1 2	3	1	1	10
MACKAY	0		1 2	1		2	9
CARRINGTON	3	3	1 5	6	9	7	31
		1	2 4	2	6	5	20
PORT KEMBLA			3 2	5	7	5	25
GEELONG	3		-	2	2 2	3	10
GEELONG PORTLAND		1	2 0				129
GEELONG		5 1	2 20			29	
GEELONG PORTLAND Total	15	Tonnes exp	2 20 ported	21	32		
GEELONG PORTLAND Total FISHERMAN ISLANDS	55,229	Tonnes exp 14,550	2 20 conted 6 27,000	58,143	<b>32</b> 64,715	65,034	284,677
GEELONG PORTLAND Total FISHERMAN ISLANDS GLADSTONE	55,229 44,900	Tonnes exp 14,550 13,100	2 20 2 20	0 21 58,143 3 50,701	32 64,715 26,250	65,034 36,533	284,677 181,072
GEELONG PORTLAND Total FISHERMAN ISLANDS GLADSTONE MACKAY	55,229 44,900	Tonnes exp 14,550 13,100 22,26	2 20 2 2 2 2	21 58,143 50,701 38,853	32 64,715 26,250 3 21,000	65,034 36,533 42,500	284,677 181,072 151,155
GEELONG PORTLAND Total FISHERMAN ISLANDS GLADSTONE MACKAY CARRINGTON	55,229 44,900 NA 150,493	5 11 Tonnes exp 9 14,550 13,100 4 22,26 3 15,730	2 20 50 56 27,000 0 9,588 7 26,534 8 113,330	21 58,143 50,701 38,853 0 140,683	32 64,715 26,250 3 21,000 3 144,823	65,034 36,533 42,500 88,615	284,677 181,072 151,155 653,681
GEELONG PORTLAND Total FISHERMAN ISLANDS GLADSTONE MACKAY CARRINGTON PORT KEMBLA	55,229 44,900 N/ 150,493 33,000	Tonnes exp 14,550 13,100 22,26 3 15,730 54,500	2 20 2 2 2 2	21 58,143 50,701 38,853 140,683 127,333	32 64,715 26,250 3 21,000 3 144,823 3 272,059	65,034 36,533 42,500 88,615 171,278	284,677 181,072 151,155 653,681 699,333
GEELONG PORTLAND Total FISHERMAN ISLANDS GLADSTONE MACKAY CARRINGTON PORT KEMBLA GEELONG	55,229 44,900 NA 150,493 33,000 143,457	Tonnes exp 14,550 13,100 22,26 3 15,730 54,500 7 53,21	2 20 2 27,000 0 9,588 7 26,534 8 113,330 0 41,163 7 27,745	21 58,143 50,701 38,853 0 140,683 3 127,333 0 92,432	32 64,715 26,250 3 21,000 3 144,823 3 272,059 2 272,849	65,034 36,533 42,500 88,615 171,278 192,872	284,677 181,072 151,155 653,681 699,333 782,576
GEELONG PORTLAND Total FISHERMAN ISLANDS GLADSTONE MACKAY CARRINGTON PORT KEMBLA	55,229 44,900 N/ 150,493 33,000	Tonnes exp 14,550 13,100 22,265 3 15,730 54,500 7 53,21 4 40,400	2 20 2 27,000 0 9,588 7 26,534 8 113,330 0 41,163 7 27,745 8 64,205	21 58,143 50,701 38,853 0 140,683 127,333 0 92,432 0 58,131	32 3 64,715 26,250 3 21,000 3 144,823 3 272,059 2 272,849 42,500	65,034 36,533 42,500 88,615 171,278	284,677 181,072 151,155 653,681 699,333

Measurement	Month	CARRINGTON	FISHERMAN	GEELONG	GLADSTONE	МАСКАУ	PORT	PORTLAND
						MACRAI		
Dail Road Receival Rate - Ave on days of Receival (mt/da		565	1,418	2,395	682	-	524	578
Dail Road Receival Rate - Ave on days of Receival (mt/da	November	625	514	1,195	1,255	384	283	1,006
Dail Road Receival Rate - Ave on days of Receival (mt/da	December	212	1,406	377	1,326	569	425	

Dail Road Receival Rate - Ave on days of Receival (mt/daJanuary	408	1,725	4,301	1,427	421	484	1,027
Dail Road Receival Rate - Ave on days of Receival (mt/daFebruary	876	2,726	5,339	577	755	1,389	1,918
Dail Road Receival Rate - Ave on days of Receival (mt/daMarch	572	3,547	5,212	297	651	1,562	1,618